



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal Year ended June 30, 2025

2025



**Inclusive.**  
**Innovative.**  
**A Regional Leader.**

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# **COSUMNES COMMUNITY SERVICES DISTRICT**

## **State of California**

Cosumnes Community Services District is the Local Government Provider of  
Emergency Medical, Fire Protection, and Parks & Recreation Services

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## **Annual Comprehensive Financial Report**

For the year ended

June 30, 2025

Prepared by:

### **Finance Division Staff**

Nou Vang, Finance Director

Nou Her, Accounting Manager

Jillian Chavez, Budget Manager

Marilyn Leoncio, Senior Accountant

Hogai Zalmai, Accountant

Ashika Kumar, Accounting Specialist

Cynthia Marquez, Payroll Specialist

Yvette Castaneda, Payroll Assistant

Jessica Reyes, Accounting Assistant

Ana Cruz, Accounting Assistant

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December 22, 2025

Honorable Board of Directors,  
Citizens of Cosumnes Community Services District:

We are pleased to present the Annual Comprehensive Financial Report (ACFR) for the Cosumnes Community Services District (District) for the fiscal year ending June 30, 2025. This report is submitted for the Board's review and is published as a public record for the benefit of interested citizens, government entities, and investors. The ACFR adheres to the accounting and financial reporting principles and standards established by the Governmental Accounting Standards Board (GASB). It provides all the necessary information to enable readers to develop a clear understanding of the District's financial activities.

The District's financial statements have been audited by Maze and Associates, Certified Public Accountants. The goal of the audit is to obtain reasonable assurance that the financial statements are free of material misstatements and are fairly presented in conformity with generally accepted accounting principles (GAAP). The District's auditors have issued an unmodified opinion on the District's financial statements for the fiscal year ended June 30, 2025. The independent auditors' report is presented as the first component of the financial section of this report.

Management's discussion and analysis (MD&A), immediately following the independent auditors' report, provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Management takes sole responsibility for the completeness and reliability of the information in this report based on a comprehensive framework of internal control that it has established for this purpose. The objective of internal controls is to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement.

### **Profile of the District**

The District is a political subdivision of the State of California guided by a five-member elected Board of Directors. It dates back 127 years to the establishment of three districts: the Elk Grove Fire Protection District (1893), the Galt Fire Protection District (1921), and the Elk Grove Recreation and Park District (1936), which are combined in two phases. In 1985, the Elk Grove Fire Protection District and Recreation and Park District merged to form the Elk Grove Community Services District. The Galt Fire Protection District merged with the Elk Grove Community Services District in 2006 to form today's District, under Government Code Sections 56261.1 and 56439(c). This reorganization expanded fire protection and emergency medical services coverage from the Elk Grove region to include the City of Galt and additional unincorporated areas in southern Sacramento County.



The District is a growing community that spans 157 square miles south of Sacramento County, with a population of approximately 214,000; it operates nine fire stations, one fire training facility, one golf course, two community centers, five recreation centers, two aquatic complexes, and over 104 parks and employs 358 full-time and over 850 part-time staff. The District provides fire protection services, including fire suppression, fire prevention inspection, plan checking, public education programs, emergency medical services, ambulance transport, advanced life support and rescue services, and, in addition, provides parks, recreation facilities, and programs.

### ***Blended Component Units***

The Elk Grove Community Services District Foundation (the Foundation) was established on March 21, 1996 for the purpose of protecting lives through fire prevention educational programs, financially assisting residents who cannot afford to participate in recreational activities, and beautifying the community of Elk Grove. On April 4, 1997, the Foundation was recognized as exempt under Section 501(c) (3) of the Internal Revenue Code. In June 2008, the Foundation was reorganized into an active community foundation. The name of the Foundation was changed to Cosumnes Legacy Foundation; the existing elected and appointed directors resigned their positions, and seven (7) community members were appointed as Foundation Directors with two and three-year staggered terms. The Foundation is a legally separate component unit that is reported as a non-major governmental fund within the basic financial statements.

The Elk Grove Community Services District Public Facilities Acquisition Corporation (the Corporation) was established in March 2006 to facilitate the financing of the acquisition of capital assets of the District. The Corporation's Board is comprised of the members of the District's Board of Directors. The Corporation does not have any assets or liabilities. Its activities have been blended with the appropriate District funds. No separate financial statements are issued for the Corporation.

The District administers three Community Facilities Districts (CFD), including CFD No. 1 (Elk Grove Fire Protection), CFD No. 2021-1 (Sheldon Farms North) and CFD No 2022-1 (Elliott Springs) formed under California Code Section 53311, the Mello-Roos Act of 1982, that are authorized to levy special taxes on properties within the CFDs and for which the District's Board of Directors serves as the governing body of the CFD. The District can impose its will on and has administrative responsibility for each of the CFDs. As a result, the CFDs are component units of the District. CFD No. 2021-1 was established to fund the costs of fire protection, park maintenance, and landscaping services for the Sheldon Farms North area. CFD 2022-1 was formed to fund the maintenance of public facilities, including street lighting, landscaping, drainage, and other essential public infrastructure, as well as to fund fire protection and paramedic services for the Elliott Springs Area. The District can access the resources of each Community Facilities District and, as a result, reports the Community Facilities Districts on a blended basis with the District in the CFD Special Revenue Fund.



### ***Budgeting Controls***

As required by the State of California Government Code 61110 (f), the District prepares and legally adopts a final operating budget on or before September 1 of each biennial year. This budget reflects, as nearly as possible, the estimated revenues and expenditures for the upcoming year.

The budget is made available for public inspection through public notice. On the dates stated in the notice, the Board of Directors conducts public hearings on the budget and after the hearings, makes a final determination thereon. Biennial budgets are adopted for the General Fund, Capital Projects Fund, Debt Service Fund, Special Revenue Funds, and Enterprise Funds. Until the adoption of the final budget, operations are governed by the adopted preliminary budget, which was approved by the Board before June 30. The final budget serves as an approved plan for operational control and performance evaluation.

The budgetary control level (the level at which expenditure cannot legally exceed the appropriated amount) is established at the fund level. The expenditure portion of the budget is enacted into law through the passage of an appropriation resolution. This resolution constitutes maximum spending authorization for the fiscal year. It cannot be exceeded except by amendment of the budget by the Board of Directors. During Fiscal Year 2024-25, amendments were made to the final adopted budget. Monthly comparison of actual-to-budgeted revenues and expenditures identifies significant variances that may require the District to take corrective action.

### **Local Economy**

The District serves the diverse communities of Elk Grove and Galt in Sacramento County, California, offering critical services that enhance public safety and quality of life. The District provides fire protection and emergency medical services to both Elk Grove and Galt, ensuring the safety and well-being of residents across its entire service area. Additionally, the District manages parks and recreation services exclusively for Elk Grove, supporting its growing population with vibrant recreational programs and well-maintained parks.

Elk Grove, with a population exceeding 178,000, is experiencing rapid growth fueled by its robust economy, driven by sectors such as healthcare, retail, and advanced manufacturing. The city's steady residential and commercial development increases demand for both public safety and recreation services, requiring the District to strategically plan for sustainable service delivery. Galt, on the other hand, retains its strong agricultural roots and community-focused economy, with a population of over 36,000. While Galt's growth is more moderate, its residents depend heavily on the District's fire and emergency medical services for safety and security.

As the population continues to grow, political leaders are focusing on attracting business and commerce to the region, thereby increasing the demand for housing. As of June 2025, home sales experienced a significant month-over-month and year-over-year decline, with June 2025 sales dropping 31% from May and 38% from June 2024. The market showed signs of cooling down compared to the peak of the spring market, with properties selling below the original asking price. The median home price was \$661,000, representing a 1.6% increase from \$650,000 as of June 30, 2024. There is still a high demand for construction to add to the housing inventory, as the City of Elk Grove continues to grow, driven by a need for more quality housing. The District is estimating that property tax revenues will increase by 5% in Fiscal Year 2025-26, driven by a projected rise in wage and salary jobs, as well as a steady unemployment rate of 5.4%.

The City of Galt's housing market, however, is experiencing declining prices, inventory, and longer selling times, reflecting a cooling market. The median housing prices were around \$530,000, down 3.6% from the previous year, while the median days on the market increased to 140 days, compared to 51 days in the same period last year. Despite the increased availability of housing, buyer demand has softened, indicating a decline in pending home sales, even as mortgage rates stabilize.

### **Long-Term Financial Planning**

The District's long-term financial planning framework emphasizes proactive strategies to ensure fiscal stability and meet community needs. Key initiatives include implementing a life-cycle asset replacement program to maintain infrastructure, reducing other post-employment benefits (OPEB) and pension liabilities through disciplined funding and strategic investments, diversifying revenue sources by updating developer impact fees, and establishing Community Facility Districts (CFDs). Additionally, the plan includes creating Landscaping and Lighting (L&L) overlays for underfunded zones to ensure equitable service delivery and address funding gaps for essential services through CFDs.

### **Relevant Financial Policies**

#### ***Reserve Policy***

In September 2025, the District updated and adopted its reserve policy to align with the Government Finance Officers Association (GFOA) recommendations. These revisions ensure prudent financial management and adequate reserves to support District operations and infrastructure.

The updated policy establishes reserve requirements for the General Fund at 25% of its annual operating costs. Debt Service Reserve Funds are maintained at a level sufficient to cover one year of debt service payments, safeguarding the District's financial obligations. Capital Reserves are allocated for essential capital improvements, including the development and maintenance of parks, facilities, and apparatus replacement, ensuring the sustainability of District assets. The Landscape and Lighting (L&L) Reserve balance is determined based on the Park Maintenance Management Plan and Asset Lifecycle Plan. Funds are designated exclusively for planned repairs, maintenance, and the lifecycle replacement of assets within each specified Benefit Zone, as mandated by the Landscape and Lighting Act of 1972. These reserves are classified as restricted fund balances, providing clarity and assurance that funds will be used solely for their intended purposes. The Measure E Reserves shall be maintained at 25% of its annual operating cost to ensure program continuity and is classified as restricted fund balance.

## **Major Initiatives**

### ***CORE Recreation Center***

The CORE Recreation Center was open on July 26, 2025. The CORE became a premier destination for fitness, recreation, and community engagement. This two-story, 59,000-square-foot facility is situated within Morse Community Park, located at the corner of Bellaterra Drive and Fire Poppy Drive. The CORE Recreation Center offers a diverse range of programs and activities, including individual and group fitness classes, drop-in activities, registered programs, sports classes, leagues, and tournaments. Designed to expand recreation programming and enhance service levels, the facility plays a pivotal role in promoting the physical and mental well-being of residents of all ages.

### ***Enterprise Resource Planning (ERP) Project***

In December 2024, the District initiated its effort to replace its current enterprise resource planning (ERP) system, Tyler New World Systems. To support this initiative, the District contracted with Berry, Dunn, McNeil & Parker, LLC to provide project management services and assist with the search and evaluation of a state-of-the-art ERP solution that will enhance system integration, modernize business processes, and improve operational efficiency across the organization.

## **Other Information**

### ***Independent Audit***

State law requires that every general-purpose local government publish a complete set of audited financial statements within six months of the close of each fiscal year. The District selected the firm Maze & Associates, Certified Public Accountants, to meet this requirement. The independent auditor's report on the basic financial statements is included at the front of the financial section of this report.

### ***Awards***

The Government Finance Officers Association of the United States and Canada (GFOA) has awarded the District a Certificate of Achievement for Excellence in Financial Reporting (Certificate of Achievement) for Fiscal Year 2023-24. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparing state and local government financial reports. To obtain this Certificate of Achievement award, the District must publish an easily readable and efficiently organized set of comprehensive financial reports that meet generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement award is valid for one year only. Our reports conform to the Certificate of Achievement program requirements, and we are submitting them to the GFOA to determine our eligibility for another Certificate of Achievement.

### *Acknowledgments*

The timely preparation of this Annual Comprehensive Financial Report would not have been accomplished without the efficient and dedicated service of the entire Administrative Services Department staff and the cooperation and assistance received from the Parks and Recreation and Fire Department staff.

In closing, we commend the Board of Directors for its interest, support, and leadership in planning and conducting the District's financial operations in a responsive and progressive manner.

Respectfully submitted,



Nou Vang  
Finance Director



## Directory of District Officials *(As of Issuance Date)*

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### **Board of Directors (Elected)**

**Peter Sakaris**, President

**Rich Lozano**, Vice-President

**Angela Spease**, Director

**Daniella Zehnder**, Director

**Reina Tarango**, Director

### **Officials (Appointed)**

**Tim Ogden**  
General Manager

**Sigrid Asmundson**  
District Counsel

### **Executive Management Team**

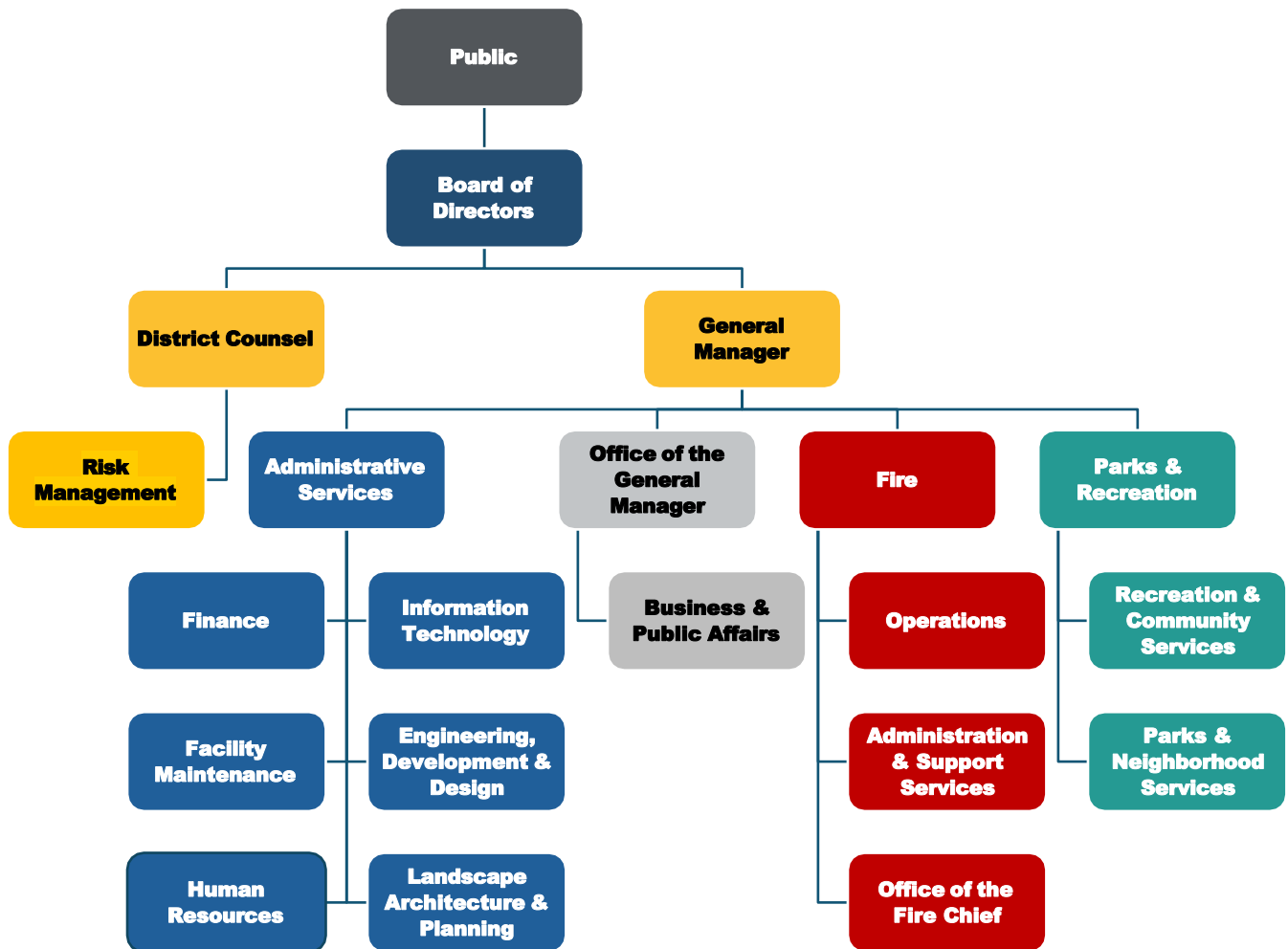
**(Vacant)**  
Administrator of General Services

**Traci Farris**  
Administrator of Parks and Recreation

**Felipe Rodriguez**  
Fire Chief



## Organization Chart







Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Cosumnes Community Services District  
California**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

*Christopher P. Morill*

Executive Director/CEO

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Cosumnes Community Services District  
Elk Grove, California

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Cosumnes Community Services District (District), California, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Cosumnes Community Services District, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the State Controller's Minimum Audit Requirements for California Special Districts. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other Required Supplementary Information as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying Supplementary Information, as listed in the Table of Contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the Introductory Section and Statistical Section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Pleasant Hill, California  
December 22, 2025

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# **COSUMNES COMMUNITY SERVICES DISTRICT**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025**

This section of the Cosumnes Community Services District (District) comprehensive financial report presents a discussion and analysis of the District's financial performance for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with the transmittal letter at the front of this report on pages iii-viii and the District's basic financial statements following this section.

### **FINANCIAL HIGHLIGHTS**

- At the close of the 2024-25 and 2023-24 fiscal years, the Cosumnes Community Services District's total assets and deferred outflows of resources exceeded its total liabilities and deferred inflows of resources by \$289,929,729 and \$272,933,637, respectively, representing the District's net position. Of this amount, \$102,267,097 is restricted for specific purposes (*restricted net position*), and net investment in capital assets was \$248,096,030 for Governmental Activities, and \$5,618,017 for Business-Type Activities. The District's net position increased by \$16,996,092 due to the increase in cash and investments, accounts receivable, deferred outflows for the OPEB plan, fixed assets and net investment in capital assets. This increase is discussed further on pages 8 through 10 of this report.
- For fiscal year 2024-25, the District's Government-Wide Statement of Activities, the total governmental activity revenues reached \$155.2 million, reflecting an increase of \$6.8 million or 4.62%, compared to the prior year. This increase was primarily driven by a \$2.3 million increase in Capital Grants and Contributions (27%) and a \$3.9 million increase in Charges for Services (7.55%). These revenue gains were partially offset by a significant decline in Operating Grants and Contributions, which decreased by \$3.19 million or 47.96% due to the close-out of the 2019 SAFER Grant. Total governmental fund expenditure increased by \$7.2 million from the prior year. The increase was primarily driven by higher Public Protection expenditures, which rose by \$8.2 million (10.9%), largely due to increased personnel-related costs and demands for service delivery. General Government expenditures increased by \$1.0 million (7.96%), reflecting inflationary pressures and operational support costs. Additional details on revenues and expenditures are provided on page 12.
- At the end of the fiscal year, the District's governmental funds reported a combined fund balance of \$142,937,091, reflecting a modest decrease of \$230,521 compared to the previous year. Of this total, approximately 24% or \$35,122,494 is classified as unassigned fund balance and is available for discretionary spending in accordance with District policies and applicable legal constraints.
- At the close of the fiscal year, the total fund balance restricted for park and fire programs, capital projects, landscape and lighting district operations, and foundation activities was 71.5% or \$102,267,097, and \$645,798 was committed for projects approved in the District's ARPA funding plan from unrestricted state COVID-19 funds.

# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

- The District's total long-term obligations decreased by 4.1% or \$9.0 million during the fiscal year 2024-25. The decrease was primarily attributable to the retirement and debt obligation principal payment totaling \$1.5 million, which consist of Caltronics Copier leases, Toro Mower leases, Loan payable for two Pierce Pumpers Fire Trucks, and total Certificate of Participation (COPS) principal payments during the fiscal year, a \$2.2 million decrease in net pension liability, and a decrease of \$5 million in net OPEB liability. These decreases were partially offset by a modest increase in compensated absences of \$223,887, or 18.53%.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis provided here are intended to serve as an introduction to the District's basic financial statement. The District's basic financial statements comprise of three components 1) **Government-wide** financial statements; 2) **Fund** financial statements; and 3) **Notes** to basic financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-wide Financial Statements** provide a broad overview of the District's finances and consist of the Statement of Net Position and the Statement of Activities.

The *Statement of Net Position* presents financial information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in the net position serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information showing how the District's net position changed due the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their cost through user fees and charges (*business-type activities*) The governmental activities of the District include general government, public protection, and recreation and culture. The business-type activities of the District include a golf course operation.

# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

The government-wide financial statements include not only the District itself (known as the *primary government*), but also a legally separate non-profit organization, Cosumnes Legacy Foundation, which the District is financially accountable. Financial information for this blended component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 21-22 of this report.

**Fund Financial Statements** are groupings of related accounts used to maintain control over resources segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The district's funds are divided into two categories: governmental funds and proprietary funds.

**Governmental Funds** are used to account for essentially the same functions reported as *governmental activities* in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the governmental fund perspective is more narrowly focused, a comparison with the Government-wide Financial Statements provides additional insight into the long-term implications of current financial decisions. To facilitate this understanding, both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances include reconciliations to the governmental activities reported in the Government-wide Financial Statements.

The District maintains eight individual governmental funds. Separate information is presented in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Landscape and Lighting Special Revenue Fund, Measure E Special Revenue Fund, and the Capital Projects Fund, which are reported as major funds. Information for the remaining four governmental funds is presented in the non-major funds section of the ACFR.

The District adopts a biennial appropriated budget for its General Fund. To demonstrate compliance with this budget, a budgetary comparison is provided for the general fund.

The basic governmental fund financial statements can be found on pages 23-26 of this report.

# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

**Proprietary Funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The District uses a proprietary fund, an enterprise fund, to account for the operations of the Emerald Lakes Golf Course as well as its Internal Service Fund.

Proprietary funds offer detailed information similar to what is presented in the government-wide financial statements. These statements include data on the Emerald Lakes Golf Course, which is classified as a major fund of the District, as well as details about the District's Internal Service Fund.

The basic proprietary fund financial statements can be found on pages 27 to 29 of this report.

**Notes to the Financial Statements** provide additional information that is necessary to acquire a full understanding of the data provided in the Government-wide and Fund Financial Statements. The notes to the financial statements can be found on pages 31-71 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the District's progress in funding its obligations to provide pension and OPEB benefits to its employees. Required supplementary information can be found immediately after the notes to the financial statements on pages 75-83 of this report.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information on pension and OPEB. The combined and individual fund statements and schedules can be found on pages 87-101 of this report.

## GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows exceeded liabilities and deferred inflows by \$289,929,729 at the close of the most recent fiscal year.

# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR THE YEAR ENDED JUNE 30, 2025

Condensed Statements of Net Position  
For the Fiscal Years Ended June 30, 2025 and 2024

	Governmental		Business-Type		Totals	
	Activities		Activities			
	2025	2024	2025	2024	2025	2024
Current and other assets	\$ 167,291,912	\$ 158,976,851	\$ (101,459)	\$ 85,557	\$ 167,190,453	\$ 159,062,408
Restricted cash and investment	1,757,682	13,478,971	-	-	1,757,682	13,478,971
Capital assets	303,012,033	284,999,942	6,504,716	6,147,127	309,516,749	291,147,069
Total Assets	472,061,627	457,455,764	6,403,257	6,232,684	478,464,884	463,688,448
Deferred Outflows of Resources	54,705,412	64,318,096	518,255	578,114	55,223,667	64,896,210
Total Deferred Outflows	54,705,412	64,318,096	518,255	578,114	55,223,667	64,896,210
Current and other liabilities	15,705,238	16,477,083	628,905	472,113	16,334,143	16,949,196
Long-term liabilities outstanding	218,866,897	228,376,293	1,922,014	2,277,471	220,788,911	230,653,764
Total liabilities	234,572,135	244,853,376	2,550,919	2,749,584	237,123,054	247,602,960
Deferred Inflows of Resources	9,825,484	11,716,187	80,854	125,485	9,906,338	11,841,672
Total Deferred Inflows	9,825,484	11,716,187	80,854	125,485	9,906,338	11,841,672
Net Position:						
Net Investment in capital assets	248,096,030	239,749,801	5,618,017	5,277,219	253,714,047	245,027,020
Restricted	102,267,097	105,969,929	-	-	102,267,097	105,969,929
Unrestricted	(64,723,137)	(76,721,822)	(1,328,278)	(1,341,490)	(66,051,415)	(78,063,312)
Total Net Position	\$ 285,639,990	\$ 268,997,908	\$ 4,289,739	\$ 3,935,729	\$ 289,929,729	\$ 272,933,637

### ***Governmental Activities***

The largest portion of the District's governmental activities' net position of \$285,639,990 (98.5%) reflects its net investment in capital assets (e.g., land, structures and improvements, equipment and construction in progress), less any related debt and other payables used to acquire those assets that are still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Another significant portion of the District's net position of \$102,267,097 (35.2%) represents resources subject to external restrictions on their use. The remaining negative balance of *unrestricted net position* of \$64,723,137 is mainly due to the District recording of debt issuance and pension and other post-employee benefits (OPEB) liabilities amongst Safety and Miscellaneous employees.

# **COSUMNES COMMUNITY SERVICES DISTRICT**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025**

At the end of the current fiscal year, the District reports positive balances in all of the categories of net position except for unrestricted fund balance. The District is able to replenish reserve fund balance because of the increase in property taxes, comparable balance in deferred outflows of resources from pensions and OPEB liabilities, and a decrease in deferred inflows of resources by 16% from the previous year, or by \$1,890,703.

The District's net position increased by \$16.6 million during the 2024–25 fiscal year. This increase was largely attributable to the growth in Measure E reserves, which supported continued capital investment and strengthened restricted resources for public safety and recreation programs. Contributing factors included a 3% increase in net investment in capital assets (\$8.3 million), a \$5.0 million (21%) increase related to Recreation and Culture activities, and a \$4.1 million (18%) increase in restricted net position for Public Protection.

### ***Business-Type Activities***

The District's total business-type activities net position was \$4,289,739 at the end of fiscal year 2024–25. Net position increased by \$354,010, driven primarily by a \$340,798 (6.5%) increase in net investment in capital assets, partially offset by a modest decrease of \$13,212 (1%) in unrestricted net position.



# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

The table below indicates the changes in net position for Governmental Activities and Business-type Activities:

Condensed Statements of Activities For the Fiscal Years Ended June 30, 2025 and 2024							
	Governmental Activities		Business-type Activities		Total		
	2025	2024	2025	2024	2025	2024	
<b>REVENUES:</b>							
Program revenues:							
Charges for services	\$ 56,242,333	\$ 52,292,144	\$ 2,079,226	\$ 1,945,966	\$ 58,321,559	\$ 54,238,110	
Operating grants and contribution:	3,467,017	6,662,116	-	-	3,467,017	6,662,116	
Capital grants and contributions	10,949,399	8,621,772	-	-	10,949,399	8,621,772	
General revenues:					-	-	
Property taxes	66,838,673	63,544,978	-	-	66,838,673	63,544,978	
Other taxes	10,527,839	10,288,329	-	-	10,527,839	10,288,329	
Investment earnings	6,171,677	6,420,795	1,851	24,338	6,173,528	6,445,133	
Miscellaneous	1,025,704	1,091,060	8,685	8,878	1,034,389	1,099,938	
<b>Total Revenue</b>	<b>155,222,642</b>	<b>148,921,194</b>	<b>2,089,762</b>	<b>1,979,182</b>	<b>157,312,404</b>	<b>150,900,376</b>	
	34,685,922						
<b>EXPENSES:</b>							
Governmental activities:							
Public protection	83,485,473	75,220,522	-	-	83,485,473	75,220,522	
Recreation and culture	38,760,883	43,240,744	1,736,585	1,784,043	40,497,468	45,024,787	
General government	13,951,633	12,923,216	15,607	-	13,967,240	12,923,216	
Interest on Long-Term Debt	2,366,131				2,366,131		
<b>Total Expenses</b>	<b>138,564,120</b>	<b>131,384,482</b>	<b>1,752,192</b>	<b>1,784,043</b>	<b>140,316,312</b>	<b>133,168,525</b>	
<b>Excess (deficiency) before transfers:</b>	<b>16,658,522</b>	<b>17,536,712</b>	<b>337,570</b>	<b>195,139</b>	<b>16,996,092</b>	<b>17,731,851</b>	
Transfers in/ (out)	(16,440)	(566,259)	16,440	566,259	-	-	
<b>Change in Net Position</b>	<b>16,642,082</b>	<b>16,970,453</b>	<b>354,010</b>	<b>761,398</b>	<b>16,996,092</b>	<b>17,731,851</b>	
Net position - beginning of year	268,997,908	252,027,455	3,935,729	3,174,331	272,933,637	255,201,786	
Restatement					-		
<b>Net Position - end of year</b>	<b>\$ 285,639,990</b>	<b>\$ 268,997,908</b>	<b>\$4,289,739</b>	<b>\$3,935,729</b>	<b>\$ 289,929,729</b>	<b>\$272,933,637</b>	

# **COSUMNES COMMUNITY SERVICES DISTRICT**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025**

### **Governmental Activities**

#### ***Revenues***

The District's total governmental activities revenues per the Statement of Activities for the fiscal year ended June 30, 2025, increased by \$6.3 million or 4.2% from the prior year. The District's total governmental revenues comprised mainly from Property Taxes (43% or \$66.8 million). The increase in property tax revenues reflects the rise in Proposition 13 adjustments on existing homes, combined with the increase in sales of both existing and new home properties, as well as local development. Charges for services increased by \$3.9 million (7.6%) and are revenue comprised for plan review fees, citations, service permits, and ambulance transportation fees. Contribution revenues are comprised primarily of parkland dedications and fees from developers that is restricted for the construction of parks and fire stations, provided 7.5% and 26% respectively, of the total governmental revenue of the District for the fiscal year ended June 30, 2025. Total operating grants and contributions decreased by \$3.2 million or 48% compared to prior year, and this is mainly due to reduction in \$383,000 in state construction aid, \$1.1 million federal aid for Station 77, \$890,948 Public Safety federal aid, and \$965,000 aid from other city and county. Total capital grants and contributions however increased \$2.3 million or 27% compared to prior year, due to additional receipts of Fire Development Fees from Galt and Elk Grove of approximately \$2.7 million and \$66,000 of land dedication.

#### ***Expenses***

The District's expenses totaled \$138,564,120 for the fiscal year ended June 30, 2025, representing an increase of \$7.1 million, or 5%, from the prior year. Public protection costs represent the largest expenditure in governmental activities, at 60% due to increases in salaries and benefits, followed by recreation and culture at 27.9%, and general government at 10% of total governmental activities expenses.

### **Business-Type Activities**

#### ***Revenues***

Revenue from business-type activities is generated from green fees, retail sales, the driving range, and golf programs at the Emerald Lakes Golf Course. For the fiscal year ended June 30, 2025, total business-type revenues increased by \$110,580, or 5.6%, compared to the prior year. This increase reflects continued community participation and sustained demand for the golf course and its programs.

#### ***Expenses***

Business-type expenses for the fiscal year ending June 30, 2025 had a modest decrease of \$31,851, or 2% from the prior year. The decrease was primarily driven by a \$151,600 reduction in salaries and benefits, partially offset by a \$15,000 increase in short-term rental costs and a \$18,907 decrease in other miscellaneous expenses, including taxes and licenses, insurance, and memberships and subscriptions.

# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

The following table shows the cost of each of the District's major programs and the net cost of the programs for the fiscal year ending June 30, 2025. Net cost represents total program expenses less fees, charges for services, and other direct revenues generated by each activity. The net cost of public protection, recreation and culture, and general government services reflects the portion of program costs that must be financed by the District's general revenues, including taxes.

### PROGRAM COSTS AND NET REVENUE (COST)

	<u>Total Cost of Services</u>	<u>Net Revenue (Cost) of services</u>
<b>Governmental Activities:</b>		
Public protection	\$ 84,169,472	\$ (45,700,374)
Recreation and culture	39,850,742	(8,127,485)
General government	14,543,906	(14,077,512)
Total Governmental Activities	<u>138,564,120</u>	<u>(67,905,371)</u>
<b>Business-Type Activities:</b>		
Golf Operations	<u>1,752,192</u>	<u>327,034</u>
Total Business-Type Activities	<u>1,752,192</u>	<u>327,034</u>
<b>TOTAL</b>	<u><b>\$ 140,316,312</b></u>	<u><b>\$ (67,578,337)</b></u>

## FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measurement of a government's net resources available for discretionary use as they present the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has delegated authority to assign resources for use for particular purposes by the District's Board of Directors.

# **COSUMNES COMMUNITY SERVICES DISTRICT**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025**

As of June 30, 2025, the District's governmental funds reported a combined fund balance of \$142,937,091, a decrease of \$230,521 from the previous year. Although the General Fund, Landscape & Lighting, and Measure E special revenue funds experienced an increase in revenue, the corresponding increase in expenditures for each governmental fund also occurred in the current year, resulting in a modest decrease in the fund balance compared to the prior year. Approximately 24.6% of the combined fund balance for the current fiscal year, or \$34,929,355, is unassigned and available to address the District's current and future needs. The remaining fund balance is restricted and must be used for specific purposes aligned with the intended uses of the funding sources. For instance, Impact Fees are reserved for new construction projects that support the District's growth and development.

### *Analysis of Individual Funds*

The General Fund is the chief operating fund of the District, with an unassigned fund balance of \$34,982,384, and a total fund balance of \$40,529,203. The increase in total fund balance in the general fund was \$3.5 million. To measure the general fund's liquidity, it may be useful to compare unassigned and total fund balances to total fund expenditures. The unassigned fund balance represents 35%, while the total fund balance represents 40% of total fund expenditures on June 30, 2025.

The Landscape & Lighting Special Revenue Fund had a total fund balance of \$49,594,517 as of June 30, 2025. These amounts are restricted for the specific purpose of the fund, governed by L&L laws, is designated for maintaining and enhancing landscaping, lighting, and related amenities within assessed benefit areas. The total fund balance decreased by \$2,793,940 from the prior year due to L&L shifting funding from the zones to the CORE Recreation Center project

The Measure E Special Revenue Fund reported a total fund balance of \$9,544,678 as of June 30, 2025, reflecting a significant increase of \$2.9 million compared to the prior year. This growth marks the second full year of receiving revenue from this relatively new funding source for the District. Measure E, approved by voters in November 2022, established an additional 1% transaction tax designed to generate locally controlled revenue. Measure E Special Revenue Funds are allocated to community-identified priorities based on public input, including crime reduction, rapid 911 response, fire, police, and medical emergency response, disaster preparedness, maintaining public safety, addressing homelessness, and repairing and maintaining parks, roads, and other public infrastructure.

The Capital Projects Fund accounts for revenues and expenses related to capital projects. As of June 30, 2025, the total fund balance of the Capital Projects Fund was \$42,908,958. This represents a modest decrease from the prior year, \$3,753,638 or 8%, attributable to the construction of the CORE Recreation Center.

# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

At June 30, 2025, the Non-Major Governmental Funds consisted of the Debt Service, Foundation, Grant, and CFD Funds. The fund balances for these funds were as follows: Grant Fund at \$681, CFD Fund at \$140,110, and Foundation Fund at \$218,944. Each fund is restricted for specific purposes—Foundation Fund for foundation activities, CFD Fund for fire protection, emergency services, and park maintenance, and Grant Fund for grant-related projects. The overall fund balance decreased by \$21,873, primarily due to a reduction in intergovernmental and charges for services revenues.

***Proprietary Fund.*** The District's proprietary fund provides the same type of information found in the business-type activities portion of the government-wide financial statement but in more detail. The Golf Enterprise Fund was established in FY 2021-22 to account for the activities at the District's Emerald Lakes Golf Course. Charges for services of \$2,079,226, an increase of \$133,260, or 6.8% from the prior year represent green fees, golf-related equipment rentals, and sales of golf-related equipment, supplies, and other items. The Golf Enterprise Fund had a net gain of \$354,010.

### **General Fund Budgetary Highlights**

**Original Budget compared to final budget:** During the Fiscal Year 2023-24 and 2024-25 biennium, the District amended the General Fund's Fiscal Year 2024-25 adopted budget through a series of Board-approved actions to reflect updated revenue projections, operational needs, and policy priorities. As a result, the General Fund's final budget reflects a net increase of \$3,420,257 in revenues and \$4,419,864 in expenditures compared to the originally adopted budget. These changes were authorized through the mid-biennial budget amendment approved on June 19, 2024, the Fiscal Year 2023-24 Quarter 4 budget performance report approved on October 2, 2024, and the Fiscal Year 2024-25 mid-year budget report approved on March 19, 2025. The revenue increases primarily reflect refined estimates based on actual collections and updated economic conditions, while expenditure increases were driven by Board-approved adjustments for service level requirements, staffing and operational cost changes, and one-time or timing-related expenditures. These budget amendments demonstrate the District's commitment to active financial monitoring, transparency, and alignment of resources with operational needs throughout the biennium.

***Final budget compared to actual results.*** For the fiscal year ended June 30, 2025, there were no significant variances between the General Fund's final budget and actual results. Actual revenues exceeded the final budget by approximately 3 percent, while actual expenditures were slightly below budget at approximately 99 percent of appropriations. Favorable revenue performance was primarily attributable to continued growth in emergency medical services (EMS) revenues, along with stronger-than-anticipated interest earnings and investment gains. Expenditure savings were largely the result of timing-related factors, including incomplete or deferred purchases that are expected to carry forward into the Fiscal Year 2025-26 budget. Overall, these results reflect effective budget management and fiscal discipline throughout the fiscal year.

# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

### CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital Assets.** As of June 30, 2025, the District's investment in capital assets for its governmental activities is \$396,028,738, and business-type activities amount to \$7,269,675 (net of accumulative depreciation/amortization). This investment in capital assets includes land, buildings, machinery, equipment, vehicles, park facilities, land improvements, structures, and improvements, as well as construction-in-progress costs for various parkland improvements and the construction of a fire station. The total increase in capital assets for governmental activities was 5.9%, and business-type activities were 6.9% for the current fiscal year.

#### CAPITAL ASSETS (net of depreciation) AS OF JUNE 30, 2025 AND 2024

	2025			2024		
	Governmental	Business-Type	Total	Governmental	Business-Type	Total
Land	\$103,719,466	\$ 5,221,989	\$108,941,455	\$103,591,475	\$ 5,221,989	\$108,813,464
Land improvements	82,842,625		82,842,625	82,842,625		82,842,625
Construction in progress	37,691,896		37,691,896	32,240,973		32,240,973
Structures and improvements	69,431,919	593,742	70,025,661	57,682,745	583,401	58,266,145
Equipment	8,183,373	304,653	8,488,026	7,609,181	320,613	7,929,795
Lease asset	372,398	129,585	501,983	48,327	-	48,328
SBITA	770,356	254,747	1,025,103	984,616	21,124	1,005,740
	<u>\$303,012,033</u>	<u>\$ 6,504,716</u>	<u>\$309,516,749</u>	<u>\$284,999,943</u>	<u>\$ 6,147,127</u>	<u>\$291,147,070</u>

The following provides an explanation of significant changes in capital assets for the fiscal year ended June 30, 2025:

- ◆ Construction in progress – increase is due to construction, renovation, and upgrade related to the Core Recreation Center, Sun Gtove Park, Unity Park, and various other smaller projects.
- ◆ Structures and improvements – increase is due to the transfer of completed construction in progress projects, Fire Station 77, Oasis Recreation Building, Fire Station Smart Alarm Alerting system, and Zone 11 Well Destruction, Oasis Preschool and Playground, McConnell Park Revitalization, and various other smaller park repair projects and fire facility roof repairs.
- ◆ Equipment – increase is due to the purchase of vehicles, computers, and other equipment.



# COSUMNES COMMUNITY SERVICES DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025

- ◆ Lease asset – increase is due to implementing GASB Statement No. 87 and separately reporting leased assets as required by the Statement. The increase reflects net of two terminated cell tower leases, and new amended lease contracts beginning in the fiscal year. A new 5-year lease for a Golf Toromaster mower was implemented in fiscal year 2024-25 to replace a prior Golf Mower lease that ended in fiscal year 2023/24. In addition, a new 5-year copier leases for Canon Copier, printer, and fax machine was implemented as of June 30, 2025.
- ◆ SBITA – increase includes implementing GASB Statement No. 96 and recording subscription leases as required by the statement for new subscriptions, including the new Trackman range system at Emerald Lakes Golf Course.

Additional information on the District's capital assets can be found in Note 4 on pages 46-47.

The District has construction contracts with SJ Amoroso Construction for the CORE Recreation Center, and contracts with Imagecon for Park Revitalization at Unity Park and Beeman Park. The total remaining District's commitments as of June 30, 2025 is estimated at \$15,245,600. Additional information on the District's commitments can be found in Note 12 on page 70.

**Long-term debt.** As of June 30, 2025, the District's long-term debt obligations totaled \$227,729,726. The District's debt portfolio includes the following:

- ◆ 2015 Certificates of Participation (COP): \$8,135,000 issued to refinance a portion of the unfunded actuarial accrued liability related to the District's CalPERS retirement obligations.
- ◆ 2016 COP (Fleet Maintenance Facility): \$3,235,000 issued to refinance a portion of the fleet maintenance facility.
- ◆ 2016 COP (Opterra Energy Services Project): \$5,755,000 issued for the Opterra Energy Services Project.
- ◆ 2021 COP: \$9,310,000 to finance the construction of Fire Station 77 and a solar project at the administration building.
- ◆ 2022 COP: \$31,740,000 to finance the construction of the CORE Recreation Center project.
- ◆ Various Notes and Capital Leases: \$5,040,499 issued for the construction and equipping of a fire station, as well as the purchase of equipment and vehicles.

During the current fiscal year, the District's total debt decreased by \$9,864,853. This decrease was due to \$2.8 million decrease in Long-Term liabilities, decrease of \$2.2 million in pension liabilities, and a decrease of \$5 million in retiree healthcare (OPEB) liabilities.

Additional information on the District's long-term debt can be found in Note 6 on pages 49-55.

# **COSUMNES COMMUNITY SERVICES DISTRICT**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2025**

### **ECONOMIC OUTLOOK**

The economic outlook for Galt and Elk Grove, both within the District's service area, shows signs of growth and development. While inflation has increased the cost of living, Elk Grove experiences higher home values and a healthy rental market, making it attractive for long-term investors. Galt's more rural character and affordability continues to position itself for revitalize market and community growth. The housing market remains active, with average home prices exceeding \$600,000 in Elk Grove and around \$500,000 in Galt, though high mortgage rates have slowed demand and reduced affordability. Higher interest rates, now around approximately 6.25%, still have a huge impact on high financing costs. Looking ahead, stabilizing inflation and modest decrease on mortgage interest rates could reignite demand, with Elk Grove benefiting from its strong economic. Both cities remain well positioned for long-term growth within the District's service area.

### **REQUESTS FOR INFORMATION**

This Annual Comprehensive Financial Report is intended to provide citizens, taxpayers, investors, and creditors with a general overview of the District's finances. If you have questions about this report or need additional financial information, contact the Cosumnes Community Services District Administrative Services Department, 8820 Elk Grove Boulevard, Elk Grove, CA 95624, or visit the District's web page at [www.CosumnesCSD.gov](http://www.CosumnesCSD.gov).

# **BASIC FINANCIAL STATEMENTS**

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# Cosumnes Community Services District

## Statement of Net Position

June 30, 2025

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Current assets:			
Cash and investments	\$ 147,281,373	\$ 50,989	\$ 147,332,362
Receivables:			
Accounts	4,554,880	974	4,555,854
Interest	497,851	-	497,851
Intergovernmental	9,925,456	-	9,925,456
Ambulance (net)	3,024,376	-	3,024,376
Leases	964,811	-	964,811
Internal balances	153,422	(153,422)	-
Prepays	113,212	-	113,212
Inventory	776,531	-	776,531
Total current assets	167,291,912	(101,459)	167,190,453
Noncurrent assets:			
Restricted cash and investments	1,757,682	-	1,757,682
Leases	3,270,570	-	3,270,570
Capital assets:			
Not being depreciated	224,253,987	5,221,989	229,475,976
Being depreciated and amortized, net	78,758,046	1,282,727	80,040,773
Total capital assets	303,012,033	6,504,716	309,516,749
Total noncurrent assets	308,040,285	6,504,716	314,545,001
<b>Total assets</b>	475,332,197	6,403,257	481,735,454
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred loss on refunding	633,954	-	633,954
Pension plans	41,137,529	339,929	41,477,458
OPEB plan	12,933,929	178,326	13,112,255
<b>Total Deferred outflows of resources</b>	54,705,412	518,255	55,223,667
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable and accrued liabilities	4,172,807	53,035	4,225,842
Accrued payroll and benefits	3,545,634	56,015	3,601,649
Accrued interest payable	449,443	-	449,443
Unearned revenue	1,116,394	-	1,116,394
Retention payable	-	-	-
Long-term liabilities - current portion	2,717,318	399,444	3,116,762
Compensated absences - current portion	3,703,642	63,518	3,767,160
Subscription-based information technology arrangements	-	56,893	56,893
Total current liabilities	15,705,238	628,905	16,334,143
Noncurrent liabilities:			
Long-term liabilities - noncurrent portion	61,136,128	231,081	61,367,209
Compensated absences - noncurrent portion	1,432,142	27,346	1,459,488
Subscription-based information technology arrangements	-	199,281	199,281
Net pension liability	122,309,402	995,679	123,305,081
Net OPEB liability	33,989,225	468,627	34,457,852
Total noncurrent liabilities	218,866,897	1,922,014	220,788,911
<b>Total liabilities</b>	234,572,135	2,550,919	237,123,054
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension plans	-	-	-
OPEB plan	5,864,314	80,854	5,945,168
Leases	3,961,170	-	3,961,170
<b>Total Deferred inflows of resources</b>	9,825,484	80,854	9,906,338
<b>NET POSITION</b>			
Net investment in capital assets	248,096,030	5,618,017	253,714,047
Restricted for:			
Recreation and culture	24,726,837	-	24,726,837
Public protection	25,796,550	-	25,796,550
Solar project	1,930,249	-	1,930,249
Landscape and lighting improvements	49,594,517	-	49,594,517
Foundation activities	218,944	-	218,944
Unrestricted	(64,723,137)	(1,328,278)	(66,051,415)
<b>Total net position</b>	\$ 285,639,990	\$ 4,289,739	\$ 289,929,729

See accompanying Notes to Basic Financial Statements.

**Cosumnes Community Services District**
**Statement of Activities**
**For the year ended June 30, 2025**

Functions / Programs	Expenses	Program Revenues				Net (Expense) Revenue			
		Interest Expense Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
						Governmental Activities	Business-Type Activities	Total	
<b>Governmental activities:</b>									
Public protection	\$ 83,485,473	\$ 683,999	\$ 26,449,466	\$ 2,730,685	\$ 9,288,947	\$ (45,700,374)	\$ -	\$ (45,700,374)	
Recreation and culture	38,760,883	1,089,859	29,792,867	269,938	1,660,452	(8,127,485)	-	(8,127,485)	
General government	13,951,633	592,273	-	466,394	-	(14,077,512)	-	(14,077,512)	
Interest on long-term debt	2,366,131	(2,366,131)	-	-	-	-	-	-	
Total governmental activities	138,564,120	-	56,242,333	3,467,017	10,949,399	(67,905,371)	-	(67,905,371)	
<b>Business-Type activities:</b>									
Golf operations	1,752,192	-	2,079,226	-	-	-	327,034	327,034	
Total business-type activities	1,752,192	-	2,079,226	-	-	-	327,034	327,034	
<b>Total primary government</b>	<b>\$ 140,316,312</b>	<b>\$ -</b>	<b>\$ 58,321,559</b>	<b>\$ 3,467,017</b>	<b>\$ 10,949,399</b>	<b>\$ (67,905,371)</b>	<b>\$ 327,034</b>	<b>\$ (67,578,337)</b>	
<b>General revenues and transfers:</b>									
General revenues:									
Taxes:									
Property taxes									
						66,838,673	-	66,838,673	
						10,527,839	-	10,527,839	
Investment earnings (loss)						6,171,677	1,851	6,173,528	
Miscellaneous						1,025,704	8,685	1,034,389	
Transfers in/(out)						(16,440)	16,440	-	
<b>Total general revenues and transfers</b>						<b>84,547,453</b>	<b>26,976</b>	<b>84,574,429</b>	
<b>Change in net position</b>						<b>16,642,082</b>	<b>354,010</b>	<b>16,996,092</b>	
<b>Net position - beginning of year</b>						<b>268,997,908</b>	<b>3,935,729</b>	<b>272,933,637</b>	
<b>Net position - end of year</b>						<b>\$ 285,639,990</b>	<b>\$ 4,289,739</b>	<b>\$ 289,929,729</b>	

See accompanying Notes to Basic Financial Statements.

**Cosumnes Community Services District**

**Balance Sheets - Governmental Funds**

**June 30, 2025**

	Major Funds					
	General Fund	Landscape and Lighting Special Revenue Fund	Measure E Special Revenue Fund	Capital Projects Fund	Non-Major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and investments	\$ 38,081,060	\$ 50,135,920	\$ 7,889,579	\$ 40,203,173	\$ 473,595	\$ 136,783,327
Receivables:						
Accounts	4,529,799	17,074	-	8,007	-	4,554,880
Interest	61,955	248,893	29,312	124,123	133	464,416
Intergovernmental	3,167,338	920,036	1,751,603	4,064,943	21,536	9,925,456
Ambulance (net)	3,024,376	-	-	-	-	3,024,376
Leases - current	588,625	376,186	-	-	-	964,811
Leases - noncurrent	1,735,284	1,535,286	-	-	-	3,270,570
Due from other funds	153,422	-	-	-	-	153,422
Prepays	36,739	-	76,473	-	-	113,212
Inventory	776,531	-	-	-	-	776,531
Advances to other funds	-	947,919	-	-	-	947,919
Restricted cash and investments	172,479	-	-	1,585,203	-	1,757,682
<b>Total assets</b>	<u>\$ 52,327,608</u>	<u>\$ 54,181,314</u>	<u>\$ 9,746,967</u>	<u>\$ 45,985,449</u>	<u>\$ 495,264</u>	<u>\$ 162,736,602</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>						
<b>Liabilities:</b>						
Accounts payable and accrued liabilities	\$ 1,156,866	\$ 1,688,620	\$ 44,212	\$ 1,037,353	\$ 78,559	\$ 4,005,610
Accrued payroll and benefits	3,014,511	252,647	158,077	63,429	56,970	3,545,634
Due to other funds	-	-	-	-	-	-
Unearned revenue	1,107,154	9,240	-	-	-	1,116,394
Retention payable	-	-	-	-	-	-
Advances from other funds	-	947,919	-	-	-	947,919
<b>Total liabilities</b>	<u>5,278,531</u>	<u>2,898,426</u>	<u>202,289</u>	<u>1,100,782</u>	<u>135,529</u>	<u>9,615,557</u>
<b>Deferred Inflows of Resources:</b>						
Unavailable revenues	4,247,075	-	-	1,975,709	-	6,222,784
Leases	2,272,799	1,688,371	-	-	-	3,961,170
<b>Total Deferred inflows of resources</b>	<u>6,519,874</u>	<u>1,688,371</u>	<u>-</u>	<u>1,975,709</u>	<u>-</u>	<u>10,183,954</u>
<b>Fund Balances:</b>						
Nonspendable	776,531	-	-	-	-	776,531
Restricted for:						
Recreation and culture	-	-	4,391,009	20,335,828	-	24,726,837
Public protection	-	-	5,153,669	20,642,881	-	25,796,550
Solar project	-	-	-	1,930,249	-	1,930,249
Landscaping and lighting	-	49,594,517	-	-	-	49,594,517
Foundation activities	-	-	-	-	218,944	218,944
Grants	-	-	-	-	681	681
Committed for ARPA projects	645,798	-	-	-	-	645,798
Assigned	4,177,519	-	-	-	-	4,177,519
Unassigned	34,929,355	-	-	-	140,110	35,069,465
<b>Total fund balances</b>	<u>40,529,203</u>	<u>49,594,517</u>	<u>9,544,678</u>	<u>42,908,958</u>	<u>359,735</u>	<u>142,937,091</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 52,327,608</u>	<u>\$ 54,181,314</u>	<u>\$ 9,746,967</u>	<u>\$ 45,985,449</u>	<u>\$ 495,264</u>	<u>\$ 162,736,602</u>

See accompanying Notes to Basic Financial Statements.

**Cosumnes Community Services District**  
**Reconciliation of the Governmental Funds Balance Sheets**  
**to the Government-wide Statement of Net Position**  
**June 30, 2025**

<b>Total Fund Balances - Total Governmental Funds</b>		\$ 142,937,091
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and are therefore not reported in the funds:		
Governmental capital assets		303,012,033
Deferred amounts related to the refunding of long-term debt are not considered to be current financial resources. Therefore, they were not reported on the Governmental Funds Balance Sheet. This amount represents the unamortized balance as of the end of the year.		
		633,954
Certain revenues in the governmental funds are deferred because they are not collected within the availability period. Those revenues are recognized on the accrual basis used in the government-wide statements.		
		6,222,784
Interest payable on long-term debt did not require current financial resources. Therefore, interest payable was not reported as a liability in the Governmental Funds Balance Sheet.		
		(449,443)
In the Government-Wide Financial Statements, employer contributions made subsequent to the measurement date of the pension and OPEB plans and certain other differences between actuarial assumptions and actual results for pension are deferred and applied to the net pension/OPEB liabilities or amortized over a period of time in future periods, however these items do not impact the Governmental Funds Balance Sheet:		
Deferred outflows of resources - pension plans		41,137,529
Deferred outflows of resources - OPEB plan		12,933,929
Deferred inflows of resources - pension plans		-
Deferred inflows of resources - OPEB plan		(5,864,314)
Long-term liabilities are not due and payable in the current period and are therefore not reported in the funds. Those liabilities consist of:		
Long-term debt	\$ (63,853,446)	
Compensated absences	(5,135,784)	
Net pension liability	(122,309,402)	
Net OPEB liability	(33,989,225)	
Total long-term liabilities		\$ (225,287,857)
Internal service funds are used by management to charge the costs of fleet management, building maintenance, information technology and risk management to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statements of net position.		
		10,364,284
<b>Net Position of Governmental Activities</b>		<b>\$ 285,639,990</b>

See accompanying Notes to Basic Financial Statements.



**Cosumnes Community Services District**

**Statements of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds**

**For the year ended June 30, 2025**

	Major Funds					
	General Fund	Landscape and Lighting Special Revenue Fund	Measure E Special Revenue Fund	Capital Projects Fund	Non-Major Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>						
Taxes	\$ 66,838,673	\$ -	\$ -	\$ -	\$ -	\$ 66,838,673
Charges for current services	31,534,681	23,266,812	-	17,562	1,509,780	56,328,835
Developer fees and contributions	1,294,201	-	-	6,556,041	-	7,850,242
Intergovernmental	3,272,007	-	10,527,839	-	77,517	13,877,363
Donations and contributions	76,266	-	-	-	49,543	125,809
Use of money and property	2,995,385	3,277,845	406,116	1,842,993	7,351	8,529,690
Miscellaneous	509,019	11,568	-	603,271	1,352	1,125,210
<b>Total revenues</b>	<b>106,520,232</b>	<b>26,556,225</b>	<b>10,933,955</b>	<b>9,019,867</b>	<b>1,645,543</b>	<b>154,675,822</b>
<b>EXPENDITURES:</b>						
Current:						
Public protection	72,200,284	82,409	5,221,693	-	1,733,452	79,237,838
Recreation and culture	15,317,773	21,217,306	959,629	-	117,703	37,612,411
General government	11,699,836	-	-	848,557	-	12,548,393
Capital outlay	452,832	-	58,095	20,575,394	-	21,086,321
Debt service:						
Principal	173,409	38,793	-	-	1,832,611	2,044,813
Interest	24,255	23,803	-	-	2,532,827	2,580,885
<b>Total expenditures</b>	<b>99,868,389</b>	<b>21,362,311</b>	<b>6,239,417</b>	<b>21,423,951</b>	<b>6,216,593</b>	<b>155,110,661</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>6,651,843</b>	<b>5,193,914</b>	<b>4,694,538</b>	<b>(12,404,084)</b>	<b>(4,571,050)</b>	<b>(434,839)</b>
<b>OTHER FINANCING SOURCES (USES):</b>						
Proceeds from sale of capital assets	97,793	-	-	-	-	97,793
Insurance recovery	-	75,892	-	47,073	-	122,965
Transfers in	1,569,922	809,165	-	9,007,060	4,747,112	16,133,259
Transfers out	(4,835,031)	(8,872,911)	(1,840,135)	(403,687)	(197,935)	(16,149,699)
<b>Total other financing sources (uses)</b>	<b>(3,167,316)</b>	<b>(7,987,854)</b>	<b>(1,840,135)</b>	<b>8,650,446</b>	<b>4,549,177</b>	<b>204,318</b>
<b>Net change in fund balances</b>	<b>3,484,527</b>	<b>(2,793,940)</b>	<b>2,854,403</b>	<b>(3,753,638)</b>	<b>(21,873)</b>	<b>(230,521)</b>
<b>FUND BALANCES:</b>						
<b>Beginning of year, as previously presented</b>	<b>37,044,676</b>	<b>52,388,457</b>	<b>6,690,275</b>	<b>46,662,596</b>	<b>381,608</b>	<b>143,167,612</b>
<b>End of year</b>	<b>\$ 40,529,203</b>	<b>\$ 49,594,517</b>	<b>\$ 9,544,678</b>	<b>\$ 42,908,958</b>	<b>\$ 359,735</b>	<b>\$ 142,937,091</b>

See accompanying Notes to Basic Financial Statements.

**Cosumnes Community Services District**  
**Reconciliation of the Governmental Funds Statements of Revenues, Expenditures and Changes**  
**in Fund Balances to the Government-Wide Statement of Activities**  
**For the year ended June 30, 2025**

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**Net Change in Fund Balances - Total Governmental Funds** \$ (230,521)

Amounts reported for governmental activities in the Statement of Activities are different because:

**CAPITAL ASSET TRANSACTIONS**

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets addition is allocated over their estimated useful lives and reported as depreciation expense.

The capital outlay expenditures are added back to fund balance	21,086,321
Capital related departmental expenditures are added back to fund balance	1,895,300

Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities and Changes in Net Position, but they do not require the use of current financial resources. Therefore, depreciation expense is deducted from the fund balance.

(4,969,530)

**LONG TERM DEBT PROCEEDS AND PAYMENTS**

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.

Accrued interest calculated on bonds payable	28,111
Amortization of deferred loss on refunding	(28,816)
Amortization of original issue premiums and discounts	148,599

The repayment of the principal of long-term debt consumes the current financial resources of governmental funds. This transaction, however, has no effect on net position:

Principal payments	1,688,012
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**ACCRUAL OF NON-CURRENT ITEMS**

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

This change reflects a increase in compensated absences that occurred during the year	(1,571,259)
Pension Expense	(5,822,884)
Net other post-employment benefits obligation expense	4,886,451
Unavailable revenues recognized as revenue in prior year	(445,220)

**ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY**

Internal service funds are used by management to charge the costs of fleet management, building maintenance, information technology and risk management to individual funds. The portion of the net revenue (expense) of these Internal Service Funds arising out of their transactions with governmental funds is reported with governmental activities, because they service those activities.

(22,482)

<b>Change in Net Position of Governmental Activities</b>	<b>\$ 16,642,082</b>
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See accompanying Notes to Basic Financial Statements.

**Cosumnes Community Services District**  
**Statement of Net Position - Proprietary Fund**  
**June 30, 2025**

	Golf Enterprise Fund	Governmental Activities- Internal Service Fund
<b>ASSETS</b>		
Current assets:		
Cash and cash equivalents	\$ 50,989	\$ 10,498,046
Receivables:		
Accounts	974	-
Interest	-	33,435
Intergovernmental	-	-
Total current assets	<u>51,963</u>	<u>10,531,481</u>
Noncurrent assets:		
Capital assets		
Not being depreciated	5,221,989	-
Being depreciated and amortized, net	1,282,727	-
Total capital assets	<u>6,504,716</u>	<u>-</u>
Total noncurrent assets	<u>6,504,716</u>	<u>-</u>
<b>Total assets</b>	<u>6,556,679</u>	<u>10,531,481</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension plans	339,929	-
OPEB plan	178,326	-
<b>Total Deferred outflows of resources</b>	<u>518,255</u>	<u>-</u>
<b>LIABILITIES</b>		
Current liabilities:		
Accounts payable and accrued liabilities	53,035	167,197
Accrued payroll and benefits	56,015	-
Due to other funds	153,422	-
Long-term liabilities - current portion	399,444	-
Compensated absences - current portion	63,518	-
Subscription-based information technology arrangements	56,893	-
Total current liabilities	<u>782,327</u>	<u>167,197</u>
Noncurrent liabilities:		
Long-term liabilities - noncurrent portion	231,081	-
Compensated absences - noncurrent portion	27,346	-
Subscription-based information technology arrangements	199,281	-
Net pension liability	995,679	-
Net OPEB liability	468,627	-
Total noncurrent liabilities	<u>1,922,014</u>	<u>-</u>
<b>Total liabilities</b>	<u>2,704,341</u>	<u>167,197</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension plans	-	-
OPEB plan	80,854	-
<b>Total Deferred inflows of resources</b>	<u>80,854</u>	<u>-</u>
<b>NET POSITION</b>		
Net investment in capital assets	5,618,017	
Unrestricted	(1,328,278)	10,364,284
<b>Total net position</b>	<u>\$ 4,289,739</u>	<u>\$ 10,364,284</u>

See accompanying Notes to Basic Financial Statements.

**Cosumnes Community Services District****Statement of Revenues, Expenses and Changes in Net Position - Proprietary Fund****For the year ended June 30, 2025**

	Golf Enterprise Fund	Governmental Activities- Internal Service Fund
<b>OPERATING REVENUES:</b>		
Charges for current services	\$ 2,079,226	\$ 8,291,339
Use of money and property	1,851	-
Miscellaneous	8,685	236,989
<b>Total operating revenues</b>	<b>2,089,762</b>	<b>8,528,328</b>
<b>OPERATING EXPENSES:</b>		
Salaries and benefits	1,013,948	-
Professional services and supplies	242,586	7,628,944
Maintenance	100,496	1,385,508
Utilities	31,802	-
Short-term equipment rentals/leases	28,373	20,276
Miscellaneous	92,257	-
Depreciation	222,987	-
<b>Total operating expenses</b>	<b>1,732,449</b>	<b>9,034,728</b>
<b>Operating income (loss)</b>	<b>357,313</b>	<b>(506,400)</b>
<b>NON-OPERATING REVENUE (EXPENSES):</b>		
Interest and investment revenue	-	483,918
Interest expense	(19,743)	
<b>Total non-operating revenues (expenses)</b>	<b>(19,743)</b>	<b>483,918</b>
<b>Net income (loss) before transfers</b>	<b>337,570</b>	<b>(22,482)</b>
<b>TRANSFERS:</b>		
Transfers in	16,440	-
Transfers out	-	-
<b>Total transfers</b>	<b>16,440</b>	<b>-</b>
<b>Change in net position</b>	<b>354,010</b>	<b>(22,482)</b>
<b>NET POSITION:</b>		
<b>Beginning of year</b>	<b>3,935,729</b>	<b>10,386,766</b>
<b>End of year</b>	<b>\$ 4,289,739</b>	<b>\$ 10,364,284</b>

See accompanying Notes to Basic Financial Statements.

**Cosumnes Community Services District**  
**Statement of Cash Flows - Proprietary Fund**  
**For the year ended June 30, 2025**

	Golf Enterprise Fund	Governmental Activities- Internal Service Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>		
Cash received from customers	\$ 2,090,384	\$ 8,528,328
Cash paid to suppliers	(474,026)	(8,912,166)
Cash paid to other funds	(996,352)	-
Cash paid to employees	(1,257,604)	-
CASH PROVIDED BY OPERATING ACTIVITIES	<u>(637,598)</u>	<u>(383,838)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>		
Transfers in/out	16,440	-
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	<u>16,440</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>		
Payment for acquisition of capital assets	(416,686)	-
Principal paid on debt	(355,192)	-
Interest paid on debt	(7,375)	-
NET CASH USED BY CAPITAL AND RELATED FINANCING ACTIVITIES	<u>(779,253)</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>		
Net investment earnings (loss)	(19,743)	478,799
NET CASH USED BY INVESTING ACTIVITIES	<u>(19,743)</u>	<u>478,799</u>
INCREASE IN CASH AND CASH EQUIVALENTS	(1,420,154)	94,961
Cash and cash equivalents, beginning of year	1,471,143	10,403,085
CASH AND CASH EQUIVALENTS, END OF YEAR	<u>\$ 50,989</u>	<u>\$ 10,498,046</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:</b>		
Operating income	\$ 357,313	\$ (506,400)
Adjustments to reconcile operating income (loss) to cash provided by operating activities:		
Depreciation	222,987	-
Changes in operating assets and liabilities:		
(Increase) decrease in receivables	622	-
(Increase) decrease in deferred outflows pension plans	(10,908)	-
(Increase) decrease in deferred outflows OPEB	70,767	-
Increase (decrease) in accounts payable and accrued liabilities	21,488	122,562
Increase (decrease) in accrued payroll and benefits	5,519	-
Increase (decrease) due to other funds	(1,233,760)	-
Increase (decrease) in compensated absences	(7,345)	-
Increase (decrease) in net pension liability	(30,083)	-
Increase (decrease) in net OPEB liability	(205,036)	-
Increase (decrease) in SBITAs	237,408	-
Increase (decrease) in deferred inflows pension plans	(110,293)	-
Increase(decrease) in deferred inflows OPEB	43,723	-
CASH PROVIDED BY OPERATING ACTIVITIES	<u>\$ (637,598)</u>	<u>\$ (383,838)</u>

See accompanying Notes to Basic Financial Statements.

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**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The most significant accounting policies of the District are described below.

***A. Reporting Entity***

The Elk Grove Community Services District (the District) was established under Government Code Sections 56261.1 and 56439(c) on July 1, 1985 by a reorganization resulting in the dissolution of the Elk Grove Fire Protection District and the Elk Grove Recreation and Park District. In November 2006, the District and the Galt Fire Protection District merged to become the Cosumnes Community Services District. It is governed by a five-member Board of Directors elected to four-year staggered terms. The District consists of approximately 157 square miles within the Cities of Elk Grove and Galt and unincorporated areas of South Sacramento County with a population of approximately 205,000 residents. The District develops, owns and maintains all park, recreation and fire facilities within its service area. The District and the City of Elk Grove entered into an agreement specifying the District and City will jointly develop park and recreation facilities within Laguna Ridge and Southeast Policy Area of the City, and the District will own and maintain the facilities. The fire protection services provided by the District include fire suppression, fire prevention, inspection, plan checking, and public education programs and the District provides emergency medical services, ambulance transport, advanced life support and rescue services and recreation facilities and programs. The District operates nine fire stations, one fire training facility, one golf course, nine community centers, two aquatic complexes, and over 103 parks and employs 392 full-time and over 400+ part-time employees.

The District's reporting entity includes the following blended component units:

*The Cosumnes Legacy Foundation:* The Cosumnes Legacy Foundation (the Foundation) is a non-profit organization which primarily solicits contributions to provide funding for the District to provide the District's constituents charitable services through its programs. The Foundation is a legally separate component unit reported on a blended basis as part of the primary government because its activities mainly benefit the District's constituents. No separate financial statements are issued for the Foundation.

*Elk Grove Community Services District Public Facilities Acquisition Corporation:* The Elk Grove Community Services District Public Facilities Acquisition Corporation (the Corporation) was established in March 2006 to facilitate financing of the acquisition of capital assets by the District. The Corporation's Board is comprised of the members of the District's Board of Directors. The Corporation does not have any assets or liabilities. Its activities have been blended with the appropriate District funds. No separate financial statements are issued for the Corporation.

The District has also entered into a lease financing arrangement with the California Special Districts Association Financing Corporation for the purpose of facilitating the financing of capital projects within the District. For financial reporting purposes, the District's proportionate share of debt service payments of the underlying Certificate of Participation debt is reflected in the Debt Service Fund.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Through the exercise of Joint Powers, the District is a member of the Golden State Risk Management Authority, Sacramento Regional Fire/EMS Communications Center and the Northern California Special District Insurance Authority. The District is not responsible for the liabilities of these joint powers authorities if it terminates membership. However, California Assembly Bill (AB) 1912 required member agencies of an agency established pursuant to a joint power agreement that participates in, or contracts with, a public retirement system to mutually agree as to the apportionment of the agency's retirement obligation among themselves prior to filing a notice of termination and both agencies participate in CalPERS pension plans.

The District administers three Community Facilities Districts (CFD), including CFD No. 1 (Elk Grove Fire Protection), CFD No. 2021-1 (Sheldon Farms North) and CFD No 2022-1 (Elliott Springs) formed under California Code Section 53311, the Mello-Roos Act of 1982, that are authorized to levy special taxes on properties within the CFDs and for which the District's Board of Directors serves as the governing body of the CFD. The District can impose its will on and has administrative responsibility for each of the CFDs. As a result, the CFDs are component units of the District. CFD No. 2021-1 was formed to fund the costs of fire protection, park maintenance and landscaping services for the Sheldon Farms North area. CFD 2022-1 was formed to fund the maintenance of public facilities, including street lighting, landscaping, drainage, and other basic public infrastructure, as well as to fund fire protection, paramedic services and recreational program services. The District can access the resources of each of the Community Facilities District and as a result, reports the Community Facilities District on blended basis with the District in the CFD Special Revenue Fund.

***B. Basis of Accounting and Measurement Focus***

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

*Government-Wide Financial Statements*

The District's government-wide financial statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of governmental activities for the District accompanied by a total column. The government-wide financial statements are presented on an "*economic resources*" measurement focus and the accrual basis of accounting. Accordingly, all of the District's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the Statement of Net Position.

The Statement of Activities and Changes in Net Position presents changes in net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the District in three categories, charges for services, operating grants and contributions and capital grants and contributions.



**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Certain eliminations have been made for interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated. However, interfund services provided and used are not eliminated in the process of consolidation. The district eliminates due to and from other funds, advances to and from other funds, transfers in and out and interfund charges within governmental and business-type activities for reporting in the government-wide statements.

The District applies all applicable GASB pronouncements (including all NCGA Statements and Interpretations currently in effect).

*Governmental Fund Financial Statements*

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences between fund balances as presented in these statements to the net position presented in the government-wide financial statements. The District has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a "*current financial resources*" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except revenues subject to accrual (generally 60 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the District, are property tax and intergovernmental revenues. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Deferred inflows for unavailable revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues arise when the government receives resources before it has a legal claim to them, such as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the government has a legal claim to the resources, the unavailable revenue or unearned revenue is removed from the Governmental Funds Balance Sheet and recognized as revenue.

The District reports the following major governmental fund types:

*The General Fund* is the District's primary operating fund. It is used to account for all activities of the general government, except those required to be accounted for in another fund.

*The Landscape and Lighting Special Revenue Fund* is used to account for the proceeds of special property taxes assessed and other revenues that are legally restricted to expenditures for landscape and lighting expenditures. The transactions of the District Wide Landscape and Lighting Assessment District are recorded by the respective zones of benefit within the Special Revenue Fund. However, the zones of benefit do not represent separate special revenue funds.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The Measure E Special Revenue Fund is used to account for the proceeds of Measure E sales taxes shared with the District by the City of Elk Grove under a tax sharing agreement. Two thirds of the taxes received by the District are intended to be used for fire protection services within the City of Elk Grove and one-third is intended to be used for parks and recreation services within the City of Elk Grove.

The Capital Projects Fund is used to account for development fees and other revenues collected for major capital improvements and equipment replacement.

Additionally, the District reports the following governmental funds:

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, principal and interest on long-term debt.

The Foundation Special Revenue Fund is used to account for revenues of the Cosumnes Legacy Foundation (the Foundation), which are legally restricted to expenditures approved by the Foundation board.

The Grant Special Revenue Fund is used to account for grants and related expenditures.

The CFD Special Revenue Fund is used to account for the activities of three Community Facilities Districts (CFDs) administered by the District for which the District's Board of Directors acts as the governing body of the CFD. The CFDs are used to account for special taxes on properties within the CFDs for fire protection, ambulance services, paramedic services, park maintenance, landscaping, and maintenance of public facilities, including street lighting, landscaping, drainage, and other basic public infrastructure as defined in the CFDs' organizational documents.

Proprietary Fund Financial Statements

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenditures and Changes in Fund Balances, and a Statement of Cash flows. A column representing internal service funds is also presented in these statements. However, internal service fund balances and activities are combined with the Governmental Activities in the Government-Wide Financial Statements. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations, which include green fees, golf cart and other golf related equipment rentals, driving range fees, food and beverage charges, and golf equipment/apparel sales. Operating expenses are costs incurred to provide these goods and services. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities. All revenues and expenses not meeting the definition of operating revenues and expenses are reported as nonoperating.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The Internal Service Funds are used to account for the servicing of District's facilities maintenance, fleet replacement, information technology maintenance and risk management for District departments on a cost-reimbursement basis.

The District reports the following major proprietary fund:

*Golf Enterprise Fund* is used to account for all activities of the Emerald Lakes Golf Course that is operated by the District.

**C. *Cash, Cash Equivalents and Investments***

The District pools its available cash for investment purposes. The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturity of three months or less from date of acquisition.

Highly liquid investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District does not have any investments that are measured using Level 3 inputs.

**D. *Restricted Cash and Investments***

Certain resources set aside for the repayment of certificates of participation are classified as restricted cash and investments on the balance sheet because their use is limited by applicable debt covenants. In addition, developer fees have been restricted by the City of Elk Grove or County of Sacramento ordinances, or the Quimby Act for park development expenditures and the construction of fire stations. CFD special taxes are restricted for the purposes the special taxes were levied as discussed in the Reporting Entity paragraph above. Contributions to the Foundation are restricted for Foundation activities.

**E. *Receivables***

Accounts receivable consist of registrations receivable, fire service charges receivable, ambulance receivables and other miscellaneous receivables. Ambulance receivables are offset with an allowance for uncollectible accounts of \$4,240,000 at June 30, 2025. The allowance is estimated using subsequent receipts.

**F. *Interfund Transactions***

Interfund transactions are reflected as either loans, services provided, reimbursements, or transfers. Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). Advances between funds, reported in the fund financial statements, are classified as nonspendable in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

***G. Inventory***

The District's medical supplies and pharmaceutical drugs inventory is held-for-use in the District's fire protection services programs in the General Fund. The inventory is valued using the average cost method. Obsolete inventory is written down to its net realizable value. The inventory is recorded as expenditures when consumed rather than when purchased.

***H. Prepaid items***

Payments made to vendors for services that will benefit periods beyond year-end are recorded as prepaid items using the consumption method in the governmental funds and the government-wide statement of net position. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

***I. Capital Assets***

Capital assets for governmental fund types are not capitalized in the funds used to acquire or construct them. Capital acquisitions are reflected as capital outlay expenditures in the governmental fund, and the related assets are reported in the government-wide financial statements. Capital assets owned by the District are stated at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are recorded at their acquisition value at the time received. Park improvements completed prior to the year ended June 30, 1995 were recorded at estimated historical cost developed by estimating replacement costs, which were discounted through the use of indices to acquisition dates. Land obtained from developers as donations in substitute of fees are estimated using average assessed values for similar parcels during the year these parcels are acquired. It is the District's policy to not depreciate the base of parks, which includes grading, irrigation systems and landscaping. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Structures and improvements	3 to 40 years
Equipment	5 to 15 years

It is the District's policy to capitalize all land, structures, improvements and equipment with a useful life of five years or more, except assets costing less than \$5,000. The cost of assets sold or retired (and related amounts of accumulated depreciation) are eliminated from the accounts in the year of sale or retirement. The proceeds from the sale of capital assets are included in the statement of revenues, expenditures and changes in fund balances of the related fund. The proceeds reported in the governmental fund are eliminated and the gain or loss on sale is reported in the government-wide presentation.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***J. Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position (balance sheet) will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

***K. Compensated Absences***

Compensated absences are accrued in the government-wide financial statements when earned. A liability for compensated absences is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements and is currently payable. Each year's budget includes a provision for the estimated expenditure for the current year.

***L. Property Taxes***

The County of Sacramento is responsible for the collection and allocation of property taxes. Under California law, property taxes are assessed and collected by the County of Sacramento up to 1% of the full cash value of taxable property, plus other increases approved by the voters and distributed in accordance with statutory formulas. The District recognizes property taxes when the individual installments are due if they are collected within 60 days after year-end.

Secured property taxes are levied on or before the first day of September of each year. They become a lien on real property on March 1 preceding the fiscal year for which taxes are levied. These taxes are paid in two equal installments; the first is due November 1 and delinquent with penalties after December 10; the second is due February 1 and delinquent with penalties after April 10. Secured property taxes, which are delinquent and unpaid as of June 30, are declared to be tax defaulted and are subject to redemption penalties, cost, and interest when paid. If the delinquent taxes are not paid at the end of five years, the property is sold at public auction and the proceeds are used to pay the delinquent amounts due. Any excess is remitted, if claimed, to the taxpayer. Additional tax liens are created when there is a change in ownership of property or upon completion of new construction. Tax bills for these new tax liens are issued throughout the fiscal year and contain various payments and delinquent dates but are generally due within one year. If the new tax liens are lower, the taxpayer receives a tax refund rather than a tax bill. Unsecured personal property taxes are not a lien against real property. These taxes are due on March 1, and become delinquent, if unpaid on August 31.

The County uses the alternative method of property tax apportionment known as the "Teeter Plan." Under this method of property tax apportionment, the County purchases the delinquent secured taxes at June 30 of each fiscal year. These taxes are accrued as intergovernmental receivables only if they are received from the County within 60 days after year-end for the governmental funds and are accrued when earned for the government-wide presentation regardless of the timing of the related cash flows.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***M. Long-term Liabilities***

In the government-wide financial statements long-term debt and other long-term liabilities are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, incurred during the current period as expenditures. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures.

***N. Net Position / Fund Balance***

In the Government-Wide Financial Statements, net position is classified in the following categories:

*Net Investment in Capital Assets* - This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt and other payables that are attributable to the acquisition, construction, or improvement of these assets reduce this category.

*Restricted net position* - This category presents external restrictions imposed by creditors, grantors, contributors or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* - This category represents the net position of the District, which are not restricted for any project or other purpose or reported as the net investment in capital assets.

The District evaluated each of its funds at June 30, 2025 and classified fund balances into the following five categories:

*Non-spendable* - includes fund balance amounts that cannot be spent because they are either (a) not expected to be converted or (b) legally or contractually required to be maintained intact.

*Restricted* - includes fund balance amounts that are subject to externally enforceable legal restrictions or constrained for a specific purpose by external parties, constitutional provisions or enabling legislation.

*Committed* - includes fund balance amount that can only be used for specific purposes pursuant to constraints imposed by the formal actions (i.e., a Resolution) of the District's Board of Directors. The District's Board of Directors must take the same action to allow for removal or change the constraint.

*Assigned* - includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. The Board of Directors approved Board Resolution 2011-72 authorizing the General Manager to assign fund balance.



**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Unassigned - includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The District uses restricted amounts first when expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) resources are available. The District reduces committed amounts first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amount in any of those unrestricted fund balance classifications could be used. Additional information concerning the nature of The District's fund balances pursuant to GASB Statement No. 54 is provided in NOTE 11 - Fund Balance.

***O. Pension Plans***

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to the pension plans, and pension expense, information about the fiduciary net position of the District's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The General Fund and Golf Enterprise Fund are used to liquidate the pension liability.

***P. Other Postemployment Benefits (OPEB)***

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Authority's plan (OPEB Plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. The General Fund and Golf Enterprise Fund are used to liquidate the OPEB liability.

***Q. Use of Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

***R. Leases***

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 87, Leases, a lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction (i.e., buildings, land, vehicles, and equipment). Any contract that meets this definition should be accounted for under the lease guidance as identified in GASB Statement No. 87.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The District policy is to evaluate leases annually. The District will set a lease capitalization threshold of \$50,000 for lease contracts to be recorded under GASB Statement No. 87 (GASB 87). As of June 30, 2025, the District did have leases meeting the threshold, see Note 3, Note 4 and Note 6 for further details.

**S. Subscription Based Information Technology Arrangements**

GASB issued Statement No. 96, Subscription-Based information Technology Arrangements, defines a SBITA as a contract that conveys control of the right to use another party's (a SBITA vendor's) IT software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

The District policy is to evaluate SBITAs annually. The District will set a SBITA capitalization of threshold \$50,000 for SBITA contracts to be recorded under GASB Statement No. 96 (GASB 96). As of June 30, 2025, the District did have SBITAs meeting the threshold, see Note 4 and Note 6 for further details.

**NOTE 2-CASH AND INVESTMENTS**

At June 30, 2025, the District's pooled cash and investments are classified in the accompanying financial statements as follows:

Cash and investments	\$ 147,332,362
Restricted cash and investments	<u>1,757,682</u>
<b>Total cash and investments</b>	<u><u>\$ 149,090,044</u></u>

At June 30, 2025, cash and investments consisted of the following:

Deposits with financial institutions	\$ 14,516,895
<b>Total Cash</b>	<u>14,516,895</u>
U.S. Treasury obligations	16,389,212
U.S. Agency securities	4,514,165
Municipal bonds	321,867
Negotiable certificates of deposit	11,485,544
Corporate notes	13,210,152
Money market mutual funds	1,504,526
Asset-backed securities, mortgage-backed securities and collateralized mortgage obligations	8,428,840
Investments in Local Agency Investment Fund (LAIF)	1,038,461
CA CLASS	<u>77,680,382</u>
<b>Total investments</b>	<u>134,573,149</u>
<b>Total cash and investments</b>	<u><u>\$ 149,090,044</u></u>



**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 2-CASH AND INVESTMENTS (Continued)**

Investment policy: Investments are stated at fair value. California statutes authorize special districts to invest idle or surplus funds in a variety of credit instruments as provided for in the California Government Code, Section 53600, Chapter 4 - Financial Affairs. The table on the next page identifies the investment types that are authorized for the District by the California Government Code (or the District's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio*	Maximum Investment In One Issuer	Minimum Rating
Local agency bonds	5 Years	None	None	N/A
U.S. Treasury obligations	5 Years	None	None	N/A
U.S. Agency securities	5 Years	None	None	N/A
California local agency debt	5 Years	30%	None	A
Bankers acceptances	180 Days	40%	30%	N/A
High grade commercial paper	270 Days	25%	10%	A-1
Negotiable certificates of deposits	5 Years	30%	None	A
Medium term corporate notes	5 Years	30%	None	A
Mutual funds	N/A	20%	10%	AAA
Money market mutual funds	N/A	20%	None	AAA
Mortgage pass-through and asset-backed securities	5 Years	20%	None	AA
Collateralized negotiable investments	5 Years	None	None	N/A
Repurchase agreements	92 Days	20%	None	N/A
Municipal Debt	5 Years	30%	None	A
LAIF	N/A	None	None	N/A
Local government investment pools	N/A	None	None	N/A
Supranational obligations	5 Years	30%	None	AA

\*Excluding amounts held by bond trustees that are not subject to California Government code restrictions.

The District complied with the provisions of California Government Code (or the District's investment policy, where more restrictive) pertaining to the types of investments held, institutions in which deposits were made and security requirements. The District will continue to monitor compliance with applicable statutes pertaining to public deposits and investments.

Investments Authorized by Debt Agreements: Investment of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the District's investment policy. The investments authorized by debt agreements are consistent with the District's investment policy with the exception of U.S. Agency securities being required to have a rating of A or higher and banker's acceptances being required to have a rating of A-1/P-1 by a nationally recognize investment rating agency.

Interest Rate Risk: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways the District manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer- term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. The District's investment policy does not contain any provisions limiting interest rate risk other than what is specified in the California Government Code.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 2-CASH AND INVESTMENTS (Continued)**

Foreign Currency Risk: There were no investments held that were exposed to foreign currency risk. The supranational obligation was issued in U.S. dollars.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

Investment Type	Total	Investment Maturities in Months		
		12 Months or less	13 to 24 Months	25 to 60 Months
U.S. Treasury obligations	\$ 16,389,212	\$ -	\$ 7,391,443	\$ 8,997,769
U.S. Agency securities	4,514,165	494,428	1,537,109	2,482,628
Municipal bonds	321,867	140,261	-	181,606
Negotiable certificates of deposit	11,485,544	10,878,976	606,568	-
Corporate notes	13,210,152	560,699	6,630,039	6,019,414
Money market mutual funds	1,504,526	1,504,526	-	-
Asset-backed and mortgage-backed securities and collateralized mortgage obligations	8,428,840	7,020	700,689	7,721,131
LAIF	1,038,461	1,038,461	-	-
CA CLASS	77,680,382	77,680,382	-	-
Total Investments	\$ 134,573,149	\$ 92,304,753	\$ 16,865,848	\$ 25,402,548

Credit Risk: Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code or the District's investment policy, and the actual rating as of year-end for each investment type.

	Total	Ratings as of Year End					
		AAA	A-1+ to AA-	A+ to A-1	BBB+	A-	Not Rated
U.S. Treasury obligations	\$ 16,389,212	\$ -	\$ 16,389,212	\$ -	\$ -	\$ -	\$ -
U.S. Agency securities	4,514,165	461,524	199,984	-	-	-	3,852,657
Municipal bonds	321,867	-	140,261	181,606	-	-	-
Negotiable certificates of deposit	11,485,544	-	-	606,568	-	-	10,878,976
Corporate notes	13,210,152	360,205	2,357,968	7,461,677	757,119	2,247,860	25,323
Money market mutual funds	1,504,526	1,504,526	-	-	-	-	-
Asset-backed securities, mortgage-backed securities and collateralized mortgage obligations	8,428,840	5,498,294	-	-	-	-	2,930,546
LAIF	1,038,461	-	-	-	-	-	1,038,461
CA CLASS	77,680,382	-	-	-	-	-	77,680,382
Total Investments	\$ 134,573,149	\$ 7,824,549	\$ 19,087,425	\$ 8,249,851	\$ -	\$ -	\$ 96,406,345

Concentration of Credit Risk: The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. There were no investments in one issuer (other than mutual funds and external investment pools) that represent 5% or more of total District investments.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 2-CASH AND INVESTMENTS (Continued)**

*Custodial Credit Risk:* Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure public agency deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

At June 30, 2025, the carrying amount of the District's deposits was \$14,516,895, not including negotiable certificates of deposit, and the balance in financial institutions was \$26,032,742. Of the balance in financial institutions, \$500,000 was covered by federal depository insurance the remaining amount was collateralized as required by State law (Government Code Section 53630), by the pledging financial institution with assets held in a common pool for the District and other governmental agencies, but not in the name of the District. As of June 30, 2025, District investments in the following investment types were held by the same broker-dealer (counterparty) that was used by the District to buy the securities:

Types of Investment	Total
U.S. Treasury obligations	\$ 16,389,212
U.S. Agency securities	4,514,165
Municipal bonds	321,867
Negotiable certificates of deposit	11,485,544
Corporate notes	13,210,152
Money market mutual funds	1,504,526
Asset-backed and mortgage-backed securities and collateralized mortgage obligations	8,428,840
<b>Total</b>	<b>\$ 55,854,306</b>

*Investment in LAIF:* The District invests in the California Local Agency Investment Fund (LAIF), a State of California external investment pool. The Local Investment Advisory Board (Board) has oversight responsibility for LAIF. The Board consists of five members as designated by State Statute. There are no limitations or restrictions on participant withdrawals. LAIF determines fair value of its investment portfolio based on market quotations for those securities where market quotations are readily available, and on amortized cost or best estimate for those securities where fair value is not readily available. Withdrawals from LAIF are on an amortized cost basis, which is different than the fair value of the investments. At June 30, 2025, these investments matured in an average of 248 days.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 2-CASH AND INVESTMENTS (Continued)**

*Investment in CA CLASS:* The District is a participant in the Prime Fund of the California Cooperative Liquid Assets Securities System (California CLASS), a joint powers authority and public agency established by its members under the provisions of Section 6509.7 of the California Government Code. Members and participants are limited to California public agencies and certain nonprofit corporations whose membership is confined to public agencies or public officials. California CLASS is governed by a Board of Trustees of eligible participants of the program. The District reports its investment in California CLASS at the fair value amount provided by California CLASS, which is the same as the value of the pool shares. The balance in the Prime Fund is available for withdrawal on demand, and is based on the accounting records maintained by California CLASS. Included in California CLASS' investment portfolio are: United States Treasury Notes, Bills, Bonds or Certificates of Indebtedness; registered state warrants or treasury notes or bonds; California local agency bonds, notes, warrants or other indebtedness; federal agency or United States government sponsored enterprise obligations; bankers acceptances; commercial paper; negotiable certificates of deposit; repurchase agreements; medium-term notes; money market mutual funds; notes, bonds or other obligation secured by a first priority security interest in securities authorized under Government Code Section 53651; and mortgage passthrough securities, collateralized mortgage obligations, and other asset – backed securities. At June 30, 2025, these investments matured in an average of 40 days.

*Investment Valuation:* Investments (except for money market accounts and certificates of deposit) are measured at fair value on a recurring basis. *Recurring* fair value measurements, are those that Governmental Accounting Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investment fair value measurements at June 30, 2025 are described below.

Types of Investment	Total	Fair Value Measurement Using		
		Level 1	Level 2	Level 3
U.S. Treasury obligations	\$ 16,389,212	\$ -	\$ 16,389,212	\$ -
U.S. Agency securities	4,514,165	-	4,514,165	-
Municipal bonds	321,867	-	321,867	-
Negotiable certificates of deposit	11,485,544	-	11,485,544	-
Corporate notes	13,210,152	-	13,210,152	-
Asset-backed and mortgage-backed securities and collateralized mortgage obligations	8,428,840	-	8,428,840	-
Total investments subject to levelling	54,349,780	\$ -	\$ 54,349,780	\$ -
<u>Investment not subject to levelling</u>				
Money market mutual funds	1,504,526			
Local Agency Investment Fund	1,038,461			
CA CLASS	77,680,382			
<b>Total Investments</b>	<b>\$ 134,573,149</b>			

Investments categorized as Level 2 are valued based on matrix pricing which use observable market inputs such as yield curves and market indices that are derived principally from or corroborated by observable market data by correlation to other means.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 3-LEASES RECEIVABLE**

The District entered into land lease agreements with various wireless service providers to provide space for cell towers located on district property. The leases are discounted using the interest rate implicit in the lease as of the implementation date of GASB Statement No. 87 of July 1, 2021. The lease terms were as follows at June 30, 2025:

Description	Interest Rate	Lease Term Ending	Range of Payments
Clean Wireless LLC - Foulks Park	4.20%	7/26/2031	2,645 - 3,498
T-Mobile - Laguna Community Park	4.20%	3/24/2028	2,150 - 3,498
Clearwire - Laguna Community Park	4.20%	11/24/2027	2,645 - 2,645
T-Mobile - Zimbelman Park	4.20%	4/28/2030	2,645 - 2,645
Sprint - Wackman Park	4.20%	3/10/2025	1,744 - 1,744
T-Mobile - Jones Park	4.20%	7/10/2027	2,645 - 3,042
CC TM PA LLC - Mix Park	4.20%	7/31/2028	2,565 - 3,498
CC TM LLC - Nottoli Park	4.20%	9/30/2031	2,645 - 3,498
New Cingular - Luttig Park	4.20%	4/26/2031	2,645 - 3,498
Clear Wireless - Luttig Park	4.20%	1/26/2030	2,645 - 2,645
Verizon - Bartholomew Sports Park	4.20%	3/31/2030	2,645 - 3,042
T-Mobile - Elk Grove Park	4.20%	10/1/2029	2,720 - 3,042
Clearwire - Station 71	4.20%	6/18/2027	2,646 - 2,646
T-Mobile - Station 71	4.20%	8/3/2026	2,645 - 3,042
Dish Wireless - Station 72	4.20%	6/14/2027	2,645 - 3,042
New Cingular - Station 72	4.20%	7/4/2031	3,042 - 3,498
New Cingular - Station 73	4.20%	7/18/2030	3,000 - 3,300
T-Mobile - Station 73	4.20%	7/18/2025	1,901 - 1,901
Clearwire - Station 74	4.20%	6/24/2026	2,645 - 3,041
T-Mobile - Station 74	4.20%	7/20/2030	2,645 - 2,645
Verizon - Station 75	4.20%	7/23/2030	2,281 - 2,281
T-Mobile - Station 75	4.20%	9/2/2030	1,901 - 1,901
Clearwire - Station 76	4.20%	11/30/2027	2,646 - 2,646
Verizon - Station 76	4.20%	3/12/2027	1,901 - 1,901

Future principal and interest payments on leases receivable were as follows at June 30, 2025:

Year Ending June 30:	Principal	Interest	Total
2026	\$ 964,811	\$ 161,540	\$ 1,126,351
2027	989,215	130,716	1,119,931
2028	838,213	103,432	941,645
2029	476,674	78,858	555,532
2030	441,535	63,179	504,714
2031 - 2035	499,610	208,858	708,468
2036 - 2040	254,670	140,566	395,236
2041 - 2045	344,385	92,463	436,848
2046 - 2049	243,817	28,736	272,553
<b>Total Principal Payments</b>	<b>5,052,930</b>	<b>\$1,008,348</b>	<b>\$6,061,278</b>
Cumulative Variance as of Fiscal Year End	817,549		
Total Remaining Receivable	<b>\$4,235,381</b>		

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 4-CAPITAL ASSETS**

Capital asset activity of Governmental and Business-type activities for the year ended June 30, 2025 was as follows:

	Balance June 30, 2024	Additions	Retirements	Transfers	Balance June 30, 2025
<b>Governmental Activities:</b>					
Capital assets not being depreciated/ amortized:					
Land	\$ 103,591,475	\$ 66,400	\$ -	\$ 61,591	\$ 103,719,466
Land improvements	82,842,625	-	-	-	82,842,625
Construction in progress	32,240,973	20,658,758	-	(15,207,835)	37,691,896
Total capital assets not being depreciated/amortized	218,675,073	20,725,158	-	(15,146,244)	224,253,987
Capital assets being depreciated/ amortized					
Structures and improvements	111,957,612	-	-	15,104,529	127,062,141
Equipment	41,553,112	1,903,333	(598,768)	-	42,857,677
Lease Asset	185,825	394,845	(17,658)	-	563,012
SBITA	1,291,921	-	-	-	1,291,921
Total capital assets being depreciated/amortized	154,988,470	2,298,178	(616,426)	15,104,529	171,774,751
Less accumulated depreciation/ amortization for:					
Structures and improvements	(54,274,867)	(3,355,355)	-	-	(57,630,222)
Equipment	(33,943,931)	(1,329,141)	598,768	-	(34,674,304)
Lease Asset	(137,498)	(70,774)	17,658	-	(190,614)
SBITA	(307,305)	(214,260)	-	-	(521,565)
Total accumulated depreciation/amortization	(88,663,601)	(4,969,530)	616,426	-	(93,016,705)
Total capital assets being depreciated/amortized, net	66,324,869	(2,671,352)	-	15,104,529	78,758,046
Capital assets, net	\$ 284,999,942	\$ 18,053,806	\$ -	\$ (41,715)	\$ 303,012,033

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 4-CAPITAL ASSETS (Continued)**

	Balance June 30, 2024	Additions	Retirements	Transfers	Balance June 30, 2025
<b>Business-type Activities:</b>					
Capital assets not being depreciated/ amortized:					
Land	\$ 5,221,989	\$ -	\$ -	\$ -	\$ 5,221,989
Total capital assets not being depreciated/amortized	5,221,989	-	-	-	5,221,989
Capital assets being depreciated/ amortized					
Structures and improvements	884,605	33,339	-	41,715	959,659
Equipment	553,232	60,704	-	-	613,936
Lease asset	107,226	172,780	(107,226)	-	172,780
SBITA	29,273	272,038	-	-	301,311
Total capital assets being depreciated/amortized	1,574,336	538,861	(107,226)	41,715	2,047,686
Less accumulated depreciation/ amortization for:					
Structures and improvements	(301,204)	(64,713)	-	-	(365,917)
Equipment	(232,619)	(76,664)	-	-	(309,283)
Lease asset	(107,226)	(43,195)	107,226	-	(43,195)
SBITA	(8,149)	(38,415)	-	-	(46,564)
Total accumulated depreciation/amortization	(649,198)	(222,987)	107,226	-	(764,959)
Total capital assets being depreciated/amortized, net	925,138	315,874	-	41,715	1,282,727
Capital assets, net	\$ 6,147,127	\$ 315,874	\$ -	\$ 41,715	\$ 6,504,716

Depreciation was charged to activities as follows:

**Governmental Activities:**

Public protection	\$ 1,923,335
Recreation and culture	2,246,093
General government	800,102
	<u>4,969,530</u>

**Business-type Activities:**

Golf Enterprise	<u>222,987</u>
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**Total depreciation/**

<b>amortization expense</b>	<u><u>\$ 5,192,517</u></u>
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**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 5-INTERFUND TRANSACTIONS**

Amounts reported as due to and from other funds represent short-term lending/borrowing arrangements between funds that are outstanding at the end of the fiscal year. The \$153,422 due from other funds in the General Fund and due to other funds at year-end represents various reimbursements in the Foundation Special Revenue Fund and the Golf Enterprise Fund.

Receivable Fund	Payable Fund	Amount
Landscape and Lighting Special Revenue Fund Zone 11 East Elk Grove	Landscape and Lighting Special Revenue Fund Zone 18 - Hampton Village	\$ 685,289 (a)
Landscape and Lighting Special Revenue Fund Zone 13 East Franklin	Landscape and Lighting Special Revenue Fund Zone 16 - Fallbrook Park Lan	262,630 (b)
		<u>\$ 947,919</u>

- (a) The Landscape and Lighting Special Revenue Fund East Elk Grove benefit zone advanced funds to the Landscape and Lighting Special Revenue Fund Hampton Village benefit zone to fund landscape improvements and the revitalization of McConnell Park. The total amount advanced was \$999,000 on August 1, 2018, and the outstanding balance is scheduled to be repaid by July 30, 2037. Principal payments ranging from \$42,518 to \$58,101 are due annually starting fiscal year 2018/2019. Interest accrues annually on June 30 on the outstanding loan balance at a rate of 1.75%. Interest of \$12,818 was paid during the year ended June 30, 2025.
- (b) The Landscape and Lighting Special Revenue Fund East Franklin benefit zone advanced funds to the Landscape and Lighting Special Revenue Fund Fallbrook Park Lane benefit zone to fund landscape improvements and the revitalization of Jack Hill Park. The total amount advanced was \$300,000 on June 21, 2023, and the outstanding balance is scheduled to be repaid by June 24, 2038. Principal payments ranging from \$4,482 to \$23,932 are due annually starting fiscal year 2023/24. Interest accrues annually on June 30 on the outstanding loan balance at a rate of 2%. Interest of \$5,630 was paid during the year ended June 30, 2025.

	Transfers In					
	Governmental Fund				Enterprise	Total
	General Fund	Landscape and Lighting Special Revenue Fund	Capital Projects Fund	Non-Major	Golf Fund	
<b>Transfers Out</b>						
General Fund	\$ 787,624	\$ 517,419	\$ 141,049	\$ 3,382,943	\$ 5,996	\$ 4,835,031
Measure E	155,620	231,384	1,453,131	-	-	1,840,135
Landscape and Lighting Special Revenue Fund	487,436	19,601	7,392,880	972,994	-	8,872,911
Capital Projects Fund	-	12,512	-	391,175	-	403,687
Non-Major Governmental Funds	139,242	28,249	20,000	-	10,444	197,935
Golf Enterprise Fund	-	-	-	-	-	-
	<u>\$ 1,569,922</u>	<u>\$ 809,165</u>	<u>\$ 9,007,060</u>	<u>\$ 4,747,112</u>	<u>\$ 16,440</u>	<u>\$ 16,149,699</u>



**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 5-INTERFUND TRANSACTIONS (Continued)**

Transfers are used to (1) pay for overhead expenditures incurred and to assist in paying for capital improvement projects, and (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due. Transfers out of the Grants Special Revenue Fund represented transfers to other funds to fund project expenses. Transfers to the Non-Major Governmental Funds consisted of transfers to the Debt Service Fund to make debt service payments.

**NOTE 6-LONG-TERM DEBT**

As of June 30, 2025, the activity in the District's long-term liabilities during the year ended June 30, 2025 was as follows:

	Balance July 1, 2024	Additions	Reductions	Balance June 30, 2025	Due Within One Year
<b>Governmental Activities:</b>					
Loans Payable	\$ 4,185,451	\$ -	\$ (567,611)	\$ 3,617,840	\$ 508,574
Certificates of Participation (COP)					
-2015 Refinancing Project	8,135,000	-	(210,000)	7,925,000	240,000
-2016 Refinancing Project	3,235,000	-	(675,000)	2,560,000	700,000
-2016 Energy Projects:					
Series A	5,450,000	-	-	5,450,000	75,000
Series C	305,000	-	(180,000)	125,000	125,000
2021 Lease Revenue COP	9,310,000	-	(200,000)	9,110,000	205,000
2022 Lease Revenue COP	31,740,000	-	-	31,740,000	590,000
Lease liability	45,854	394,845	(54,058)	386,641	91,676
SBITA	809,194	-	(176,846)	632,348	182,068
	<u>63,215,499</u>	<u>394,845</u>	<u>(2,063,515)</u>	<u>61,546,829</u>	<u>2,717,318</u>
Original Issue Discounts					
COP 2015 Refinancing Project	(182,359)	-	12,094	(170,265)	-
COP 2016 Energy Project, Series A	(166,286)	-	7,655	(158,631)	-
Original Issue Premiums					
COP 2016 Refinancing Project	253,401	-	(55,539)	197,862	-
COP 2016 Energy Project, Series C	48,193	-	(45,650)	2,543	-
2021 Lease Revenue COP	503,416	-	(18,282)	485,134	-
2022 Lease Revenue COP	2,018,193	-	(68,219)	1,949,974	-
<b>Total Government Activities</b>	<u>65,690,057</u>	<u>\$ 394,845</u>	<u>\$ (2,231,456)</u>	<u>63,853,446</u>	<u>\$ 2,717,318</u>
Less: amount due within one year	<u>(2,028,158)</u>			<u>(2,717,318)</u>	
Amounts due in more than one year	<u>\$ 63,661,899</u>			<u>\$ 61,136,128</u>	
<b>Business-type Activities:</b>					
Loans payable	\$ 851,142	\$ -	\$ (355,192)	\$ 495,950	\$ 358,090
Lease Liability	-	172,780	(38,205)	134,575	41,354
SBITA	18,766	272,038	(34,630)	256,174	56,893
<b>Total Business-type Activities</b>	<u>869,908</u>	<u>\$ 444,818</u>	<u>\$ (428,027)</u>	<u>886,699</u>	<u>\$ 456,337</u>
Less: amount due within one year	<u>(359,454)</u>			<u>(456,337)</u>	
Amount due in more than one year	<u>\$ 510,454</u>			<u>\$ 430,362</u>	

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 6-LONG-TERM DEBT (Continued)**

Loans and leases payable were as follows at June 30, 2025:

Description	Interest Rate	Finance Term	Original Principal	Balance 06/30/25		
<b>Loans Payable - Governmental Activities</b>						
AIG Comm Equip Dillard Ranch	1.67%	6/30/06 - 3/30/2026	\$ 4,300,000	\$ 204,982		
Capital One Public Finance Fire Station 72	3.09%	3/1/20 - 09/01/2039	1,560,000	1,224,000		
US Bank - (2) 2021 Fire Engines	2.29%	5/14/2022 - 5/14/2033	1,407,306	979,992		
US Bank - Ladder Truck	2.27%	2/11/2022 - 2/11/2034	1,560,516	1,208,865		
<b>Total Governmental Activities</b>			<b>\$ 8,827,822</b>	<b>\$ 3,617,839</b>		
<b>Loans Payable - Business-type Activities</b>						
Aig Comm Equip Emerald Lakes Golf Course	2.35%	10/21/06 - 07/21/2026	\$ 5,200,000	\$ 423,326		
Workman Mower GC	5.99%	11/15/19 - 10/05/2029	13,469	72,624		
<b>Total Business-type Activities</b>			<b>\$ 5,213,469</b>	<b>\$ 495,950</b>		

Description	Interest Rate	Finance Term	Original Principal	Balance 06/30/25	Asset Cost	Accumulated Amortization
<b>Leases - Governmental Activities</b>						
Ray Morgan Co. Cannon 7565/5560 Copiers	8.30%	10/20/2019 - 9/20/2024	\$ 41,445	\$ -	\$ 41,445	\$ 41,445
Ray Morgan Co. Canon 5550 WCAC AQ	8.30%	10/20/2019 - 9/20/2024	14,210	-	14,210	14,210
Ray Morgan Co. Canon 5550 WCAC	8.30%	10/20/2019 - 9/20/2024	15,394	-	15,394	15,394
Ray Morgan Co. Canon 5560/5560 REC	8.30%	10/20/2019 - 9/20/2024	39,076	-	39,076	39,076
Ray Morgan Co. Canon 5535	8.30%	10/20/2019 - 9/20/2024	8,289	-	8,289	8,289
Ubeo Cannon 3835/5860	2.00%	3/20/2023 - 2/20/2028	49,754	27,154	49,754	23,219
Core Recreation Center - Property Sch. No. 1	8.56%	5/1/2025 - 4/30/2028	69,993	66,085	69,993	3,888
Core Recreation Center - Property Sch. No. 2	7.59%	5/1/2025 - 4/30/2030	96,456	93,202	96,456	3,216
Ubeo Cannon Copier/Printer/Scanner	3.50%	10/07/2024 - 10/13/2029	228,396	189,454	228,396	41,877
<b>Total Governmental Activities</b>			<b>\$ 563,013</b>	<b>\$ 375,895</b>	<b>\$ 563,013</b>	<b>\$ 190,614</b>
<b>Leases - Business-type Activities</b>						
VGM Financial Services - Golf Cart Lease	7.95%	7/14/2024 - 6/14/2028	\$ 172,780	\$ 134,575	\$ 172,780	\$ 43,195
<b>Total Business-type Activities</b>			<b>\$ 172,780</b>	<b>\$ 134,575</b>	<b>\$ 172,780</b>	<b>\$ 43,195</b>

**A. Loans Payable**

Leases reported as financed purchases due to a transfer of ownership at the end of the lease were as follow as of June 30, 2025:

In March 2006, the District entered into a lease agreement in the amount of \$4,300,000 to acquire and improve 97 acres of land for Dillard Ranch Park site. The lease agreement provides for 80 quarterly payments of \$68,620 through March 30, 2026. Payments include interest at 1.67%.

On September 1, 2019, the District entered into a lease agreement in the amount of \$1,560,000 for Fire Station 72. The lease agreement provides for 40 semi-annual payments. The interest is computed at the rate of 3.09% per annum. The default rate is 5%.

On May 14, 2021, the District entered into a lease agreement in the amount of \$1,407,306 for the purchase of two new Fire Engines. The lease agreement provides for 12 annual payments of \$135,456, from May 14, 2022.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 6-LONG-TERM DEBT (Continued)**

On February 11, 2022, the District entered into a lease agreement in the amount of \$1,560,516 for the purchase of a new Ladder Truck. The lease agreement provides for 12 annual payments of \$150,019, from February 11, 2023.

In July 2006, the District entered into a lease agreement in the amount of \$5,200,000 to fund the purchase of Emerald Lakes Golf Course, which is recorded as land in the amount of \$5,009,532. The lease agreement provides for 28 quarterly payments of \$85,062 through July 2013, with the payments being reset on that date and paid through July 21, 2026. Payments include interest at 2.35%.

On December 8, 2024, The District entered into a lease agreement in the amount of \$111,596 for a Toro Reelmaster Mower. The lease agreement provides for 60 monthly payments of \$1,860 from January 14, 2024 through December 14, 2028.

**B. Certificates of Participation**

Certificates of Participation consisted of the following at June 30, 2025:

*Certificates of Participation – 2015 Refinancing Project (Direct Placement)* - Issued July 2015 for the refinancing of a portion of the unfunded actuarial accrued liability with respect to the obligation of the District to make certain payments to the California Public Employees' Retirement System for both active and retired Safety employees and Miscellaneous employees of the District. The Certificates are payable from lease payments on certain District real property and improvements made to the Public Property Financing Corporation of California (Corporation). Upon default, the lease may be terminated by the Corporation and the property re-leased to other parties. Interest on the certificates is payable on December 15 and June 15 of each year, with interest rates ranging from 3.0% to 5.5%. Principal payments ranging from \$45,000 to \$895,000 are due each June 15 to June 15, 2040.

*Certificates of Participation - 2016 Refinancing Project (Direct Placement)* - In July 2016, the District issued certificates of participation in a par amount of \$8,115,000 for the purpose of refunding at lower interest rates the outstanding balances of obligations under (i) a Master Land, Building and Equipment Lease Purchase Agreement, dated as of July 1, 2000, with Municipal Services Group, Inc. ("MSG"), pursuant to which MSG financed and leased a new Fire Station 76 and the site thereof, (ii) a Municipal Project Lease and Option Agreement, dated September 4, 2008, with Community Services District Building Corporation ("CSDBC"), pursuant to which CSDBC financed and leased a new fleet maintenance building and the site thereof, and (iii) a Lease Agreement, dated October 20, 2010, with Municipal Finance Corporation ("MFC"), pursuant to which MFC refinanced and leased new Fire Stations 73 and 75 and the sites thereof, (b) purchase a reserve fund municipal bond insurance policy in lieu of cash funding a reserve fund for the Certificates, and (c) pay delivery costs incurred in connection with the execution, delivery and sale of the Certificates. The Certificates are payable from lease payments on certain District real property and improvements made to the MSG, CSDBC and MFC. Upon default, the lease may be terminated by these entities and the property re- leased to other parties. Interest on the Certificates is payable at 2.00% to 4.00% on March 1 and September 1. Principal payments of \$380,000 to \$885,000 are due each September 1 through September 1, 2028.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 6-LONG-TERM DEBT (Continued)**

*Certificates of Participation - 2016 Energy Projects, Series A,B,C (Direct Placement)* - In September 2016, the District issued \$5,450,000 Certificates of Participation, Series A (2016 Energy Projects-Direct Pay Subsidy New Clean Renewable Energy Bonds (CREBS)-Taxable) (the "Series A Certificates") to provide funds to (a) finance the costs of a clean renewable energy project consisting of solar photovoltaic energy systems, (b) purchase a municipal bond insurance policy for the Series A Certificates and pay a portion of the cost of purchasing a reserve fund insurance policy in lieu of cash funding a reserve fund for the Certificates (hereinafter defined), and (c) pay a portion of the delivery costs incurred in connection with the execution, delivery and sale of the Series A Certificates. Interest on the certificates is payable on March 1 and September 1 of each year, with interest rates ranging from 2.625% to 4.0%. Principal payments ranging from \$75,000 to \$355,000 are due each September 1 from September 1, 2025 to September 1, 2046.

The \$135,000 Certificates of Participation, Series B (2016 Energy Projects-Taxable) (the "Series B Certificates"), are issued to provide funds to (a) purchase a municipal bond insurance policy for the Series B Certificates and pay a portion of the cost of purchasing a reserve fund insurance policy in lieu of cash funding a reserve fund for the Certificates, and (b) pay a portion of the delivery costs incurred in connection with the execution, delivery and sale of the Certificates. The Certificates were paid off September 1, 2017.

The \$1,260,000 Certificates of Participation, Series C (2016 Energy Projects-Tax-Exempt) (the "Series C Certificates" and, with the Series A Certificates and the Series B Certificates, the "Certificates"), are issued to provide funds to (a) finance the costs of energy efficiency projects, (b) purchase a municipal bond insurance policy for the Series C Certificates and pay a portion of the cost of purchasing a reserve fund insurance policy in lieu of cash funding a reserve fund for the Certificates, and (c) pay a portion of the delivery costs incurred in connection with the execution, delivery and sale of the Certificates. Interest on the certificates is payable on March 1 and September 1 of each year, with interest rates ranging from 2.0% to 4.0%. Principal payments ranging from \$125,000 to \$180,000 are due each September 1 from September 1, 2018 to September 1, 2025.

The Certificates are payable from lease payments on certain District real property and improvements made to the Public Property Financing Corporation of California (Corporation). Upon default, the lease may be terminated by the Corporation and the property re-leased to other parties.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 6-LONG-TERM DEBT (Continued)**

2021 Lease Revenue Certificates of Participation (Direct Placement) - On September 29, 2021, the District issued the \$9,680,00 2021 Lease Revenue Certificates of Participation to (i) finance a portion of the cost of construction of a new fire station (Fire Station 77) (ii) finance energy efficiency improvements to be located at the District's Administration Building, and (iii) pay the costs of issuing the Certificates. Fire Station 77 is designed to provide increased emergency response services to the southern portion of the City of Elk Grove, particularly the Poppy Ridge area. The aggregate cost of the Fire Station 77 project is estimated at approximately \$12.4 million, of which approximately \$8.0 million is anticipated to be financed with the proceeds of the Certificates, and the remaining amount has been or will be funded by the District from amounts on hand (including from fire impact fees). In addition, capital equipment will be purchased by the District for Fire Station 77, including furniture and fixtures, a new structural firefighting engine, wildland firefighting engine and a medic unit (ALS ambulance). The energy efficiency improvements consist of solar photovoltaic (PV) and related parking lot improvements. The total cost of the improvements is estimated at approximately \$2.0 million, all of which is anticipated to be financed with the proceeds of the Certificates. The Certificates are payable from lease payments on certain District real property and improvements made to the Corporation. Upon default, the lease may be terminated by these entities and the property released to other parties. Interest on the Certificates is payable at 2.375% to 4.00% on May 1 and November 1 from May 1, 2022 through November 1, 2051 and principal payments of \$180,000 to \$480,000 are due on November 1 from November 1, 2022 through November 1, 2051.

2022 Lease Revenue Certificates of Participation (Direct Placement) - On April 13, 2022, the District issued the \$31,740,000 2022 Lease Revenue Certificates of Participation for the purpose of the acquisition of certain real property for a future park and recreation site and a portion of the cost of construction of improvements to District facilities, including the construction of a new recreation center at Morse Community Park (the Core Recreation Center). Approximately \$5,000,000 of proceeds of the Certificates were used for the land acquisition. The remaining amount will be spent of the improvement to District facilities. The Core Recreation Center is planned to be two-stories consisting of approximately 54,000 square feet located on approximately 3 acres of undeveloped land within Morse Community Park. The Certificates are payable from lease payments on certain District real property and improvements made to the Corporation. Upon default, the lease may be terminated by these entities and the property released to other parties. Interest on the Certificates is payable at 4.00% to 5.00% on June 30 and December 30 from December 30, 2022 through December 30, 2022 through December 30, 2052. Principal payments of \$590,000 to \$1,955,000 are due through December 30 from December 30, 2025 through December 30, 2052.

**C. Leases**

The District's leases, all of which were direct borrowings, were as follows as of June 30, 2025:

On September 15, 2019, the District entered into five lease agreements in the amount of \$118,414 for seven copiers. The lease agreement provides for 60 monthly payments of \$4,733. The interest is computed at a rate of 8.3%. The agreement has a late charge of 10% on past due amounts and a default rate of 12%.

On March 20, 2023, the District entered into a lease agreement in the amount of \$49,754, for the purchase of two copiers/scanners. The lease agreement provides for 60 monthly payments of \$872 from March 2023. The agreement has a late charge of 10% on past due amounts and a default interest rate of 18% or the maximum allowed by law.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 6-LONG-TERM DEBT (Continued)**

On May 1, 2025, the District entered into a lease agreement in the amount of \$69,993, for the use of property Schedule No. 1 at 5542 Bellaterra Drive, Elk Grove CA 95657. The lease agreement provides for 36 monthly payments of \$2,196 from May 2025.

On May 1, 2025, the District entered into a lease agreement in the amount of \$96,456, for the use of property Schedule No. 2 at 5542 Bellaterra Drive, Elk Grove CA 95657. The lease agreement provides for 60 monthly payments of \$1,925 from May 2025.

On August 14, 2024, the District entered into a lease agreement in the amount of \$228,396, for the purchase of four copiers/scanners. The lease agreement provides for 60 monthly payments of \$4,155 from November 2024. The agreement has a late charge of 10% on past due amounts and a default interest rate of 18% or the maximum allowed by law.

On February 28, 2024, the District entered into a lease agreement in the amount of \$172,780, for the purchase of 35 new golf carts. The lease agreement provides for 48 monthly payments of \$4,214 from July 2024. The agreement has a late charge of 10% on past due amounts and a default interest rate of 18% or the maximum allowed by law.

The leases above are secured by the related assets. Upon default, the lessors may generally repossess the related assets. Any late fees or default interest rates are disclosed with the related lease below.

**D. Subscription Based Information Technology Arrangements (SBITA)**

The District entered into six SBITA contracts for productivity and registration software. The District is required to make yearly payments ranging from \$2,400 to \$72,500 through April 30, 2029.

The subscription agreements were discounted using rates between 2.33% and 3.33%. Each subscription has five one-year options to renew the subscription. The discount rates were based on the estimated incremental borrowing rate of the District at the SBITA commencement dates. Subscription asset cost was \$1,291,921 and \$301,311 and accumulated amortization was \$521,565 and \$46,564 for the governmental activities and business-type activities, respectively, as of June 30, 2025.

**E. Future Debt Service Payments**

The annual debt service requirements to maturity for governmental-activities long-term liabilities at June 30, 2025, were as follows:

Fiscal Year	Loans Payable			Certificates of Participation			Lease Liability	
	Principal	Interest	Total	Principal	Interest	Total	Principal	Interest
2026	\$ 508,574	\$ 88,058	\$ 596,632	\$ 1,935,000	\$ 2,388,944	\$ 4,323,944	\$ 91,676	\$ 18,096
2027	310,963	79,692	390,655	2,020,000	2,310,775	4,330,775	96,647	13,126
2028	318,456	72,021	390,477	2,120,000	2,230,270	4,350,270	94,045	7,846
2029	327,074	64,162	391,236	1,820,000	2,158,257	3,978,257	69,180	3,778
2030	334,820	56,083	390,903	1,520,000	2,090,106	3,610,106	35,093	773
2031-2035	1,377,953	155,135	1,533,088	8,955,000	9,409,357	18,364,357	-	-
2036-2040	440,000	34,669	474,669	11,525,000	7,161,211	18,686,211	-	-
2041-2045	-	-	-	9,635,000	4,612,376	14,247,376	-	-
2046-2050	-	-	-	10,795,000	2,331,514	13,126,514	-	-
2051-2053	-	-	-	6,585,000	369,398	6,954,398	-	-
<b>Total</b>	<b>\$ 3,617,840</b>	<b>\$ 549,820</b>	<b>\$ 4,167,660</b>	<b>\$ 56,910,000</b>	<b>\$ 35,062,208</b>	<b>\$ 91,972,208</b>	<b>\$ 386,641</b>	<b>\$ 43,619</b>



**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 6-LONG-TERM DEBT (Continued)**

Fiscal Year	SBITA			Total		
	Principal	Interest	Total	Principal	Interest	Total
2026	\$ 182,068	\$ 18,263	\$ 200,331	\$ 2,717,318	\$ 2,513,361	\$ 5,230,679
2027	187,449	12,882	200,331	2,615,059	2,416,475	5,031,534
2028	192,994	7,337	200,331	2,725,495	2,317,474	5,042,969
2029	69,837	1,624	71,461	2,286,091	2,227,821	4,513,912
2030	-	-	-	1,889,913	2,146,962	4,036,875
2031-2035	-	-	-	10,332,953	9,564,492	19,897,445
2036-2040	-	-	-	11,965,000	7,195,880	19,160,880
2041-2045	-	-	-	9,635,000	4,612,376	14,247,376
2046-2050	-	-	-	10,795,000	2,331,514	13,126,514
2051-2053	-	-	-	6,585,000	369,398	6,954,398
<b>Total</b>	<b>\$ 632,348</b>	<b>\$ 40,106</b>	<b>\$ 672,454</b>	<b>\$ 61,546,829</b>	<b>\$ 35,695,753</b>	<b>\$ 97,242,582</b>

The annual debt service requirements to maturity for Business-type long term liabilities at June 30, 2025, were as follows:

Fiscal Year	Loans Payable			SBITA		
	Principal	Interest	Total	Principal	Interest	Total
2026	\$ 358,090	\$ 4,477	\$ 362,567	\$ 56,894	\$ 5,572	\$ 62,466
2027	105,450	1,931	107,381	58,276	4,189	62,465
2028	21,384	936	22,320	59,692	2,773	62,465
2029	11,026	132	11,158	57,414	1,323	58,737
2030	-	-	-	23,898	142	24,040
<b>Total</b>	<b>\$ 495,950</b>	<b>\$ 7,476</b>	<b>\$ 503,426</b>	<b>\$ 256,174</b>	<b>\$ 13,999</b>	<b>\$ 270,173</b>

Fiscal Year	Lease Liability			Total		
	Principal	Interest	Total	Principal	Interest	Total
2026	\$ 41,354	\$ 9,213	\$ 50,567	\$ 456,338	\$ 19,262	475,600
2027	44,765	5,803	50,568	208,491	11,923	220,414
2028	48,456	2,112	50,568	129,532	5,821	135,353
2029	-	-	-	68,440	1,455	69,895
2030	-	-	-	23,898	142	24,040
<b>Total</b>	<b>\$ 134,575</b>	<b>\$ 17,128</b>	<b>\$ 151,703</b>	<b>\$ 886,699</b>	<b>\$ 38,603</b>	<b>\$ 925,302</b>

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 7-COMPENSATED ABSENCES**

District employees are granted annual leave in varying amounts based on classification and length of service. Maximum annual leave hours eligible for carry forward to future years is limited to two times the employee's prior year accrual rate of annual leave, which ranges from 160 hours to 444 hours.

Sick leave is earned by regular, full-time employees. Any sick leave hours not used during the period are carried forward to future years, with no limit as to the number of hours that can be accumulated. Any sick leave hours unused at the time of an employee's retirement are added to the actual period of service when computing retirement benefits. It is the policy of the District not to buy back any accumulated sick leave and it is not payable at separation. Accordingly, no liability for sick leave has been included in the financial statements.

	Governmental	Business	Total
Balance on June 30, 2024	\$ 3,564,525	\$ 98,209	\$ 3,662,734
Net change	1,571,259	(7,345)	1,563,914
Balance on June 30, 2025	<u>\$ 5,135,784</u>	<u>\$ 90,864</u>	<u>\$ 5,226,648</u>
Due Within One Year	<u>\$ 3,703,642</u>	<u>\$ 63,518</u>	<u>\$ 3,767,160</u>
Noncurrent Portion	<u>\$ 1,432,142</u>	<u>\$ 27,346</u>	<u>\$ 1,459,488</u>

**NOTE 8-PENSION PLANS**

**DEFINED BENEFIT PLANS**

**A. General Information about the Pension Plans**

**Plan Description** - All qualified permanent and probationary employees are eligible to participate in the District's separate Safety (fire) and Miscellaneous (all other employees) agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and Local Government resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

**Benefits Provided** - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor 7 Benefit, or the Optional Settlement 2W Death Benefit. The cost-of-living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.



**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 8-PENSION PLANS (Continued)**

The Plans' provisions and benefits in effect at June 30, 2025, are summarized as follows:

	Miscellaneous Rate Plan	Miscellaneous Second Tier Rate Plan	Miscellaneous Third Tier Rate Plan	PEPRA Miscellaneous Rate Plan	Safety Rate Plan	PEPRA Safety Rate Plan
	Prior to October 1, 1998	October 1, 1998 to December 1, 2021	December 1, 2011 to December 31, 2012	On or after January 1, 2013	Prior to January 1, 2013	On or after January 1, 2013
Hire date						
Benefit formula (at full retirement)	2.5% at 55	2.5% at 55	2.0% at 55	2.0% at 62	3.0% at 50	2.7% at 57
Benefit vesting schedule	5 years service	5 years service	5 years service	5 years service	5 years service	5 years service
Benefit payments	monthly for life	monthly for life	monthly for life	monthly for life	monthly for life	monthly for life
Final average compensation period	one year	one year	three year	three year	one year	three year
Retirement age	50-55	50-55	50-67	52-67	50-55	50-57
Monthly benefits, as a % of compensation	1.426% to 2.418%	1.426% to 2.418%	2.0% to 2.5%	1.0% to 2.5%	3.00%	2.00% to 2.70%
Requires employee contribution rates	8.00%	8.00%	7.00%	7.75%	9.00%	11.50%
Requires employer contribution rates	9.79%	9.79%	9.79%	9.79%	18.56%	18.56%
Required unfunded actuarial liability contribution			\$1,893,595			\$8,201,796

On January 1, 2013, the Public Employee Pension Reform Act (PEPRA) closed all rate plans except the PEPRA rate plans to new participants that were not CalPERS members as of this date.

**Employees Covered** - As of the measurement date, the following employees were covered by the benefit terms for each Plan:

	Miscellaneous	Safety
Inactive employees or beneficiaries currently receiving benefits	115	146
Inactive employees entitled to but not yet receiving benefits	593	63
Active employees	239	176
<b>Total</b>	<b>947</b>	<b>385</b>

**Contributions** - Section 20814(C) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended. Payments made by the District to satisfy contribution requirements that are identified by the Plan terms as Plan member contribution requirements are classified as Plan member contributions.

**B. Net Pension Liability**

The District's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the Plans is measured as of June 30, 2024, using an annual actuarial valuation as of June 30, 2023, rolled forward to June 30, 2024 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown on the following page.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 8-PENSION PLANS (Continued)**

**Actuarial Assumptions** - The total pension liabilities at June 30, 2025 were determined using the following actuarial assumptions:

	Miscellaneous	Safety
Valuation Date	June 30, 2023	June 30, 2023
Measurement Date	June 30, 2024	June 30, 2024
Actuarial Cost Method	Entry-Age Normal Cost Method	
Actuarial Assumptions:		
Discount Rate	6.90%	6.90%
Inflation	2.30%	2.30%
Payroll growth	3.00%	3.00%
Projected salary increases	Varies by entry age and service	
Investment rate of return (1)	6.90% (1)	6.90% (1)
Mortality	(2)	
Post retirement benefit increase	Protection allowance floor on purchasing power applies, 2.30% thereafter	

(1) Net of pension plan investment and administrative expenses; includes inflation.

(2) The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.

**Discount Rate** - The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate for each Plan assumed that contributions from all plan members in the Public Employees Retirement Fund (PERF) will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, each Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members for all plans in the PERF. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability for each Plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the next 20 years using a building-block approach. The expected rate of return was then adjusted for assumed administration expenses of 10 basis points.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 8-PENSION PLANS (Continued)**

The expected real rates of return by asset class are as follows:

Asset Class (a)	Strategic Allocation	Real Return (a,b)
Global equity - cap weighted	30.00%	4.54%
Global equity non-cap weighted	12.00%	3.84%
Private equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed securities	5.00%	0.50%
Investment grade corporates	10.00%	1.56%
High yield	5.00%	2.27%
Emerging market debt	5.00%	2.48%
Private debt	5.00%	3.57%
Real assets	15.00%	3.21%
Leverage	-5.00%	-0.59%
<b>Total</b>	<b>100.00%</b>	

(a) An expected inflation of 2.30% used for this period.

(b) Figures are based on the 2021 Asset Liability Management Study

The changes in the Net Pension Liability for each Plan follow:

**Miscellaneous Plan:**

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
	(a)	(b)	(a)-(b)
<b>Balance at June 30, 2024</b>	<b>\$ 80,526,781</b>	<b>\$ 56,727,199</b>	<b>\$ 23,799,582</b>
Changes in the year:			
Service cost	2,610,083	-	2,610,083
Interest on the total pension liability	5,653,245	-	5,653,245
Differences between actual and expected experience	1,612,520	-	1,612,520
Contribution - employer	-	3,100,891	(3,100,891)
Contribution - employees	-	1,222,157	(1,222,157)
Net investment income	-	5,521,356	(5,521,356)
Administrative expenses	-	(46,159)	46,159
Benefit payments, including refunds of employee contributions	(3,026,516)	(3,026,516)	-
Net change	6,849,332	6,771,729	77,603
<b>Balance at June 30, 2025</b>	<b>\$ 87,376,113</b>	<b>\$ 63,498,928</b>	<b>\$ 23,877,185</b>

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 8-PENSION PLANS (Continued)**

***Safety Plan:***

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
	(a)	(b)	(a)-(b)
<b>Balance at June 30, 2024</b>	<u>\$ 289,601,803</u>	<u>\$ 187,823,066</u>	<u>\$ 101,778,737</u>
Changes in the year:			
Service cost	6,966,678	-	6,966,678
Interest on the total pension liability	19,996,730	-	19,996,730
Differences between actual and expected experience	2,322,171	-	2,322,171
Contribution - employer	-	10,514,821	(10,514,821)
Contribution - employee	-	3,045,536	(3,045,536)
Net investment income	-	18,228,895	(18,228,895)
Administrative expenses	-	(152,832)	152,832
Benefit payments, including refunds of employee contributions	(11,199,252)	(11,199,252)	-
Net change	<u>18,086,327</u>	<u>20,437,168</u>	<u>(2,350,841)</u>
<b>Balance at June 30, 2025</b>	<u><u>\$ 307,688,130</u></u>	<u><u>\$ 208,260,234</u></u>	<u><u>\$ 99,427,896</u></u>
<b>Total all plans</b>	<u><u>\$ 395,064,243</u></u>	<u><u>\$ 271,759,162</u></u>	<u><u>\$ 123,305,081</u></u>

**C. Sensitivity of the Net Pension Liability to Changes in the Discount Rate** - The following presents the net pension liability of the District for each Plan, calculated using the discount rate for each Plan, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous	Safety	Total
1% Decrease	5.90%	5.90%	5.90%
Net Pension Liability	\$ 37,651,478	\$ 145,361,953	\$ 183,013,431
Current Discount Rate	6.90%	6.90%	6.90%
Net Pension Liability	\$ 23,877,185	\$ 99,427,896	\$ 123,305,081
1% Increase	7.90%	7.90%	7.90%
Net Pension Liability	\$ 12,756,958	\$ 61,932,414	\$ 74,689,372

**D. Pension Plan Fiduciary Net Position** - Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 8-PENSION PLANS (Continued)**

***E. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the District recognized pension expense of \$22,354,847 for the Miscellaneous Plan and \$16,921,239 for the Safety Plan). As of June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Miscellaneous		Safety		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 3,618,770	\$ -	\$ 12,954,184	\$ -	\$ 16,572,954	\$ -
Differences between actual and expected experience	1,444,418	-	13,123,632	-	14,568,050	-
Changes in assumptions	-	-	6,769,573	-	6,769,573	-
Net differences between projected and actual earning on plan investments	833,464	-	2,733,417	-	3,566,881	-
Total	<u>\$ 5,896,652</u>	<u>\$ -</u>	<u>\$ 35,580,806</u>	<u>\$ -</u>	<u>\$ 41,477,458</u>	<u>\$ -</u>

The amount reported as deferred outflows of resources related to contributions subsequent to the measurement date above will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year Ending June 30:	Miscellaneous	Safety	Total
2026	\$ 849,103	\$ 5,223,998	\$ 6,073,101
2027	1,926,055	9,387,912	11,313,967
2028	(184,303)	3,483,292	3,298,989
2029	(312,973)	2,805,671	2,492,698
2030	-	1,580,612	1,580,612
Thereafter	-	145,137	145,137
	<u>\$ 2,277,882</u>	<u>\$ 22,626,622</u>	<u>\$ 24,904,504</u>

***F. Payables to Pension Plans***

As of June 30, 2025, the District had no money owed to the Pension plan.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 8-PENSION PLANS (Continued)**

**DEFINED CONTRIBUTION PLAN AND DEFERRED COMPENSATION PLAN**

**G. *Defined Contribution Retirement Plan*** - Beginning April 2021, the District began to offer the Cosumnes Community Services District Governmental 401(a) Plan (Plan), a single employer defined contribution pension plan, to strategic management team employees. Employees are eligible to participate in the Plan on their date of hire. The District is required to make contributions to the Plan equal to 5% of certain strategic management team employees' monthly base salaries and is allowed to make discretionary contributions to the Plan for other strategic management team employees as defined in their employment agreements. Contributions may be deposited in the District's Cosumnes Community Services District 457(b) Governmental Plan (457 Plan) at the employee's direction. Employees are fully vested in the District's contributions immediately. Employees do not contribute to the Plan. During the year ended June 30, 2025, the District's contributions to the Plan were \$42,612.

**H. *Deferred Compensation Plan*** - The District offers a deferred compensation plan under Internal Revenue Code Section 457 (457 Plan) to all employees, with the exception of part-time seasonal/extra help employees as defined in the District's policies. The District is required to make matching contributions to the 457 Plan for certain participants up to the contribution limit in the Internal Revenue Code under the participants' employment agreements. All eligible participants may make voluntary pre-tax or Roth payroll deferrals to the 457 Plan up to the maximum contribution allowed under the Internal Revenue Code or 100% of W-2 wages, whichever is less. The District is required to contribute a flat monthly amount of \$50 and a match of up to \$25 per month to the 457 Plan for CalPERS PEPPRA employees and miscellaneous (non-safety) employees hired after January 1, 2013. Employees individually direct the investment of their accounts from an assortment of available investment options. Employees are fully vested in their contributions as well as the District's discretionary or required matching contributions immediately after the contributions are made. For the year ended June 30, 2025, the District made total contributions of \$212,388 to the 457 Plan.

**NOTE 9-OTHER POSTEMPLOYMENT BENEFITS**

**A. *Plan Description***

The District provides an agent defined benefit agent multiple-employer OPEB plan (Plan) to all eligible safety and miscellaneous employees. The District agent participates in the CalPERS healthcare programs Public Employees Medical and Hospital Care Act (PEHMCRA), providing lifetime medical benefits to District full-time employees who retire at age 50 or older with 5 or more years of service, spouses and surviving spouses of eligible retirees as described below. Retirees may enroll in any available CalPERS medical plan. The California Government Code grants the Board of Directors the authority to provide OPEB benefits, subject to Memorandums of Understanding with employee groups. Plan assets are maintained in the CalPERS California Employers' Retiree Benefits Trust Fund (CERBT), which is a Section 115 trust fund administered by CalPERS. CERBT is included in the CalPERS publicly available financial statements that may be obtained at [www.calpers.ca.gov](http://www.calpers.ca.gov) under Forms and Publications.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 9-OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**Benefits Provided:** The District contributes to the Plan for all full-time employees meeting eligibility requirements. The District contributions for all employee groups is based on premiums for the lesser of either Kaiser (KN) or Blue Shield Access + HMO premiums in the Sacramento Region less the retiree contribution rates below and subject to the vesting percentages described below, if applicable:

Employee Group	Eligibility	Tier 1	Eligibility	Tier 2	Eligibility	Tier 3	Eligibility	Tier 4	EE Required Contributions
Safety - Local 522	Retired Before 1/1/15	\$0 EE Only/\$1 5+1 or more	Retired After 12/31/14	\$85 EE only, \$175 for +1, \$225 for family. \$525 at Medicare age	N/A	N/A	N/A	N/A	3% of salary
Safety - Management Employee Organization (MEO)	Retired Before 7/1/17	\$0 EE Only/\$1 5+1 or more	Retired After 6/30/17	Full Family Same as actives. \$525 at Medicare age	N/A	N/A	N/A	N/A	3% of salary
Miscellaneous Teamsters	Hired Before 1/1/17	\$0 EE Only/\$1 5+1 or more	Hire Before 1/1/17	District pays 90% EE and +1. Same as actives	Hire Before 1/1/17	District pays 90% EE and +1. Same as actives. \$500 at Medicare age	Hired on or after 1/1/17	Minimum CalPERS Employer Contribution	4% of salary
	Age 50+ or 20+ yrs. w/Dist. As of 1/1/15		Age 40-49 as of 1/1/15		Under 40 as of 1/1/15				
Miscellaneous Unrepresented	Hired Before 3/1/17	\$0 EE Only/\$1 5+1 or more			Hired Before 3/1/17	EE or EE+1. Same as actives. \$500 at Medicare age	Hired Before 3/1/17	Minimum CalPERS Employer Contribution	2% of salary
	Age 50+ or 20+ yrs. w/Dist. As of 1/1/15		Age 40-49 or 10 yrs, w/Dist. As of 1/1/15		Under 40 as of 1/1/15				

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 9-OTHER POSTEMPLOYMENT BENEFITS (Continued)**

Employees hired on or after July 1, 2010 receive the applicable percentage of benefits based on the retiree's years of CalPERS credited service, provided that at least 5 of those years represent service with the District. The applicable percentage is 50% after ten years of service, which increases an additional 5% for each additional year of service until the applicable percentage is 100% at 20+ years of service.

The contribution rates for active employees referenced above are 100% of the applicable monthly rate less \$85 to \$225 for the Safety - Local 522 and MEO groups, 90% of the applicable monthly rate for the teamsters group and 100% of the applicable monthly rate less \$61.84 to \$158.00 for unrepresented employees, based on the number of participants covered.

**B. Employees Covered**

Inactive employees or beneficiaries currently receiving benefit payments	159
Active employees	418
	<hr/>
Total	577
	<hr/> <hr/>

**C. Contributions**

The Board of Directors has the authority to establish and amend the contribution requirements of the District and employees, subject to the District's memorandums of understanding with employee bargaining units. The District pre-funds the Plan through CERBT by contributing the District's actuarially determined contribution every year. For the year ended June 30, 2025, the District contributions equaled \$9,215,663, including \$3,210,983 in benefit payments, a \$5,189,269 deposit to CERBT, and implied subsidy payments of \$815,411.

**D. Net OPEB Liability**

The District's net OPEB liability was based on the following actuarial methods and assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	6.25%
Inflation	2.50%
Contribution Policy	Contributes full ADC
Salary Increases	Varies by Entry Age and Service
Investment Rate of Return	6.25%
Mortality	Pub-2010 General and Safety
Post Retirement Benefit Incre	CalPERS 2021 Experience Study
Healthcare Trend	7.6% for 2024
	decreasing to 3.9% in 2076 and later years



**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 9-OTHER POSTEMPLOYMENT BENEFITS (Continued)**

Mortality was from Pub-2010 Employee and Retiree mortality tables projected with generational mortality improvement using 80% of scale MP-2020. Disability was from the December 2021 CalPERS Experience Study.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the table below:

Asset Class	Target Allocation	Expected Real Rate of Return
Public Equity	48.90%	10.70%
Fixed Income	22.80%	-1.30%
TIPS	5.00%	2.10%
REITs	20.20%	0.10%
Commodities	3.00%	8.20%
Cash Equivalents	0.10%	0.00%
Total	<u>100.00%</u>	

***E. Discount Rate***

The discount rate used to measure the total OPEB liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 9-OTHER POSTEMPLOYMENT BENEFITS (Continued)**

***F. Changes in the Net OPEB Liability***

The changes in the net OPEB liability for the OPEB Plan were as follows:

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
	(a)	(b)	(a)-(b)
Balance at June 30, 2024	\$ 68,382,425	\$ 28,755,180	\$ 39,627,245
Changes Recognized for the Measurement Period:			
Service cost	2,132,470	-	2,132,470
Interest on the total OPEB liability	4,299,308	-	4,299,308
Differences between actual and expected experience	(107,265)	-	(107,265)
Changes of assumptions	-	-	-
Changes of benefit terms	-	-	-
Contribution- employer	-	6,907,338	(6,907,338)
Contribution - employee	-	1,160,829	(1,160,829)
Net investment income	-	3,436,025	(3,436,025)
Administrative expense	-	(10,286)	10,286
Benefit payments, including refunds of employee	(3,451,926)	(3,451,926)	-
Net changes	2,872,587	8,041,980	(5,169,393)
Balance at June 30, 2025 (Measurement Date June 30, 2025)	\$ 71,255,012	\$ 36,797,160	\$ 34,457,852

***G. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate***

The following presents the net OPEB liability of the District if it were calculated using a discount rate that is one percentage point lower or higher than the current rate:

	1% Decrease (5.25%)	Current Discount (6.25%)	1% Increase (7.25%)
Net OPEB Liability	\$ 42,270,078	\$ 34,457,852	\$ 27,788,949

***H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates***

The following presents the net OPEB liability of the District if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate:

	1% Decrease	Current Healthcare Trend Rate	1% Increase
Net OPEB Liability	\$ 26,848,145	\$ 34,457,852	\$ 43,808,931

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 9-OTHER POSTEMPLOYMENT BENEFITS (Continued)**

***I. Recognition of Deferred Outflow and Deferred Inflows of Resources***

Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time. Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. Deferred outflows and inflows related to the net difference between projected and actual earnings on plan investments is amortized over 5 years. All other amounts are amortized over the average remaining service lives of participants.

***J. OPEB Expense and Deferred Outflows/(Inflows) of Resources Related to OPEB***

For the fiscal year ended June 30, 2025, the District recognized OPEB expense of \$2,989,529. For the fiscal year ended June 30, 2025, the District reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 2,077,843	\$ (4,642,807)
OPEB contributions subsequent to measurement date	9,215,663	-
Changes in Assumptions	1,715,236	(1,302,361)
Net differences between projected and actual earnings on plan investments	103,513	-
Total	<u>\$ 13,112,255</u>	<u>\$ (5,945,168)</u>

The \$9,215,663 reported as deferred outflows of resources related to contributions subsequent to the measurement data will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources related to OPEB will be recognized as expense as follows:

Year Ended June 30	Annual Amortization
2026	\$ (406,022)
2027	373,659
2028	(678,524)
2029	(735,462)
2030	(570,841)
Thereafter	(31,386)
Total	<u>\$ (2,048,576)</u>

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 10-RISK MANAGEMENT**

The District participates in the Northern California Special Districts Insurance Authority (NCS DIA), a public entity risk pool of special districts within Northern California, for workers compensation insurance. Loss contingency reserves established by NCS DIA are funded by contributions from member agencies. The District pays an annual premium to NCS DIA that includes its pro-rata share of excess insurance premiums, charges for the pooled risk, claims adjusting and legal costs, and administrative and other costs to operate the NCS DIA. NCS DIA retains the ability to assess its members' amounts in addition to annual premiums. NCS DIA has never made an additional assessment and is currently fully funded. No provision has been made on these financial statements for liabilities related to possible additional assessments.

The District also participates in the Golden State Risk Management Authority (GSRMA), a joint powers agency comprised of California special districts, for general, property, automobile, and public officials' errors and omissions. Loss contingency reserves established by the GSRMA are funded by contributions from member agencies. The District pays an annual contribution to the GSRMA that includes its pro-rata share of excess insurance premiums, charges for pooled risk, claims adjusting and legal costs, and administrative and other costs to operate the GSRMA. GSRMA provides insurance through the pool up to a certain level, beyond which group purchased commercial excess insurance is obtained.

The District's self-insured retention level and maximum coverage under the NCS DIA and GSRMA are as follows:

	Pool Coverage	Commercial Coverage	Self-Insured Retention
NCS DIA			
Workers compensation and employers liability	\$ 400,000	\$ 50,000,000	\$ 0-400,000
GSRMA			
General liability	500,000	1,000,000	0-500,000
Automobile liability	500,000	1,000,000	0-500,000
Crime (includes employee theft, forgery, theft, computer and funds transfer fraud)	25,000	10,000,000	2,500-25,000
Property (includes boiler and machinery and terrorism)	5,000	25,000,000	1,000-5,000
Property - auto physical damage	15,000	25,000,000	250-15,000
Property - flood	-	25,000,000	25,000

The coverage above includes a reduction in coverage on property, personal injury and automobile and high dollar vehicles from \$1 billion and a reduction of boiler and machinery from \$100 million to the amounts in the table above. Claims have not exceeded insurance limits in the past three fiscal years.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 11-FUND BALANCE**

As of June 30, 2025, classifications of fund balance are as follows:

Fund Balance by Classification	Major Funds					Non-Major Governmen tal Funds	Total
	General Fund	Landscape and Lighting Special Revenue Fund	Measure E Special Revenue Fund	Capital Project Fund			
<b>Nonspendable:</b>							
Items not in spendable form:							
Inventory	\$ 776,531	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 776,531
<b>Total Nonspendable Fund Balance</b>	<b>776,531</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>776,531</b>
<b>Restricted for:</b>							
Recreation and culture	-	-	4,391,013	20,335,828	-	-	24,726,841
Public protection	-	-	5,153,665	20,642,881	-	-	25,796,546
Solar Project	-	-	-	1,930,249	-	-	1,930,249
Landscaping and Lighting	-	49,594,517	-	-	-	-	49,594,517
Foundation activities	-	-	-	-	218,944	-	218,944
Grants	-	-	-	-	681	-	681
<b>Total Restricted Fund Balance</b>	<b>-</b>	<b>49,594,517</b>	<b>9,544,678</b>	<b>42,908,958</b>	<b>219,625</b>	<b>-</b>	<b>102,267,778</b>
<b>Committed to:</b>							
ARPA Projects	645,798	-	-	-	-	-	645,798
<b>Total Committed Fund Balance</b>	<b>645,798</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>645,798</b>
Fire Academy	2,171,736	-	-	-	-	-	2,171,736
Capital Replacement	990,000	-	-	-	-	-	990,000
Ground emergency medical transport audit	100,000	-	-	-	-	-	100,000
Encumbrances	915,783	-	-	-	-	-	915,783
<b>Total Assigned Fund Balance</b>	<b>4,177,519</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,177,519</b>
Unassigned:	34,929,355	-	-	-	-	140,110	35,069,465
<b>Total Fund Balances</b>	<b>\$ 40,529,203</b>	<b>\$ 49,594,517</b>	<b>\$ 9,544,678</b>	<b>\$ 42,908,958</b>	<b>\$ 359,735</b>	<b>\$ -</b>	<b>\$ 142,937,091</b>

Unassigned fund balance of \$35,069,465 was designated as a cash flow reserve at June 30, 2025.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 12-COMMITMENTS AND CONTINGENCIES**

The District had the following contract commitments as of June 30, 2025:

<b>Project</b>	<b>Project Appropriation</b>	<b>Expenditures to June 30, 2025</b>	<b>Remaining Commitment</b>
CORE Recreation Center Construction	\$ 31,500,000	\$ 24,466,834	\$ 7,033,166
BerryDunn ERP Consulting Services	849,090	63,662	785,428
Elk Grove Park Master Plan PSA	249,949	700	249,249
Unity Park Construction	2,495,360	-	2,495,360
Type 1 Engines (4) Pierce Manufacturing	4,301,694	-	4,301,694
Ambulance Remount	230,709	-	230,709
Assessment Engineering & Special Tax Administration	150,000	-	150,000

Construction contracts may increase by 7% to 10% for contingencies as approved by the Board. The District is a party to claims and lawsuits arising in the ordinary course of business. The District's management and legal counsel are of the opinion that the ultimate liability, if any, arising from these claims will not have a material adverse impact on the financial position of the District.

On October 11, 2017, the District signed a Management and Operational Agreement with the City of Elk Grove to operate the City's Aquatic Center for five years with a five-year mutual option to extend the agreement, including operating and maintaining the facilities, running all programs, taking all registrations, maintaining all indoor and outdoor spaces, purchasing all furniture, fixtures and equipment, providing staff to run the Aquatic Center and identifying and making all necessary repairs. The City reimburses the District for any expenses that exceed the net revenues earned by the Aquatic Center, including a 15% District management fee. The City retains ownership of all facilities, furniture, fixtures and equipment. The District recognized revenue of approximately \$751,953 under the agreement during the year ended June 30, 2025.

In October of 2019, the District and City of Elk Grove entered into a Memorandum Understanding (MOU) concerning Landscape, Trails, and Parks Maintenance. The MOU will remain in effect until terminated by either party. Under the MOU, the District is responsible for management, inspection, maintenance and repairs of City owned trails, parks, sidewalk, curbs, gutters, irrigations systems, streetscapes and medians, planters, shrubs, vines and trees, structures, signs and other amenities. Reimbursements of District incurred materials, equipment, independent contractor costs, staff costs, administrative and overhead costs for the services provided under the MOU are according to City approved budgets prepared by the District. The City reimbursed the District approximately \$3,604,000 under the MOU during the year ended June 30, 2025.

The District has an agreement with the Wilton Rancheria (Rancheria) that owns the Sky River Casino in Elk Grove that requires the Rancheria to pay a community benefit contribution beginning at \$887,500 per year, paid on a quarterly basis, plus a 2% increase each year for the District's equipment, facility and equipment costs. The agreement will be reevaluated by the parties if the Rancheria expands its facility.

**NOTE 13-SUBSEQUENT EVENTS**

***California Uniform Public Construction Cost Accounting Act (CUPCCAA)***

On September 17, 2025, the District Board approves authorization for the District to join the State's California Uniform Public Construction Cost Accounting Act (CUPCCAA), which helps streamline small public works projects by allowing informal bidding and raising thresholds for formal bids. Additionally, on December 3, 2025, the District adopted Ordinance No. 24 for the CUPCCAA Informal Bidding Procedures.

**COSUMNES COMMUNITY SERVICES DISTRICT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**NOTE 14-UPCOMING PRONOUNCEMENTS**

**GASB Statement No. 103** – In April 2024, GASB issued Statement No. 103, *Financial Reporting Model Improvements*. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. This Statement is effective for reporting periods beginning after June 15, 2025, or the fiscal year 2025-26. The District has not yet determined the effect of this Statement on its financial statements.

**GASB Statement No. 104** – In September 2024, GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34 and also requires additional disclosures for capital assets held for sale. The requirements of this statement are effective for the District's fiscal year ending June 30, 2026.

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# REQUIRED SUPPLEMENTARY INFORMATION

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**COSUMNES COMMUNITY SERVICES DISTRICT  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
FOR THE YEAR ENDED JUNE 30, 2025**

**1. DEFINED BENEFIT PENSION PLANS**

***A. Schedule of Changes in the Net Pension Liability and Related Ratios***

<b>Miscellaneous Plan</b>										
<b>Reporting Date</b>	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
<b>Measurement Date</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Total Pension Liability</b>										
Service cost	\$ 2,610,083	\$ 2,298,452	\$ 2,055,552	\$ 1,748,598	\$ 1,737,919	\$ 1,719,148	\$ 1,670,803	\$ 1,439,061	\$ 1,287,305	\$ 1,229,813
Interest	5,653,245	5,216,413	4,829,869	4,443,873	4,096,900	3,849,015	3,488,653	3,091,267	2,854,296	2,592,505
Changes in benefits terms	-	82,824	-	-	-	-	-	-	-	-
Differences between expected and actual experience	1,612,520	1,232,232	688,354	1,304,986	(64,925)	1,692,289	2,686,259	84,419	739,804	(157,288)
Changes of assumptions	-	-	3,291,707	-	-	-	(202,718)	2,925,798	-	(730,271)
Benefit payments, including refunds of employee contributions	(3,026,516)	(2,878,080)	(2,561,598)	(2,398,401)	(2,186,304)	(1,905,075)	(1,766,716)	(1,377,109)	(1,231,393)	(1,106,151)
<b>Net change in total pension liability</b>	<b>6,849,332</b>	<b>5,951,841</b>	<b>8,303,884</b>	<b>5,099,056</b>	<b>3,583,590</b>	<b>5,355,377</b>	<b>5,876,281</b>	<b>6,163,436</b>	<b>3,650,012</b>	<b>1,828,608</b>
<b>Total pension liability - beginning</b>	<b>80,526,781</b>	<b>74,574,940</b>	<b>66,271,056</b>	<b>61,172,000</b>	<b>57,588,410</b>	<b>52,233,033</b>	<b>46,356,752</b>	<b>40,193,316</b>	<b>36,543,304</b>	<b>34,714,696</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 87,376,113</b>	<b>\$ 80,526,781</b>	<b>\$ 74,574,940</b>	<b>\$ 66,271,056</b>	<b>\$ 61,172,000</b>	<b>\$ 57,588,410</b>	<b>\$ 52,233,033</b>	<b>\$ 46,356,752</b>	<b>\$ 40,193,316</b>	<b>\$ 36,543,304</b>
<b>Plan fiduciary net position</b>										
Contributions - employer	\$ 3,100,891	\$ 2,598,331	\$ 2,115,238	\$ 1,840,659	\$ 1,597,659	\$ 1,347,954	\$ 1,200,358	\$ 1,070,149	\$ 541,034	\$ 1,073,403
Contributions - employee	1,222,157	1,017,644	881,579	812,236	811,106	767,245	736,007	672,073	587,412	591,236
Net plan to plan resource movement	-	-	-	-	-	-	(94)	-	-	-
Net investment income	5,521,356	3,279,552	(4,325,506)	10,393,707	2,130,967	2,638,046	3,105,264	3,772,672	182,432	613,270
Benefit payments, including refunds of employee contributions	(3,026,516)	(2,878,080)	(2,561,598)	(2,398,401)	(2,186,304)	(1,905,075)	(1,766,716)	(1,377,109)	(1,231,393)	(1,106,151)
Administrative expenses	(46,159)	(38,789)	-	-	-	94	(111,341)	(49,515)	(17,433)	(32,194)
<b>Net change in plan fiduciary net position</b>	<b>6,771,729</b>	<b>3,978,658</b>	<b>(3,890,287)</b>	<b>10,648,201</b>	<b>2,353,428</b>	<b>2,848,264</b>	<b>3,163,478</b>	<b>4,088,270</b>	<b>4,932,052</b>	<b>1,139,564</b>
<b>Plan fiduciary net position - beginning</b>	<b>56,727,199</b>	<b>52,748,541</b>	<b>56,638,828</b>	<b>45,990,627</b>	<b>43,637,199</b>	<b>40,788,935</b>	<b>37,625,457</b>	<b>33,537,187</b>	<b>28,605,135</b>	<b>27,465,571</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 63,498,928</b>	<b>\$ 56,727,199</b>	<b>\$ 52,748,541</b>	<b>\$ 56,638,828</b>	<b>\$ 45,990,627</b>	<b>\$ 43,637,199</b>	<b>\$ 40,788,935</b>	<b>\$ 37,625,457</b>	<b>\$ 33,537,187</b>	<b>\$ 28,605,135</b>
<b>Net pension liability - ending (a)-(b)</b>	<b>\$ 23,877,185</b>	<b>\$ 23,799,582</b>	<b>\$ 21,826,399</b>	<b>\$ 9,632,228</b>	<b>\$ 15,181,373</b>	<b>\$ 13,951,211</b>	<b>\$ 11,444,098</b>	<b>\$ 8,731,295</b>	<b>\$ 6,656,129</b>	<b>\$ 7,938,169</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>72.67%</b>	<b>70.45%</b>	<b>70.73%</b>	<b>85.47%</b>	<b>75.18%</b>	<b>75.77%</b>	<b>78.09%</b>	<b>81.16%</b>	<b>83.44%</b>	<b>78.28%</b>
<b>Covered payroll</b>	<b>\$ 13,394,242</b>	<b>\$ 11,746,011</b>	<b>\$ 11,180,295</b>	<b>\$ 11,076,601</b>	<b>\$ 10,701,865</b>	<b>\$ 10,080,261</b>	<b>\$ 8,358,860</b>	<b>\$ 8,015,598</b>	<b>\$ 7,626,746</b>	<b>\$ 7,612,768</b>
<b>Net pension liability as percentage of covered payroll</b>	<b>178.26%</b>	<b>202.62%</b>	<b>195.22%</b>	<b>86.96%</b>	<b>141.86%</b>	<b>138.40%</b>	<b>136.91%</b>	<b>108.93%</b>	<b>87.27%</b>	<b>104.27%</b>

**COSUMNES COMMUNITY SERVICES DISTRICT  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
FOR THE YEAR ENDED JUNE 30, 2025**

**1. DEFINED BENEFIT PENSION PLANS**

***A. Schedule of Changes in the Net Pension Liability and Related Ratios, Continued***

<b>Safety Plan</b>										
<b>Reporting Date</b>	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
<b>Measurement Date</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Total Pension Liability</b>										
Service cost	\$ 6,966,678	\$ 6,899,264	\$ 6,455,994	\$ 5,499,862	\$ 5,327,204	\$ 5,419,538	\$ 4,914,143	\$ 4,711,360	\$ 4,032,745	\$ 4,099,996
Interest	19,996,730	18,817,367	17,100,060	15,882,976	14,792,010	13,810,178	12,557,712	11,723,976	11,018,755	10,288,360
Changes in benefits terms	-	84,845	-	-	-	-	-	-	-	-
Differences between expected and actual experience	2,322,171	11,039,176	1,305,643	3,097,292	1,532,115	5,908,466	1,263,722	(1,190,653)	142,294	(2,211,211)
Changes of assumptions	-	-	11,492,533	-	-	-	(627,414)	10,984,800	-	(2,871,202)
Benefit payments, including refunds of employee contributions	(11,199,252)	(10,761,313)	(9,325,105)	(8,618,191)	(7,470,937)	(6,496,592)	(5,735,383)	(5,289,412)	(5,209,163)	(4,689,570)
<b>Net change in total pension liability</b>	<b>18,086,327</b>	<b>26,079,339</b>	<b>27,029,125</b>	<b>15,861,939</b>	<b>14,180,392</b>	<b>18,641,590</b>	<b>12,372,780</b>	<b>20,940,071</b>	<b>9,984,631</b>	<b>4,616,373</b>
<b>Total pension liability - beginning</b>	<b>289,601,803</b>	<b>263,492,464</b>	<b>236,463,339</b>	<b>220,601,400</b>	<b>206,421,008</b>	<b>187,779,418</b>	<b>175,406,638</b>	<b>154,466,567</b>	<b>144,481,936</b>	<b>139,865,563</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 307,688,130</b>	<b>\$ 289,571,803</b>	<b>\$ 263,492,464</b>	<b>\$ 236,463,339</b>	<b>\$ 220,601,400</b>	<b>\$ 206,421,008</b>	<b>\$ 187,779,418</b>	<b>\$ 175,406,638</b>	<b>\$ 154,466,567</b>	<b>\$ 144,481,936</b>
<b>Plan fiduciary net position</b>										
Contributions - employer	\$ 10,514,821	\$ 9,558,440	\$ 8,784,072	\$ 7,626,513	\$ 6,840,349	\$ 5,882,931	\$ 5,224,782	\$ 4,856,621	\$ 8,090,599	\$ 3,992,396
Contributions - employee	3,045,536	2,969,683	2,893,168	2,588,035	2,543,997	2,350,496	2,315,906	2,121,437	2,056,274	2,051,469
Net plan to plan resource movement	-	-	-	-	-	-	(305)	-	-	-
Net investment income	18,228,895	10,966,428	(14,402,180)	34,588,520	6,998,436	8,749,697	10,069,181	11,921,091	538,773	2,223,654
Benefit payments, including refunds of employee contributions	(11,199,252)	(10,761,313)	(9,325,105)	(8,618,191)	(7,470,937)	(6,496,592)	(5,735,383)	(5,289,412)	(5,209,163)	(4,689,570)
Administrative expenses	(152,832)	(128,848)	(116,730)	-	-	305	(355,942)	(157,730)	(61,808)	(114,196)
<b>Net change in plan fiduciary net position</b>	<b>20,437,168</b>	<b>12,604,390</b>	<b>(12,166,775)</b>	<b>36,184,877</b>	<b>8,911,845</b>	<b>10,486,837</b>	<b>11,518,239</b>	<b>13,452,007</b>	<b>5,414,675</b>	<b>3,463,753</b>
<b>Plan fiduciary net position - beginning</b>	<b>187,823,066</b>	<b>175,218,676</b>	<b>187,385,451</b>	<b>151,200,574</b>	<b>142,288,729</b>	<b>131,801,892</b>	<b>120,283,653</b>	<b>106,831,646</b>	<b>101,416,971</b>	<b>97,953,218</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 208,260,234</b>	<b>\$ 187,823,066</b>	<b>\$ 175,218,676</b>	<b>\$ 187,385,451</b>	<b>\$ 151,200,574</b>	<b>\$ 142,288,729</b>	<b>\$ 131,801,892</b>	<b>\$ 120,283,653</b>	<b>\$ 106,831,646</b>	<b>\$ 101,416,971</b>
<b>Net pension liability - ending (a)-(b)</b>	<b>\$ 99,427,896</b>	<b>\$ 101,748,737</b>	<b>\$ 88,273,788</b>	<b>\$ 49,077,888</b>	<b>\$ 69,400,826</b>	<b>\$ 64,132,279</b>	<b>\$ 55,977,526</b>	<b>\$ 55,122,985</b>	<b>\$ 47,634,921</b>	<b>\$ 43,064,965</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>67.69%</b>	<b>64.86%</b>	<b>66.50%</b>	<b>79.25%</b>	<b>68.54%</b>	<b>68.93%</b>	<b>70.19%</b>	<b>68.57%</b>	<b>69.16%</b>	<b>70.19%</b>
<b>Covered payroll</b>	<b>\$ 24,880,146</b>	<b>\$ 23,290,022</b>	<b>\$ 21,467,066</b>	<b>\$ 20,224,767</b>	<b>\$ 20,439,517</b>	<b>\$ 18,247,837</b>	<b>\$ 17,411,433</b>	<b>\$ 16,784,918</b>	<b>\$ 16,977,207</b>	<b>\$ 18,120,791</b>
<b>Net pension liability as percentage of covered payroll</b>	<b>399.63%</b>	<b>436.88%</b>	<b>411.21%</b>	<b>242.66%</b>	<b>339.54%</b>	<b>351.45%</b>	<b>321.50%</b>	<b>316.59%</b>	<b>283.80%</b>	<b>237.65%</b>

**COSUMNES COMMUNITY SERVICES DISTRICT  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
FOR THE YEAR ENDED JUNE 30, 2025**

**1. DEFINED BENEFIT PENSION PLANS**

***B. Schedule of Contributions to the Pension Plans***

<b>Miscellaneous Plan</b>										
<b>Fiscal Year Ended June 30</b>	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Actuarially determined contribution	\$ 3,618,770	\$ 3,100,891	\$ 2,598,331	\$ 2,112,784	\$ 1,836,441	\$ 1,597,211	\$ 1,347,954	\$ 1,200,358	\$ 1,070,149	\$ 899,714
Contributions in relation to the actuarially determined contributions	<u>(3,618,770)</u>	<u>(3,100,891)</u>	<u>(2,598,331)</u>	<u>(2,112,784)</u>	<u>(1,836,441)</u>	<u>(1,597,211)</u>	<u>(1,347,954)</u>	<u>(1,200,358)</u>	<u>(1,070,149)</u>	<u>(5,411,034)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (4,511,320)</u>
Covered payroll	\$ 17,607,214	\$ 13,394,242	\$ 11,746,011	\$ 11,180,295	\$ 11,076,601	\$ 10,701,865	\$ 10,080,261	\$ 8,358,860	\$ 8,015,598	\$ 7,626,746
Contributions as a percentage of covered payroll	20.55%	23.15%	22.12%	18.90%	16.58%	14.92%	13.37%	14.36%	13.35%	70.95%
<b>Safety Plan</b>										
<b>Fiscal Year Ended June 30</b>	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Actuarially determined contribution	\$ 12,954,184	\$ 10,514,821	\$ 9,558,440	\$ 8,784,072	\$ 7,625,018	\$ 6,840,349	\$ 588,931	\$ 5,224,781	\$ 4,856,621	\$ 4,053,231
Contributions in relation to the actuarially determined contributions	<u>(12,954,184)</u>	<u>(10,514,821)</u>	<u>(9,558,440)</u>	<u>(8,784,072)</u>	<u>(7,625,018)</u>	<u>(6,840,349)</u>	<u>(588,931)</u>	<u>(5,224,781)</u>	<u>(4,856,621)</u>	<u>(8,090,599)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (4,037,368)</u>
Covered payroll	\$ 27,912,828	\$ 24,880,146	\$ 23,290,022	\$ 21,467,066	\$ 20,224,767	\$ 20,439,517	\$ 18,247,837	\$ 17,411,433	\$ 16,784,918	\$ 16,977,207
Contributions as a percentage of covered payroll	-46.41%	-42.26%	41.04%	40.92%	37.70%	33.47%	3.23%	30.01%	28.93%	47.66%

**Notes to Schedule**

Contribution valuation date - June 30	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Reporting valuation date - June 30	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Reporting measurement date - June 30	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal									
Amortization method	Level percentage of payroll, closed									
Remaining amortization period	Varies by rate plan, but not more than 30 years									
Inflation	2.30%	2.50%	2.50%	2.50%	2.50%	2.63%	2.75%	2.75%	2.75%	2.75%
Salary increases	Varies by entry age and service									
Investment rate of return	6.90%	7.00%	7.00%	7.00%	7.00%	7.25%	7.38%	7.50%	7.50%	7.50%
Retirement age	The probabilities of retirement are based on the CalPERS Experience Study									
Retirement age and mortality	The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study and Review of Actuarial Assumptions. Mortality rates incorporate full generational mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the 2021 experience study report from November 2021 that can be found on the CalPERS website.									

**COSUMNES COMMUNITY SERVICES DISTRICT  
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FOR THE YEAR ENDED JUNE 30, 2025**

**2. OPEB PLAN**

***A. Schedule of Changes in the Net OPEB Liability and Related Ratios***

	2025	2024	2023	2022	2021	2020	2019	2018
<b>Total OPEB Liability (1)</b>								
Service Cost	\$ 2,132,470	\$ 2,032,692	\$ 1,978,289	\$ 2,340,875	\$ 2,194,502	\$ 1,604,236	\$ 1,527,844	\$ 1,371,080
Interest	4,299,308	3,894,364	3,729,531	4,272,889	4,041,298	4,143,967	3,886,746	3,656,175
Changes of benefit terms	-	(326,840)	-	-	-	(478,519)	-	-
Differences between expected and actual experience	(107,265)	1,863,908	25,530	(6,063,148)	36,964	(2,696,103)	117,992	4,559,751
Changes of assumptions	-	(361,983)	-	(832,314)	-	4,519,438	-	(4,480,476)
Benefit payments	(3,451,926)	(3,186,190)	(2,894,876)	(2,972,359)	(2,740,048)	(2,124,129)	(1,992,314)	(2,196,311)
<b>Net change in total OPEB liability</b>	<b>2,872,587</b>	<b>3,915,951</b>	<b>2,838,474</b>	<b>(3,254,057)</b>	<b>3,532,716</b>	<b>4,968,890</b>	<b>3,540,268</b>	<b>2,910,219</b>
<b>Total OPEB liability - beginning (a)</b>	<b>68,382,425</b>	<b>64,466,474</b>	<b>61,628,000</b>	<b>64,882,057</b>	<b>61,349,341</b>	<b>56,380,451</b>	<b>52,840,183</b>	<b>49,929,964</b>
<b>Total OPEB liability - ending (b)</b>	<b>\$ 71,255,012</b>	<b>\$ 68,382,425</b>	<b>\$ 64,466,474</b>	<b>\$ 61,628,000</b>	<b>\$ 64,882,057</b>	<b>\$ 61,349,341</b>	<b>\$ 56,380,451</b>	<b>\$ 52,840,183</b>
<b>Plan fiduciary net position</b>								
Contributions - employer	\$ 6,907,338	\$ 5,583,795	\$ 2,894,876	\$ 6,869,284	\$ 2,740,048	\$ 4,400,538	\$ 4,925,800	\$ 4,939,329
Contributions - employee	1,160,829	1,125,645	1,110,702	777,395	747,266	700,766	-	-
Net investment income	3,436,025	1,595,232	(3,606,149)	5,162,221	548,058	735,777	608,844	472,513
Difference between expected and actual investment income	-	-	-	-	-	-	-	-
Administrative expense	(10,286)	(7,543)	(6,717)	(7,078)	(7,466)	(2,479)	(4,254)	(2,536)
Benefit payments	(3,451,926)	(3,186,190)	(2,894,876)	(2,972,359)	(2,740,048)	(2,124,129)	(1,992,314)	(2,196,311)
<b>Net change in plan fiduciary net position</b>	<b>8,041,980</b>	<b>5,110,939</b>	<b>(2,502,164)</b>	<b>9,829,463</b>	<b>1,287,858</b>	<b>3,710,473</b>	<b>3,538,076</b>	<b>3,212,995</b>
<b>Plan fiduciary net position - beginning (c)</b>	<b>28,755,180</b>	<b>23,644,241</b>	<b>26,146,405</b>	<b>16,316,942</b>	<b>15,029,084</b>	<b>11,318,611</b>	<b>7,780,535</b>	<b>4,567,540</b>
<b>Plan fiduciary net position - ending (d)</b>	<b>\$ 36,797,160</b>	<b>\$ 28,755,180</b>	<b>\$ 23,644,241</b>	<b>\$ 26,146,405</b>	<b>\$ 16,316,942</b>	<b>\$ 15,029,084</b>	<b>\$ 11,318,611</b>	<b>\$ 7,780,535</b>
Net OPEB liability - beginning (a)-(c)	<u>\$ 39,627,245</u>	<u>\$ 40,822,233</u>	<u>\$ 35,481,595</u>	<u>\$ 48,565,115</u>	<u>\$ 46,320,257</u>	<u>\$ 45,061,840</u>	<u>\$ 45,059,648</u>	<u>\$ 45,362,424</u>
Net OPEB liability - ending (b)-(d)	<u>\$ 34,457,852</u>	<u>\$ 39,627,245</u>	<u>\$ 40,822,233</u>	<u>\$ 35,481,595</u>	<u>\$ 48,565,115</u>	<u>\$ 46,320,257</u>	<u>\$ 45,061,840</u>	<u>\$ 45,059,648</u>
Plan fiduciary net position as a percentage of the total OPEB liability	51.64%	42.05%	36.68%	42.43%	25.15%	24.50%	20.08%	14.72%
Covered payroll	<u>\$ 41,328,137</u>	<u>\$ 35,460,998</u>	<u>\$ 34,673,687</u>	<u>\$ 34,673,687</u>	<u>\$ 30,621,346</u>	<u>\$ 27,633,257</u>	<u>\$ 21,221,138</u>	<u>\$ 25,770,293</u>
Net OPEB liability as a percentage of covered payroll	83.38%	111.75%	117.73%	102.33%	158.60%	167.63%	212.34%	174.85%

**Notes to Schedule:**

(1) "Contributions - employer" and "Contributions - employee" amounts were incorrectly grouped in the FY2023 ACFR, amounts are correctly reported in the report.

Omitted Years: GASB Statement No. 75 was implemented during the year ended June 30, 2018. No information is available prior to this date. Ten years of information will be reported prospectively as it becomes available.

**COSUMNES COMMUNITY SERVICES DISTRICT  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
FOR THE YEAR ENDED JUNE 30, 2025**

**2. OPEB PLAN, Continued**

***B. Schedule of Contributions to the OPEB Plan***

Fiscal Year Ended June 30,	2025	2024	2023	2022	2021	2020	2019	2018
Actuarially determined required contribution	\$ 4,628,864	\$ 3,671,420	\$ 3,573,158	\$ 5,205,664	\$ 6,231,808	\$ 5,282,991	\$ 5,101,304	\$ 2,276,409
Contributions in relation to the actuarially required contributions	9,215,663	8,068,121	(5,583,795)	(2,894,876)	(6,869,284)	(3,487,314)	(5,101,304)	(2,276,409)
Contribution deficiency (excess)	\$ 13,844,527	\$ 11,739,541	\$ (2,010,637)	\$ 2,310,788	\$ (637,476)	\$ 1,795,677	\$ -	\$ -
Covered payroll	\$ 39,347,046	\$ 41,328,137	\$ 35,460,998	\$ 34,673,687	\$ 34,673,687	\$ 33,471,219	\$ 27,633,257	\$ 21,221,138
Contributions as a percentage of covered payroll	23.42%	19.52%	15.75%	8.35%	19.81%	10.42%	18.46%	10.73%

**Notes to Schedule:**

Valuation Date - June 30:	2023	2023	2021	2021	2019	2019	2017	2017
Measurement Date - June 30:	2024	2023	2022	2021	2020	2019	2018	2017
Actuarial Cost Method					Entry Age Normal Cost Method			
Amortization method					Level Percentage of payroll, closed			
Amortization period					30 years			
Asset valuation method					Market value of assets			
Actuarial Assumptions:								
Inflation	2.50%	2.50%	2.25%	2.50%	2.50%	2.50%	2.26%	2.26%
Payroll Growth					Varies by entry age and service			
Discount Rate	6.25%	6.25%	6.00%	6.00%	6.50%	6.50%	7.28%	7.28%
Investment rate of return	6.25%	6.25%	6.00%	6.00%	6.50%	6.50%	7.28%	7.28%
Healthcare cost-tred rate, initial	7.60%	7.60%	6.70%	6.70%	6.40%	6.40%	7.85%	7.85%
Healthcare trending down to	3.90%	3.90%	3.70%	3.70%	4.00%	4.00%	5.00%	5.00%
Retirement age					Most recent CalPERS Experience Study			
Mortality Rate					Most recent CalPERS Experience Study			

Omitted Years: GASB Statement No. 75 was implemented during the year ended June 30, 2018. No information is available prior to this date. Ten years of information will be reported prospectively as it becomes available.

**COSUMNES COMMUNITY SERVICES DISTRICT  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
FOR THE YEAR ENDED JUNE 30, 2025**

**3. BUDGETARY BASIS OF ACCOUNTING**

As required by the laws of the State of California, the District prepares and legally adopts a final operating budget on or before September 1 of each fiscal year. Until the adoption of this final budget, operations are governed by the adopted preliminary budget approved by the Board.

Biennial budgets were adopted for the General Fund, Landscape and Lighting District Special Revenue Fund and Capital Projects Fund during the year ended June 30, 2025. Accordingly, comparison of actual results of operations to budgetary data for the remaining funds is not presented. Operating budgets are prepared on the modified accrual basis of accounting. Budgetary control and the legal level of control are at the object level. In addition, legal level of budgetary control for the Landscape and Lighting District Special Revenue Fund is at the benefit zone level, which is presented in the Supplementary Information section of this report. Significant amendments, appropriation transfers between objects and transfers from contingencies must be approved by the District's Board of Directors. Supplemental appropriations financed by unanticipated revenues also must be approved by the Board. No significant supplemental appropriations were required during the year ended June 30, 2025.



# Cosumnes Community Services District

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### Non-GAAP Budgetary Basis - General Fund

For the year ended June 30, 2025

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES:</b>				
Taxes	\$ 66,533,612	\$ 66,977,029	\$ 66,838,673	\$ (138,356)
Charges for current services	26,752,870	32,080,557	31,534,681	(545,876)
Developer fees and contributions	2,125,022	993,822	1,294,201	300,379
Intergovernmental	2,907,583	2,581,209	3,272,007	690,798
Donations and contributions	85,200	119,200	76,266	(42,934)
Use of money and property	1,609,842	1,746,598	2,995,385	1,248,787
Miscellaneous	2,079,307	742,159	509,019	(233,140)
<b>Total revenues</b>	<b>102,093,436</b>	<b>105,240,574</b>	<b>106,520,232</b>	<b>1,279,658</b>
<b>EXPENDITURES:</b>				
Current:				
Public protection	70,242,353	70,413,881	72,200,284	(1,786,403)
Recreation and culture	14,893,058	16,493,044	15,317,773	1,175,271
General government	12,468,085	13,691,410	11,699,836	1,991,574
Capital outlay	169,300	553,575	452,832	100,743
Debt service:				
Principal	-	-	173,409	(173,409)
Interest	-	-	24,255	(24,255)
<b>Total expenditures</b>	<b>97,772,796</b>	<b>101,151,910</b>	<b>99,868,389</b>	<b>1,283,521</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>4,320,640</b>	<b>4,088,664</b>	<b>6,651,843</b>	<b>2,563,179</b>
<b>OTHER FINANCING SOURCES (USES):</b>				
Proceeds from sale of capital assets	-	-	97,793	97,793
Transfers in	472,370	690,871	1,569,922	879,051
Transfers out	(4,293,010)	(5,279,151)	(4,835,031)	444,120
<b>Total other financing sources (uses)</b>	<b>(3,820,640)</b>	<b>(4,588,280)</b>	<b>(3,167,316)</b>	<b>1,420,964</b>
<b>Net change in fund balance</b>	<b>500,000</b>	<b>(499,616)</b>	<b>3,484,527</b>	<b>3,984,143</b>
<b>FUND BALANCE:</b>				
<b>Beginning of year</b>	<b>36,205,837</b>	<b>29,014,342</b>	<b>37,044,676</b>	<b>8,030,334</b>
<b>End of year</b>	<b>\$ 36,705,837</b>	<b>\$ 28,514,726</b>	<b>\$ 40,529,203</b>	<b>\$ 12,014,477</b>

# Cosumnes Community Services District

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Non-GAAP Budgetary Basis - Landscape and Lighting District Special Revenue Fund For the year ended June 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges for current services	\$ 24,205,948	\$ 23,759,424	\$ 23,266,812	\$ (492,612)
Use of money and property	579,822	1,532,513	3,277,845	1,745,332
Miscellaneous	-	1,382	11,568	10,186
<b>Total revenues</b>	<u>24,785,770</u>	<u>25,293,319</u>	<u>26,556,225</u>	<u>1,262,906</u>
<b>EXPENDITURES:</b>				
Current:				
Recreation and culture	24,020,088	24,567,482	21,217,306	3,350,176
Capital outlay	59,138	108,377	82,409	25,968
Debt service:				
Principal	-	-	38,793	(38,793)
Interest	-	18,818	23,803	(4,985)
<b>Total expenditures</b>	<u>24,079,226</u>	<u>24,694,677</u>	<u>21,362,311</u>	<u>3,332,366</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>706,544</u>	<u>598,642</u>	<u>5,193,914</u>	<u>4,595,272</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Insurance recovery	-	26,541	75,892	49,351
Transfers in	7,052,517	11,371,792	809,165	(10,562,627)
Transfers out	<u>(16,775,097)</u>	<u>(19,106,073)</u>	<u>(8,872,911)</u>	<u>10,233,162</u>
<b>Total other financing sources (uses)</b>	<u>(9,722,580)</u>	<u>(7,707,740)</u>	<u>(7,987,854)</u>	<u>(280,114)</u>
<b>Net change in fund balances</b>	<u>(9,016,036)</u>	<u>(7,109,098)</u>	<u>(2,793,940)</u>	<u>4,315,158</u>
<b>FUND BALANCE:</b>				
<b>Beginning of year</b>	<u>52,388,457</u>	<u>52,388,457</u>	<u>52,388,457</u>	<u>-</u>
<b>End of year</b>	<u>\$ 43,372,421</u>	<u>\$ 45,279,359</u>	<u>\$ 49,594,517</u>	<u>\$ 4,315,158</u>

# Cosumnes Community Services District

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### Non-GAAP Budgetary Basis - Measure E Special Revenue Fund

For the year ended June 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 6,952,500	\$ 9,000,000	\$ 10,527,839	\$ 1,527,839
Use of money and property	-	85,721	406,116	320,395
<b>Total revenues</b>	<u>6,952,500</u>	<u>9,085,721</u>	<u>10,933,955</u>	<u>1,848,234</u>
<b>EXPENDITURES:</b>				
Current:				
Public protection	2,504,199	4,518,426	5,221,693	(703,267)
Recreation and culture	1,362,555	1,360,605	959,629	400,976
Capital outlay	639,500	1,500,744	58,095	1,442,649
<b>Total expenditures</b>	<u>4,506,254</u>	<u>7,379,775</u>	<u>6,239,417</u>	<u>1,140,358</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>2,446,246</u>	<u>1,705,946</u>	<u>4,694,538</u>	<u>2,988,592</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	(766,572)	(3,379,842)	(1,840,135)	1,539,707
<b>Total other financing sources (uses)</b>	<u>(766,572)</u>	<u>(3,379,842)</u>	<u>(1,840,135)</u>	<u>1,539,707</u>
<b>Net change in fund balances</b>	<u>1,679,674</u>	<u>(1,673,896)</u>	<u>2,854,403</u>	<u>4,528,299</u>
<b>FUND BALANCE:</b>				
<b>Beginning of year</b>	<u>6,690,275</u>	<u>6,690,275</u>	<u>6,690,275</u>	<u>-</u>
<b>End of year</b>	<u>\$ 8,369,949</u>	<u>\$ 5,016,379</u>	<u>\$ 9,544,678</u>	<u>\$ 4,528,299</u>

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# SUPPLEMENTARY INFORMATION

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# Cosumnes Community Services District

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### Non-GAAP Budgetary Basis - Major Capital Projects Fund

For the year ended June 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES:</b>				
Charges for current services	\$ 10,000	\$ 10,000	\$ 17,562	\$ 7,562
Developer fees and contributions	4,600,000	2,000,000	6,556,041	4,556,041
Intergovernmental	4,621,080	2,000,000	-	(2,000,000)
Use of money and property	-	-	1,842,993	1,842,993
Miscellaneous	-	-	603,271	603,271
<b>Total revenues</b>	<u>9,231,080</u>	<u>4,010,000</u>	<u>9,019,867</u>	<u>5,009,867</u>
<b>EXPENDITURES:</b>				
Current:				
General government	1,548,392	1,256,754	848,557	408,197
Capital outlay	<u>20,831,000</u>	<u>27,765,499</u>	<u>20,575,394</u>	<u>7,190,105</u>
<b>Total expenditures</b>	<u>22,379,392</u>	<u>29,022,253</u>	<u>21,423,951</u>	<u>7,598,302</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(13,148,312)</u>	<u>(25,012,253)</u>	<u>(12,404,084)</u>	<u>12,608,169</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Insurance recovery	-	-	47,073	47,073
Transfers in	9,835,051	11,276,082	9,007,060	(2,269,022)
Transfers out	<u>(391,175)</u>	<u>(391,175)</u>	<u>(403,687)</u>	<u>(12,512)</u>
<b>Total other financing sources (uses)</b>	<u>9,443,876</u>	<u>10,884,907</u>	<u>8,650,446</u>	<u>(2,234,461)</u>
<b>Net change in fund balance</b>	<u>(3,704,436)</u>	<u>(14,127,346)</u>	<u>(3,753,638)</u>	<u>10,373,708</u>
<b>FUND BALANCE:</b>				
<b>Beginning of year</b>	<u>46,662,596</u>	<u>46,662,596</u>	<u>46,662,596</u>	<u>-</u>
<b>End of year</b>	<u>\$ 42,958,160</u>	<u>\$ 32,535,250</u>	<u>\$ 42,908,958</u>	<u>\$ 10,373,708</u>

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**COSUMNES**  
COMMUNITY SERVICES DISTRICT

# NON-MAJOR GOVERNMENTAL FUNDS

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**Cosumnes Community Services District**  
**Combining Balance Sheets - Nonmajor Governmental Funds**  
**June 30, 2025**

	Debt Service Fund	Foundation Special Revenue Fund	Grant Special Revenue Fund	CFD Special Revenue Fund	Total Nonmajor Governmental Funds
<b>ASSETS</b>					
Cash and investments	\$ 68,620	\$219,031	\$ 681	\$ 185,263	\$ 473,595
Receivables:					
Interest	-	133	-	-	133
Intergovernmental	-	-	-	21,536	21,536
<b>Total assets</b>	<u>\$ 68,620</u>	<u>\$ 219,164</u>	<u>\$ 681</u>	<u>\$ 206,799</u>	<u>\$ 495,264</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts payable and accrued liabilities	\$ 68,620	\$ 220	\$ -	\$ 9,719	\$ 78,559
Accrued payroll and benefits	-	-	-	56,970	56,970
<b>Total Liabilities</b>	<u>68,620</u>	<u>220</u>	<u>-</u>	<u>66,689</u>	<u>135,529</u>
<b>Fund Balances:</b>					
Restricted for:					
Foundation activities	-	218,944	-	-	218,944
Grants	-	-	681	-	681
Unassigned	-	-	-	140,110	140,110
<b>Total fund balances (deficit)</b>	<u>-</u>	<u>218,944</u>	<u>681</u>	<u>140,110</u>	<u>359,735</u>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<u>\$ 68,620</u>	<u>\$ 219,164</u>	<u>\$ 681</u>	<u>\$ 206,799</u>	<u>\$ 495,264</u>

# Cosumnes Community Services District

## Combining Schedule of Revenues, Expenditures and Changes in Fund Balances -

### Non-Major Governmental Funds

For the year ended June 30, 2025

	Debt Service Fund	Foundation Special Revenue Fund	Grant Special Revenue Fund	CFD Special Revenue Fund	Total Nonmajor Governmental Funds
<b>REVENUES:</b>					
Charges for Services	\$ -	\$ -	\$ -	\$ 1,509,780	\$ 1,509,780
Intergovernmental	-	-	77,517	-	77,517
Donations and contributions	-	49,543	-	-	49,543
Use of money and property	-	1,501	-	5,850	7,351
Miscellaneous	-	1,352	-	-	1,352
<b>Total revenues</b>	-	52,396	77,517	1,515,630	1,645,543
<b>EXPENDITURES:</b>					
Current:					
Public protection	-	-	14,149	1,719,303	1,733,452
Recreation and culture	-	45,053	-	72,650	117,703
<b>Total current expenditures</b>	-	45,053	14,149	1,791,953	1,851,155
Debt service:					
Principal	1,832,611	-	-	-	1,832,611
Interest	2,532,827	-	-	-	2,532,827
<b>Total debt service</b>	4,365,438	-	-	-	4,365,438
<b>Total expenditures</b>	4,365,438	45,053	28,298	3,511,256	7,950,045
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	(4,365,438)	7,343	49,219	(1,995,626)	(6,304,502)
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	4,365,438	3,000	-	378,674	4,747,112
Transfers out	-	(20,000)	(177,935)	-	(197,935)
<b>Total other financing sources (uses)</b>	4,365,438	(17,000)	(177,935)	378,674	4,549,177
<b>Net change in fund balances</b>	-	(9,657)	(128,716)	(1,616,952)	(1,755,325)
<b>FUND BALANCES (DEFICIT):</b>					
<b>Beginning of year as, as previously presented</b>	-	228,601	115,248	37,759	381,608
<b>End of year</b>	\$ -	\$ 218,944	\$ (13,468)	\$ (1,579,193)	\$ (1,373,717)

## LANDSCAPE AND LIGHTING SPECIAL REVENUE FUND

To account for specific revenue sources related to the District Wide Landscape and Lighting Assessment District pursuant to the Landscape and Lighting Act of 1972. The activities of the Assessment Districts are accounted for under the following zones of benefit, which do not represent separate special revenue funds:

- Zone 1 - Laguna
- Zone 2 - Camden
- Zone 3 - Elk Grove/West Vineyard
- Zone 4 - West Laguna
- Zone 5 - Lakeside
- Zone 6 - Central Elk Grove
- Zone 8 - Other Rural Areas
- Zone 9 - Waterman/Park Village
- Zone 10 - Auto Mall
- Zone 11 - East Elk Grove
- Zone 12 - Laguna Stonelake
- Zone 13 - East Franklin
- Zone 14 - Camden Park
- Zone 15 - Vista Creek
- Zone 16 - Fallbrook Park Lane
- Zone 17 - City Landscape
- Zone 18 - Hampton Village
- Zone 19 - Camden Estates/Pointe
- Zone 20 - Perry Ranch
- District Wide

# Cosumnes Community Services District

## Balance Sheet Schedules by Benefit Zone - Landscape and Lighting Special Revenue Fund

June 30, 2025

	Landscape and Lighting Assessment District - Zones of Benefit				
	Zone 1 Laguna	Zone 2 Camden	Zone 3 Elk Grove/ West Vineyard	Zone 4 West Laguna	Zone 5 Lakeside
<b>ASSETS</b>					
Cash and investments	\$3,724,772	\$ 203,338	\$ 185,459	\$1,088,650	\$1,480,765
Receivables:					
Accounts	3,042	-	-	7,935	-
Interest	23,076	696	3,296	5,047	5,814
Intergovernmental	78,837	3,189	17,564	17,131	12,202
Leases - current	96,517	-	42,287	-	-
Leases - noncurrent	248,345	-	49,410	-	-
Advances to other funds	-	-	-	-	-
<b>Total assets</b>	<b>\$4,174,589</b>	<b>\$ 207,223</b>	<b>\$ 298,016</b>	<b>\$1,118,763</b>	<b>\$1,498,781</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts payable and accrued liabilities	\$ 348,108	\$ 17,808	\$ 121,429	\$ 74,480	\$ 56,358
Accrued payroll and benefits	1,952	-	-	-	-
Unearned revenue	-	-	9,240	-	-
Advances from other funds	-	-	-	-	-
<b>Total liabilities</b>	<b>350,060</b>	<b>17,808</b>	<b>130,669</b>	<b>74,480</b>	<b>56,358</b>
<b>Deferred Inflows of Resources:</b>					
Leases	297,760	-	74,078	-	-
<b>Fund Balances:</b>					
Restricted for:					
Landscaping and lighting	3,526,769	189,415	93,269	1,044,283	1,442,423
<b>Total fund balances</b>	<b>3,526,769</b>	<b>189,415</b>	<b>93,269</b>	<b>1,044,283</b>	<b>1,442,423</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$4,174,589</b>	<b>\$ 207,223</b>	<b>\$ 298,016</b>	<b>\$1,118,763</b>	<b>\$1,498,781</b>

Landscape and Lighting Assessment District - Zones of Benefit

Zone 6 Central Elk Grove	Zone 8 Other Rural Areas	Zone 9 Waterman/ Park Village	Zone 10 Auto Mall	Zone 11 East Elk Grove	Zone 12 Laguna Stonelake	Zone 13 East Franklin	Zone 14 Camden Park
\$2,114,884	\$4,899,434	\$ 232,742	\$ 530,802	\$ 12,509,216	\$ 1,346,907	\$ 17,805,098	\$ 605,090
-	-	-	-	-	-	5,290	-
7,446	16,672	2,165	1,763	42,800	8,124	78,974	2,411
11,895	19,806	6,186	799	35,545	9,532	66,833	2,632
-	-	31,048	-	-	31,369	91,171	-
-	-	69,453	-	-	219,081	437,255	-
-	-	-	-	685,289	-	262,630	-
\$2,134,225	\$4,935,912	\$ 341,594	\$ 533,364	\$ 13,272,850	\$ 1,615,013	\$ 18,747,251	\$ 610,133
\$ 35,296	\$ 9,501	\$ 44,526	\$ 1,998	\$ 124,087	\$ 45,138	\$ 306,893	\$ -
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
35,296	9,501	44,526	1,998	124,087	45,138	306,893	-
-	-	89,022	-	-	213,696	485,461	-
2,098,929	4,926,411	208,046	531,366	13,148,763	1,356,179	17,954,897	610,133
2,098,929	4,926,411	208,046	531,366	13,148,763	1,356,179	17,954,897	610,133
\$2,134,225	\$4,935,912	\$ 341,594	\$ 533,364	\$ 13,272,850	\$ 1,615,013	\$ 18,747,251	\$ 610,133

(Continued)

# Cosumnes Community Services District

## Balance Sheet Schedules by Benefit Zone - Landscape and Lighting Special Revenue Fund

June 30, 2025

	Landscape and Lighting Assessment District - Zones of Benefit				
	Zone 15 Vista Creek	Zone 16 Fallbrook Park Lane	Zone 17 City Landscape	Zone 18 Hampton Village	Zone 19 Camden Estates/Pointe
<b>ASSETS</b>					
Cash and investments	\$ 244,307	\$ 584,839	\$ (30,898)	\$ 958,740	\$ 421,562
Receivables:					
Accounts	-	-	-	-	-
Interest	835	2,282	-	3,331	1,385
Intergovernmental	652	2,265	630,806	1,565	1,230
Leases - current	-	-	-	-	-
Leases - noncurrent	-	-	-	-	-
Advances to other funds	-	-	-	-	-
<b>Total assets</b>	<b>\$ 245,794</b>	<b>\$ 589,386</b>	<b>\$ 599,908</b>	<b>\$ 963,636</b>	<b>\$ 424,177</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts payable and accrued liabilities	\$ -	\$ -	\$ 236,895	\$ -	\$ -
Accrued payroll and benefits	-	-	32,857	-	-
Unearned revenue	-	-	-	-	-
Advances from other funds	-	262,630	-	685,289	-
<b>Total liabilities</b>	<b>-</b>	<b>262,630</b>	<b>269,752</b>	<b>685,289</b>	<b>-</b>
<b>Deferred Inflows of Resources:</b>					
Leases	-	-	-	-	-
<b>Fund Balances:</b>					
Restricted for:					
Landscaping and lighting	245,794	326,756	330,156	278,347	424,177
<b>Total fund balances</b>	<b>245,794</b>	<b>326,756</b>	<b>330,156</b>	<b>278,347</b>	<b>424,177</b>
<b>Total liabilities, deferred inflows     of resources, and fund balances</b>	<b>\$ 245,794</b>	<b>\$ 589,386</b>	<b>\$ 599,908</b>	<b>\$ 963,636</b>	<b>\$ 424,177</b>



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Landscape and Lighting Assessment  
District - Zones of Benefit

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Zone 20 Perry Ranch	District Wide	Total
\$ 273,256	\$ 956,957	\$ 50,135,920
-	807	17,074
904	41,872	248,893
1,367	-	920,036
-	83,794	376,186
-	511,742	1,535,286
-	-	947,919
<u>\$ 275,527</u>	<u>\$1,595,172</u>	<u>\$ 54,181,314</u>

\$ -	\$ 266,103	\$ 1,688,620
-	217,838	252,647
-	-	9,240
-	-	947,919
<u>-</u>	<u>483,941</u>	<u>2,898,426</u>

-	528,354	1,688,371
---	---------	-----------

<u>275,527</u>	<u>582,877</u>	<u>49,594,517</u>
<u>275,527</u>	<u>582,877</u>	<u>49,594,517</u>
<u>\$ 275,527</u>	<u>\$1,595,172</u>	<u>\$ 54,181,314</u>

# Cosumnes Community Services District

## Schedule of Revenues, Expenditures and Changes in Fund Balances by Benefit Zone -

### Landscape and Lighting Special Revenue Fund

For the year ended June 30, 2025

	Landscape and Lighting Assessment District - Zones of Benefit				
	Zone 1	Zone 2	Zone 3	Zone 4	Zone 5
	Laguna	Camden	Elk Grove/ West Vineyard	West Laguna	Lakeside
<b>REVENUES:</b>					
Charges for current services	\$ 5,383,354	\$ 217,746	\$ 1,199,376	\$ 1,169,804	\$ 833,219
Use of money and property	304,661	7,464	63,574	56,005	74,257
Miscellaneous	1,000	-	-	-	303
<b>Total revenues</b>	<b>5,689,015</b>	<b>225,210</b>	<b>1,262,950</b>	<b>1,225,809</b>	<b>907,779</b>
<b>EXPENDITURES:</b>					
Current:					
Recreation and culture	3,403,016	203,804	841,939	716,795	521,549
Public protection	-	-	-	-	-
Debt service:					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
<b>Total expenditures</b>	<b>3,403,016</b>	<b>203,804</b>	<b>841,939</b>	<b>716,795</b>	<b>521,549</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>2,285,999</b>	<b>21,406</b>	<b>421,011</b>	<b>509,014</b>	<b>386,230</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Insurance recovery	-	-	-	7,935	24,540
Transfers in	162,783	136,922	196,679	79,762	19,143
Transfers out	(2,450,577)	(158,327)	(730,569)	(596,713)	(391,864)
<b>Total other financing sources (uses)</b>	<b>(2,287,794)</b>	<b>(21,405)</b>	<b>(533,890)</b>	<b>(509,016)</b>	<b>(348,181)</b>
<b>Net change in fund balances</b>	<b>(1,795)</b>	<b>1</b>	<b>(112,879)</b>	<b>(2)</b>	<b>38,049</b>
<b>FUND BALANCES:</b>					
<b>Beginning of year, as previously reported</b>	<b>3,528,564</b>	<b>189,414</b>	<b>206,148</b>	<b>1,044,285</b>	<b>1,404,374</b>
<b>End of year</b>	<b>\$ 3,526,769</b>	<b>\$ 189,415</b>	<b>\$ 93,269</b>	<b>\$ 1,044,283</b>	<b>\$ 1,442,423</b>

Landscape and Lighting Assessment District - Zones of Benefit							
Zone 6 Central Elk Grove	Zone 8 Other Rural Areas	Zone 9 Waterman/ Park Village	Zone 10 Auto Mall	Zone 11 East Elk Grove	Zone 12 Laguna Stonelake	Zone 13 East Franklin	Zone 14 Camden Park
\$ 812,237 97,318 -	\$ 1,352,418 227,287 -	\$ 422,397 40,344 -	\$ 54,564 24,718 -	\$ 2,427,190 606,374 1,227	\$ 650,900 220,742 -	\$ 4,563,682 1,254,322 -	\$ 201,872 31,610 -
909,555	1,579,705	462,741	79,282	3,034,791	871,642	5,818,004	233,482
341,323 -	86,777 -	389,053 -	5,032 -	1,194,128 17,673	373,094 -	2,000,541 8,295	1,385 -
- -	- -	- -	- -	- -	- -	- -	- -
341,323	86,777	389,053	5,032	1,211,801	373,094	2,008,836	1,385
568,232	1,492,928	73,688	74,250	1,822,990	498,548	3,809,168	232,097
- 7,028 (276,772)	6,439 91,563 (776,263)	- 242,971 (317,005)	- - (8,622)	1,457 31,243 (837,267)	- 5,091 (336,178)	- 43,645 (9,372,303)	- - (159,884)
(269,744)	(678,261)	(74,034)	(8,622)	(804,567)	(331,087)	(9,328,658)	(159,884)
298,488	814,667	(346)	65,628	1,018,423	167,461	(5,519,490)	72,213
1,800,441	4,111,744	208,392	465,738	12,130,340	1,188,718	23,474,387	537,920
\$ 2,098,929	\$ 4,926,411	\$ 208,046	\$ 531,366	\$ 13,148,763	\$ 1,356,179	\$ 17,954,897	\$ 610,133

(Continued)

# Cosumnes Community Services District

## Schedule of Revenues, Expenditures and Changes in Fund Balances by Benefit Zone

### Landscape and Lighting Special Revenue Fund, Continued

For the year ended June 30, 2025

	Landscape and Lighting Assessment District - Zones of Benefit				
	Zone 15 Vista Creek	Zone 16 Fallbrook Park Lane	Zone 17 City Landscape	Zone 18 Hampton Village	Zone 19 Camden Estates/Pointe
<b>REVENUES:</b>					
Charges for current services	\$ 29,628	\$ 181,046	\$ 3,506,877	\$ 92,758	\$ 92,495
Use of money and property	11,670	31,278	-	46,951	18,277
Miscellaneous	-	-	-	-	-
<b>Total revenues</b>	<b>41,298</b>	<b>212,324</b>	<b>3,506,877</b>	<b>139,709</b>	<b>110,772</b>
<b>EXPENDITURES:</b>					
Current:					
Recreation and culture	625	1,740	3,407,313	2,079	1,740
Public protection	-	-	-	-	-
Debt service:					
Principal	-	-	-	-	-
Interest	-	5,630	-	12,818	-
<b>Total expenditures</b>	<b>625</b>	<b>7,370</b>	<b>3,407,313</b>	<b>14,897</b>	<b>1,740</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>40,673</b>	<b>204,954</b>	<b>99,564</b>	<b>124,812</b>	<b>109,032</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Insurance recovery	-	-	-	-	-
Transfers in	-	-	97,134	-	-
Transfers out	(12,074)	(125,378)	(204,297)	(58,438)	(12,437)
<b>Total other financing sources (uses)</b>	<b>(12,074)</b>	<b>(125,378)</b>	<b>(107,163)</b>	<b>(58,438)</b>	<b>(12,437)</b>
<b>Net change in fund balances</b>	<b>28,599</b>	<b>79,576</b>	<b>(7,599)</b>	<b>66,374</b>	<b>96,595</b>
<b>FUND BALANCES:</b>					
<b>Beginning of year</b>	<b>217,195</b>	<b>247,180</b>	<b>337,755</b>	<b>211,973</b>	<b>327,582</b>
<b>End of year</b>	<b>\$ 245,794</b>	<b>\$ 326,756</b>	<b>\$ 330,156</b>	<b>\$ 278,347</b>	<b>\$ 424,177</b>

Landscape and Lighting Assessment  
District - Zones of Benefit

Zone 20 Perry Ranch	District Wide	Total
\$ 75,249	\$ -	\$ 23,266,812
11,693	149,300	3,277,845
-	9,038	11,568
86,942	158,338	26,556,225
1,740	7,723,633	21,217,306
-	56,441	82,409
-	38,793	38,793
-	5,355	23,803
1,740	7,824,222	21,362,311
85,202	(7,665,884)	5,193,914
-	35,521	75,892
-	7,912,717	9,026,681
(12,511)	(252,948)	(17,090,427)
(12,511)	7,695,290	(7,987,854)
72,691	29,406	(2,793,940)
202,836	553,471	52,388,457
\$ 275,527	\$ 582,877	\$ 49,594,517

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**Cosumnes Community Services District**  
**Internal Service Funds - Combining Statement of Net Position**  
**June 30, 2025**

	Facilities	Fleet	IT	Risk Management	Total
<b>ASSETS</b>					
Cash and investments	\$ 2,097,643	\$ 6,503,315	\$ 1,294,726	\$ 602,362	\$ 10,498,046
Receivables:					
Interest	7,144	21,858	4,433	-	33,435
<b>Total assets</b>	<u>\$ 2,104,787</u>	<u>\$ 6,525,173</u>	<u>\$ 1,299,159</u>	<u>\$ 602,362</u>	<u>\$ 10,531,481</u>
<b>LIABILITIES</b>					
Accounts payable and accrued liabilities	\$ 150,107	\$ 1,461	\$ 15,629	\$ -	\$ 167,197
<b>Total liabilities</b>	<u>150,107</u>	<u>1,461</u>	<u>15,629</u>	<u>-</u>	<u>167,197</u>
<b>NET POSITION</b>					
Unrestricted	1,954,680	6,523,712	1,283,530	602,362	10,364,284
<b>Total net position</b>	<u>\$ 1,954,680</u>	<u>\$ 6,523,712</u>	<u>\$ 1,283,530</u>	<u>\$ 602,362</u>	<u>\$ 10,364,284</u>

**Cosumnes Community Services District**

**Internal Service Funds - Combining Statement of Revenues, Expenses and Changes in Net Position**

**For the year ended June 30, 2025**

	Facilities	Fleet	IT	Risk Management	Total
<b>OPERATING REVENUES:</b>					
Charges for current services	\$ 596,756	\$ 135,427	\$ 1,010,685	\$ 6,548,471	\$ 8,291,339
Miscellaneous	-	-	-	236,989	236,989
<b>Total operating revenues</b>	<u>596,756</u>	<u>135,427</u>	<u>1,010,685</u>	<u>6,785,460</u>	<u>8,528,328</u>
<b>OPERATING EXPENSES:</b>					
Professional services and supplies	215,082	-	1,079,006	6,334,856	7,628,944
Maintenance	748,675	568,696	204	67,933	1,385,508
Short-term equipment rental/leases	-	2,998	17,278	-	20,276
<b>Total operating expenses</b>	<u>963,757</u>	<u>571,694</u>	<u>1,096,488</u>	<u>6,402,789</u>	<u>9,034,728</u>
<b>Operating income (loss)</b>	<u>(367,001)</u>	<u>(436,267)</u>	<u>(85,803)</u>	<u>382,671</u>	<u>(506,400)</u>
<b>NON-OPERATING REVENUE (EXPENSES):</b>					
Interest and investment revenue	103,410	317,804	62,704	-	483,918
<b>Total nonoperating revenue (expenses)</b>	<u>103,410</u>	<u>317,804</u>	<u>62,704</u>	<u>-</u>	<u>483,918</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(263,591)</u>	<u>(118,463)</u>	<u>(23,099)</u>	<u>382,671</u>	<u>(22,482)</u>
<b>Change in net position</b>	<u>(263,591)</u>	<u>(118,463)</u>	<u>(23,099)</u>	<u>382,671</u>	<u>(22,482)</u>
<b>NET POSITION:</b>					
<b>Beginning of year</b>	<u>2,218,271</u>	<u>6,642,175</u>	<u>1,306,629</u>	<u>219,691</u>	<u>10,386,766</u>
<b>End of year</b>	<u>\$ 1,954,680</u>	<u>\$ 6,523,712</u>	<u>\$ 1,283,530</u>	<u>\$ 602,362</u>	<u>\$ 10,364,284</u>



**Cosumnes Community Services District**  
**Internal Service Funds - Combining Statement of Cash Flows**  
**For the year ended June 30, 2025**

	Facilities	Fleet	IT	Risk Management	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>					
Cash received from customers	\$ 596,756	\$ 135,427	\$ 1,010,685	\$ 6,785,460	\$ 8,528,328
Cash paid to suppliers	(848,052)	(570,233)	(1,091,092)	(6,402,789)	(8,912,166)
CASH PROVIDED BY OPERATING ACTIVITIES	(251,296)	(434,806)	(80,407)	382,671	(383,838)
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>					
Net investment earnings	100,451	315,821	61,625	902	478,799
NET CASH USED BY INVESTING ACTIVITIES	100,451	315,821	61,625	902	478,799
<b>Net increase (decrease) in cash and cash equivalents</b>	(150,845)	(118,985)	(18,782)	383,573	94,961
<b>CASH AND CASH EQUIVALENTS:</b>					
Cash and cash equivalents, beginning of year	2,248,488	6,622,300	1,313,508	218,789	10,403,085
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ 2,097,643	\$ 6,503,315	\$ 1,294,726	\$ 602,362	\$ 10,498,046
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:</b>					
Operating income	\$ (367,001)	\$ (436,267)	\$ (85,803)	\$ 382,671	\$ (506,400)
Adjustments to reconcile operating income (loss) to cash provided by operating activities:					
Changes in operating assets and liabilities:					
Increase (decrease) in accounts payable and accrued liabilities	115,705	1,461	5,396	-	122,562
CASH PROVIDED BY OPERATING ACTIVITIES	\$ (251,296)	\$ (434,806)	\$ (80,407)	\$ 382,671	\$ (383,838)

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## STATISTICAL SECTION

This section of the Cosumnes Community Services District's annual comprehensive financial report provides detailed information to help readers understand the context behind the information presented in the financial statements, note disclosures, and required supplementary information regarding the District's overall financial health.

### ***Financial Trends***

These schedules contain financial trend information for assessing the District's financial performance and well-being over time.

1. Net Position by Component
2. Changes in Net Position
3. Fund Balances of Governmental Funds
4. Changes in Fund Balance of Governmental Funds

### ***Revenue Capacity***

These schedules present revenue capacity information to assess the District's ability to generate revenues. Property taxes, charges for services, and developer fees and contributions are the District's most significant revenue sources.

1. Direct and Overlapping Property Tax Rates
2. Principal Property Taxpayers
3. Property Tax Levies and Collections
4. Assessed Value and Estimated Actual of Taxable Property

### ***Debt Capacity***

These schedules provide information to assess the affordability of the District's current levels of outstanding debt and its ability to issue additional debt.

1. Ratio of Outstanding Debt by Type
2. Direct and Overlapping Debt
3. Legal Debt Margin Information
4. Pledged Revenue Coverage

### ***Demographic and Economic Information***

These schedules provide information on the demographic and economic environment in which the District conducts business.

1. Demographic and Economic Statistics
2. Principal Employers

### ***Operating Information***

These schedules provide information on the District's service infrastructure to help readers understand how the information in the District's financial report relates to the services the District offers and the activities it performs.

1. Full-Time District Employees by Function
2. Operating Indicators by Function/Program
3. Capital Asset Statistics by Function/Program

### ***Sources***

Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant years.

**Cosumnes Community Services District**  
**Net Position by Component**  
**(accrual basis of accounting)**

		<b>Fiscal Year</b>			
		<b>2025 (1)</b>	<b>2024 (1)</b>	<b>2023 (1)</b>	<b>2022 (1)</b>
Governmental activities:					
Net investment in capital assets	\$	248,096,030	239,749,801	233,681,783	228,446,268
Restricted		102,267,097	105,969,929	105,513,072	115,492,401
Unrestricted		<u>(64,723,137)</u>	<u>(76,721,822)</u>	<u>(87,167,400)</u>	<u>(112,373,756)</u>
Total governmental activities net position	\$	<u>285,639,990</u>	<u>268,997,908</u>	<u>252,027,455</u>	<u>231,564,913</u>
Business-type activities:					
Net investment in capital assets	\$	5,618,017	5,277,219	4,258,690	3,921,191
Restricted		-	-	-	-
Unrestricted		<u>(1,328,278)</u>	<u>(1,341,490)</u>	<u>(1,084,359)</u>	<u>(136,618)</u>
Total business-type activities net position	\$	<u>4,289,739</u>	<u>3,935,729</u>	<u>3,174,331</u>	<u>3,784,573</u>
Primary government (District-wide totals)					
Net investment in capital assets	\$	253,714,047	245,027,020	237,940,473	232,367,459
Restricted		102,267,097	105,969,929	105,513,072	115,492,401
Unrestricted		<u>(66,051,415)</u>	<u>(78,063,312)</u>	<u>(88,251,759)</u>	<u>(112,510,374)</u>
Total primary government net position	\$	<u>289,929,729</u>	<u>272,933,637</u>	<u>255,201,786</u>	<u>235,349,486</u>

(1) District recognized and reported golf activities as separate business-type/proprietary fund effective FY 2021-2022.

Source: Cosumnes CSD Administrative Services Department

Fiscal Year					
2021	2020	2019	2018	2017	2016
216,064,889	209,717,941	200,173,933	191,275,989	179,250,894	185,351,179
75,492,802	70,724,935	63,838,846	57,280,447	52,954,081	48,762,603
<u>(73,154,914)</u>	<u>(75,394,287)</u>	<u>(72,493,773)</u>	<u>(65,389,716)</u>	<u>(51,766,076)</u>	<u>(50,108,183)</u>
<u>218,402,777</u>	<u>205,048,589</u>	<u>191,519,006</u>	<u>183,166,720</u>	<u>180,438,899</u>	<u>184,005,599</u>
-	-	-	-	-	-
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
216,064,889	209,717,941	200,173,933	191,275,989	179,250,894	185,351,179
75,492,802	70,724,935	63,838,846	57,280,447	52,954,081	48,762,603
<u>(73,154,914)</u>	<u>(75,394,287)</u>	<u>(72,493,773)</u>	<u>(65,389,716)</u>	<u>(51,766,076)</u>	<u>(50,108,183)</u>
<u>218,402,777</u>	<u>205,048,589</u>	<u>191,519,006</u>	<u>183,166,720</u>	<u>180,438,899</u>	<u>184,005,599</u>

**Cosumnes Community Services District**  
**Changes in Net Position**  
**(accrual basis of accounting)**

	Fiscal Year			
	2025 (1)	2024 (1)	2023 (1)	2022 (1)
Expenses				
Governmental activities:				
Public protection	\$ 83,485,473	74,371,260	69,059,844	57,607,182
Recreation and culture	38,760,883	41,910,089	35,770,661	29,980,854
General government	13,951,633	12,702,804	11,299,664	10,479,013
Interest on long-term debt	2,366,131	2,400,329	2,870,850	1,097,878
Total governmental expenses	<u>138,564,120</u>	<u>131,384,482</u>	<u>119,001,019</u>	<u>99,164,927</u>
Business-type activities:				
Golf operations	1,736,585	1,768,436	2,376,192	1,392,884
Interest on long-term debt	15,607	15,607	10,111	9,652
Total governmental expenses	<u>1,752,192</u>	<u>1,784,043</u>	<u>2,386,303</u>	<u>1,402,536</u>
Total District government expenses	<u>140,316,312</u>	<u>133,168,525</u>	<u>121,387,322</u>	<u>100,567,463</u>
Program Revenues				
Governmental activities:				
Charges for services:				
Public protection	26,449,466	21,752,826	21,850,108	16,184,420
Recreation and culture	29,792,867	30,528,464	28,909,641	25,908,825
General government		10,854	14,525	7,200
Operating grants and contributions	3,467,017	6,662,116	5,919,904	12,024,199
Capital grants and contributions	10,949,399	8,621,772	14,773,990	6,339,630
Total governmental program revenues	<u>70,658,749</u>	<u>67,576,032</u>	<u>71,468,168</u>	<u>60,464,274</u>
Business-type activities:				
Charges for services:				
Golf operations	2,079,226	1,945,966	1,716,018	1,659,702
Total business-type program revenues	<u>2,079,226</u>	<u>1,945,966</u>	<u>1,716,018</u>	<u>1,659,702</u>
Total District program revenues	<u>72,737,975</u>	<u>69,521,998</u>	<u>73,184,186</u>	<u>62,123,976</u>
Net revenues (expenses):				
Governmental activities	(67,905,371)	(63,808,450)	(47,532,851)	(38,700,653)
Business-type activities	327,034	161,923	(670,285)	257,166
Total net revenues (expenses)	<u>(67,578,337)</u>	<u>(63,646,527)</u>	<u>(48,203,136)</u>	<u>(38,443,487)</u>
General revenues and other changes in net position				
Governmental activities:				
Taxes				
Property Taxes	66,838,673	63,544,978	60,360,675	55,823,760
Other Taxes	10,527,839	10,288,329	2,340,796	-
Investment earnings	6,171,677	6,420,795	3,243,903	(1,261,001)
Miscellaneous	1,025,704	1,091,060	973,974	817,609
Transfers	(16,440)	(566,259)	(42,943)	(3,517,579)
Total governmental activities	<u>84,547,453</u>	<u>80,778,903</u>	<u>66,876,405</u>	<u>51,862,789</u>
Business-type activities:				
Investment earnings	1,851	24,338	3,918	183
Miscellaneous	8,685	8,878	13,182	9,645
Transfers	16,440	566,259	42,943	3,517,579
Total business-type activities	<u>26,976</u>	<u>599,475</u>	<u>60,043</u>	<u>3,527,407</u>
Total primary government	<u>84,574,429</u>	<u>81,378,378</u>	<u>66,936,448</u>	<u>55,390,196</u>
Changes in net position				
Governmental activities	16,642,082	16,970,453	19,343,554	13,162,136
Business-type activities	354,010	761,398	(610,242)	3,784,573
Total primary government and business-type activities	<u>\$ 16,996,092</u>	<u>17,731,851</u>	<u>18,733,312</u>	<u>16,946,709</u>

(1) District recognized and reported golf activities as separate business-type/proprietary fund effective FY 2021-2022.

Source: Cosumnes CSD Administrative Services Department

Fiscal Year					
2021	2020	2019	2018	2017	2016
59,749,158	56,326,241	56,182,068	53,558,990	44,947,335	39,709,149
24,829,567	29,742,626	29,591,083	28,010,357	26,110,030	23,461,242
9,778,422	7,267,429	6,437,201	6,850,160	6,057,493	7,844,015
792,592	872,528	1,112,061	1,049,287	1,456,115	1,436,266
95,149,739	94,208,824	93,322,413	89,468,794	78,570,973	72,450,672
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
95,149,739	94,208,824	93,322,413	89,468,794	78,570,973	72,450,672
18,057,124	13,583,739	11,150,645	12,577,480	9,929,689	6,916,448
21,756,834	22,498,466	22,776,846	21,604,713	20,878,015	20,585,430
3,839	2,526,344	5,519,156	2,853,733	3,301,028	7,799,770
3,818,987	127,851	134,483	94,093	89,340	160,132
10,592,882	6,892,130	9,029,697	9,232,552	11,640,159	5,075,796
54,229,666	45,628,530	48,610,827	46,362,571	45,838,231	40,537,576
-	-	-	-	-	-
-	-	-	-	-	-
54,229,666	45,628,530	48,610,827	46,362,571	45,838,231	40,537,576
(40,920,073)	(48,580,294)	(44,711,586)	(43,106,223)	(32,732,742)	(31,913,096)
-	-	-	-	-	-
(40,920,073)	(48,580,294)	(44,711,586)	(43,106,223)	(32,732,742)	(31,913,096)
52,467,996	48,761,970	46,477,721	43,868,694	41,024,168	36,173,988
-	-	-	-	-	-
1,003,892	2,752,241	2,258,766	1,094,388	938,460	431,763
802,373	5,860,861	4,327,385	870,962	1,019,777	334,787
-	-	-	-	-	-
54,274,261	57,375,072	53,063,872	45,834,044	42,982,405	36,940,538
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
54,274,261	57,375,072	53,063,872	45,834,044	42,982,405	36,940,538
13,354,188	8,794,778	8,352,286	2,727,821	10,249,663	5,027,442
-	-	-	-	-	-
13,354,188	8,794,778	8,352,286	2,727,821	10,249,663	5,027,442

**Cosumnes Community Services District**  
**Fund Balances of Governmental Funds**  
**(modified accrual basis of accounting)**

		Fiscal Year			
		2025	2024	2023	2022
General fund:					
Nonspendable	\$	776,531	978,664	1,656,150	26,786
Restricted		-	-	-	22
Committed		645,798	2,001,950	2,001,950	-
Assigned		4,177,519	1,981,149	1,566,923	1,567,388
Unassigned		<u>34,929,355</u>	<u>32,082,913</u>	<u>37,959,108</u>	<u>34,270,115</u>
Total general fund	\$	<u><u>40,529,203</u></u>	<u><u>37,044,676</u></u>	<u><u>43,184,131</u></u>	<u><u>35,864,311</u></u>
All other governmental funds:					
Restricted	\$	102,267,097	105,969,929	105,513,072	115,492,379
Committed		681	115,248	300,000	3,723,026
Unassigned		<u>140,110</u>	<u>37,759</u>	-	<u>(147,571)</u>
Total all other governmental funds	\$	<u><u>102,407,888</u></u>	<u><u>106,122,936</u></u>	<u><u>105,813,072</u></u>	<u><u>119,067,834</u></u>
Total governmental funds fund balance	\$	<u><u>142,937,091</u></u>	<u><u>143,167,612</u></u>	<u><u>148,997,203</u></u>	<u><u>154,932,145</u></u>

Source: Cosumnes CSD Administrative Services Department



Fiscal Year					
2021	2020	2019	2018	2017	2016
443,449	1,494,483	778,662	963,525	1,967,160	984,526
-	28,128,307	24,939,657	19,957,662	17,856,548	16,792,913
-	-	-	-	-	-
2,342,843	23,278,561	25,747,350	25,639,993	32,218,113	29,194,656
<u>30,810,845</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>33,597,137</u>	<u>52,901,351</u>	<u>51,465,669</u>	<u>46,561,180</u>	<u>52,041,821</u>	<u>46,972,095</u>
75,492,802	42,596,628	38,899,189	37,322,785	35,097,533	31,969,690
-	-	-	-	-	-
-	-	-	-	-	-
<u>75,492,802</u>	<u>42,596,628</u>	<u>38,899,189</u>	<u>37,322,785</u>	<u>35,097,533</u>	<u>31,969,690</u>
<u>109,089,939</u>	<u>95,497,979</u>	<u>90,364,858</u>	<u>83,883,965</u>	<u>87,139,354</u>	<u>78,941,785</u>

**Cosumnes Community Services District**  
**Changes in Fund Balances of Governmental Funds**  
**(modified accrual and accrual basis of accounting)**

	Fiscal Year			
	2025	2024	2023	2022
Revenues:				
Taxes	\$ 66,838,673	63,544,978	60,360,675	55,823,760
Charges for services	56,328,835	52,117,586	49,234,562	40,549,234
Developer fees and contributions	7,850,242	6,593,499	8,193,753	3,800,188
Intergovernmental	13,877,363	16,805,527	6,038,833	13,770,274
Donations and contributions	125,809	146,716	134,567	116,867
Use of money and property	8,529,690	8,497,950	4,934,173	110,717
Miscellaneous	<u>1,125,210</u>	<u>941,547</u>	<u>818,406</u>	<u>774,708</u>
Total revenues	<u>154,675,822</u>	<u>148,647,803</u>	<u>129,714,969</u>	<u>114,945,748</u>
Expenditures:				
Current:				
Public protection	79,237,838	68,606,941	64,994,328	59,826,123
Recreation and culture	37,612,411	35,076,931	33,392,027	27,440,437
General government	12,548,393	14,435,461	10,298,898	8,980,264
Capital outlay	21,086,321	31,467,574	24,586,327	14,687,146
Debt service:				
Principal	2,044,813	1,884,227	2,188,541	1,982,288
Interest	2,580,885	2,639,514	2,650,014	1,097,133
Cost of issuance	<u>-</u>	<u>-</u>	<u>-</u>	<u>594,432</u>
Total expenditures	<u>155,110,661</u>	<u>154,110,648</u>	<u>138,110,135</u>	<u>114,607,823</u>
Excess of revenues over expenditures	<u>(434,839)</u>	<u>(5,462,845)</u>	<u>(8,395,166)</u>	<u>337,925</u>
Other financing sources (uses):				
Proceeds from sale of capital assets	97,793	130,079	126,750	-
Issuance of long-term liabilities	-	-	1,228,761	45,716,566
Payment to escrow for refunding	-	-	-	-
Original issue premium	-	-	-	-
Original issue discount	-	-	-	-
Insurance recoveries	122,965	68,734	28,668	42,901
Transfers in	16,133,259	23,874,006	17,668,790	11,632,742
Transfers out	<u>(16,149,699)</u>	<u>(24,440,265)</u>	<u>(17,711,733)</u>	<u>(11,887,928)</u>
Total other financing sources (uses)	<u>204,318</u>	<u>(367,446)</u>	<u>1,341,236</u>	<u>45,504,281</u>
Net change in fund balances	<u>\$ (230,521)</u>	<u>(5,830,291)</u>	<u>(7,053,930)</u>	<u>45,842,206</u>
Debt service as a percentage of noncapital expenditures	3.5%	3.7%	4.3%	3.7%

Source: Cosumnes CSD Administrative Services Department

Fiscal Year					
2021	2020	2019	2018	2017	2016
52,467,996	48,761,970	46,477,721	43,868,694	41,024,168	38,678,041
39,643,412	37,063,260	34,831,824	35,055,970	32,494,151	28,526,257
5,061,144	4,525,151	4,752,534	5,141,896	2,004,448	1,669,000
9,125,379	2,366,979	4,277,163	4,090,656	2,644,117	3,406,796
294,347	127,851	134,483	94,093	89,340	160,132
1,003,892	3,701,629	3,456,645	2,211,653	2,067,792	2,048,806
754,115	5,860,861	4,327,385	870,962	1,019,777	1,458,664
108,350,285	102,407,701	98,257,755	91,333,924	81,343,793	75,947,696
53,926,608	50,707,523	48,456,075	47,452,087	43,262,133	38,600,228
21,978,164	25,672,120	25,942,538	24,675,929	22,462,027	20,606,032
8,269,981	5,662,393	5,651,139	5,987,865	6,006,798	7,881,271
8,441,842	13,627,355	11,668,702	14,997,275	6,294,857	3,491,208
2,751,254	2,765,078	2,769,048	2,586,599	1,883,696	2,409,130
944,938	918,187	1,156,192	1,093,374	970,887	1,158,549
-	-	-	-	529,832	272,852
96,312,787	99,352,656	95,643,694	96,793,129	81,410,230	74,419,270
12,037,498	3,055,045	2,614,061	(5,459,205)	(66,437)	1,528,426
-	21,685	22,700	22,909	210	6,150
1,514,532	1,691,883	447,658	1,310,000	15,720,282	10,420,172
-	-	-	-	(9,230,447)	-
-	-	-	-	896,282	-
-	-	-	-	(224,451)	(283,460)
39,930	364,508	3,396,474	870,907	1,102,130	4,937,030
36,772,981	7,120,451	8,549,653	9,353,101	5,441,174	5,506,912
(36,772,981)	(7,120,451)	(8,549,653)	(9,353,101)	(5,441,174)	(5,506,912)
1,554,462	2,078,076	3,866,832	2,203,816	8,264,006	15,079,892
13,591,960	5,133,121	6,480,893	(3,255,389)	8,197,569	16,608,318
4.2%	4.3%	4.7%	4.5%	3.8%	5.0%

**Cosumnes Community Services District**  
**Direct and Overlapping Property Tax Rates**  
*(Rate per \$100 of assessed value)*  
*Last Ten Fiscal Years*

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
District Rate	0.22137	0.22137	0.22137	0.22137	0.22137	0.22137	0.22137	0.22137	0.22137	0.22137
Overlapping Rates:										
County of Sacramento	0.38606	0.38606	0.38606	0.38606	0.38606	0.38606	0.38606	0.38606	0.38606	0.38606
County Library	0.02037	0.02037	0.02037	0.02037	0.02037	0.02037	0.02037	0.02037	0.02037	0.02037
Elk Grove Unified School District	0.25487	0.25487	0.25487	0.25487	0.25487	0.25487	0.25487	0.25487	0.25487	0.25487
Elk Grove-Cosumnes Cemetery District	0.00275	0.00275	0.00275	0.00275	0.00275	0.00275	0.00275	0.00275	0.00275	0.00275
City of Elk Grove	0.05738	0.05738	0.05738	0.05738	0.05738	0.05738	0.05738	0.05738	0.05738	0.05738
Los Rios Community College	0.03641	0.03641	0.03641	0.03641	0.03641	0.03641	0.03641	0.03641	0.03641	0.03641
Sacramento-Yolo Mosquito Abatement District	0.00866	0.00866	0.00866	0.00866	0.00866	0.00866	0.00866	0.00866	0.00866	0.00866
Other	0.01213	0.01213	0.01213	0.01213	0.01213	0.01213	0.01213	0.01213	0.01213	0.01213
Regional Sanitation District Bonds	0.00550	0.00550	0.00550	0.00550	0.00550	0.00550	0.00550	0.00550	0.00550	0.00550
Los Rios Community College GO Bonds	0.00720	0.00720	0.00720	0.00720	0.00720	0.00720	0.00720	0.00720	0.00720	0.00720
Total Direct Rate	1.01270	1.01270	1.01270	1.01270	1.01270	1.01270	1.01270	1.01270	1.01270	1.01270

Notes:

In 1978, California voters passed Proposition 13 which sets the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of Regional Sanitation District bonds and Los Rios Community College General Obligation bonds.

Rates are within the City of Elk Grove boundaries. No data is available for areas outside City boundaries.

Source: HdL Coren & Cone

Cosumnes Community Services District  
Principal Property Taxpayers  
Current Year and Nine Years Ago

	2025		2016	
	Taxable Assessed Value (1)	Percentage of Total District Taxable Assessed Value	Taxable Assessed Value	Percentage of Total District Taxable Assessed Value
PF Portfolio 1 LP	\$ 243,092,895	0.74%	\$ -	-
Apple Computer, Inc	115,205,779	0.35%	180,535,865	0.94%
Wilton Rancheria	103,184,310	0.31%	-	-
DS Properties 18 LP	100,117,684	0.30%	-	-
Apple, Inc	96,271,302	0.29%	-	-
Taylor Morrison of California LLC	90,142,717	0.27%	-	-
Oakmont Properties II LP	83,553,202	0.25%	55,725,122	0.29%
CD Lake Point LLC/ JD Lake Point LLC	76,725,338	0.23%	-	-
Kubota Tractor Corporation	72,687,301	0.22%	-	-
MG Somerfield at Lakeside Apartments	71,391,985	0.22%	-	-
Donahue Schriber Realty Group	-	-	115,896,613	0.60%
Pappas Laguna 2 Limited Partnership	-	-	92,035,034	0.48%
Laguna Springs Corporation Center	-	-	74,340,729	0.39%
Kaiser Foundation Health Plan	-	-	56,888,372	0.30%
WSI Poppy Ridge LLC	-	-	48,589,432	0.25%
9130 Nolan State LLC	-	-	43,187,707	0.22%
Norwalk Flallon LLC	-	-	38,135,056	0.20%
Jackson II LLC	-	-	36,349,367	0.19%
Total	\$ <u>1,052,372,513</u>	<u>3.21%</u>	\$ <u>741,683,297</u>	<u>3.86%</u>

Notes:

(1) Amounts represent assessed values within the City of Elk Grove boundaries.

Source: County of Sacramento Assessor's Office

**Cosumnes Community Services District  
Property Tax Levies and Collections  
Last Ten Fiscal Years**

<b>Fiscal Year Ended June 30</b>	<b>Taxes Levied for the Fiscal Year</b>	<b>Collected within the Fiscal Year of the Levy</b>		<b>Collections in Subsequent Years</b>	<b>Total Collections to Date</b>	
		<b>Amount</b>	<b>Percentage of Levy</b>		<b>Amount</b>	<b>Percentage of Levy</b>
2016	\$ 39,476,493	\$ 38,678,041	97.98%	\$ 399,226	\$ 39,077,267	98.98%
2017	41,924,688	41,024,168	97.85%	450,260	41,474,428	98.91%
2018	44,766,582	43,868,694	97.99%	448,944	44,317,638	98.99%
2019	47,407,275	46,477,721	98.04%	533,871	47,011,592	98.86%
2020	49,532,085	48,377,548	97.67%	384,422	48,761,970	99.21%
2021	52,430,949	52,002,432	99.18%	465,565	52,467,997	99.11%
2022	54,535,645	55,397,242	101.58%	426,517	54,970,725	100.78%
2023	60,774,449	59,856,059	98.49%	504,615	59,351,444	100.85%
2024	63,366,987	62,944,819	99.33%	603,114	62,341,705	100.97%
2025	66,977,029	68,018,558	101.56%	652,638	67,365,920	100.97%

Sources: Sacramento County Auditor-Controller and Cosumnes CSD Administrative Services Department

**Cosumnes Community Services District**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**(In Thousands)**

<b>Fiscal Year Ended June 30</b>	<b>Secured</b>	<b>Unsecured</b>	<b>Taxable Assessed Value</b>	<b>Total Direct Tax Rate</b>
2016	\$ 18,888,266	\$ 310,101	\$ 19,198,367	0.22137
2017	20,141,942	301,965	20,443,907	0.22137
2018	21,347,233	306,951	21,654,184	0.22137
2019	22,625,913	322,966	22,948,879	0.22137
2020	23,825,609	375,378	24,200,987	0.22137
2021	25,270,907	412,573	25,683,480	0.22137
2022	26,600,510	405,056	27,005,567	0.22137
2023	28,699,337	475,923	29,175,260	0.22137
2024	30,555,270	517,909	31,073,179	0.22137
2025	32,262,345	571,954	32,834,299	0.22137

Notes:

In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

Source: Sacramento County Auditor-Controller and Cosumnes CSD Administrative Services Department

**Cosumnes Community Services District  
Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years**

<b>Fiscal Year Ended June 30</b>	<b>Governmental Activities</b>			<b>Business-Type Activities</b>		<b>Total Governmental and Business-type Activities</b>	<b>Percentage of Assessed Valuation</b>	<b>Debt Per Capita</b>
	<b>Certificates of Participation (1)</b>	<b>Loans</b>	<b>Leases</b>	<b>Loans</b>	<b>Leases</b>			
2016	\$ 9,221,378	\$ 73,913	\$ 17,705,066	\$ -	\$ -	\$ 27,000,357	0.14%	142
2017	23,935,000	66,111	8,801,650	-	-	32,802,761	0.16%	171
2018	23,156,804	54,242	8,616,918	-	-	31,827,964	0.15%	163
2019	21,870,000	41,728	7,293,041	-	-	29,204,769	0.13%	148
2020	21,103,140	28,545	7,203,032	-	-	28,334,717	0.12%	142
2021	20,080,754	14,649	6,910,206	-	-	27,005,609	0.11%	132
2022 (2)	63,258,719	7,009,241	114,670	-	-	70,382,630	0.26%	348
2023 (2)	61,986,639	5,838,679	104,756	-	-	67,930,074	0.23%	332
2024 (2,3)	60,649,557	4,185,451	855,048	851,142	18,766	66,559,964	0.21%	325
2025 (2,3)	59,216,616	3,617,838	928,879	495,950	390,750	64,650,033	0.20%	316

Notes:

(1) The Certificates of participation are netted with the original issue discounts and premiums.

(2) The District are recognizing golf activities as separate business-type/proprietary fund. Amounts for governmental and business-type activities are combined for comparative purposes.

(3) Beginning FY2/2 ACFR, Governmental and Business-Type outstanding debt by type will be reported separately

Source: Cosumnes CSD Administrative Services Department



**Cosumnes Community Services District  
Direct and Overlapping Debt  
June 30, 2025**

2024/25 District Assessed Valuation (in thousands) \$ 33,051,946 (1)

	<b>Percentage Applicable <sup>(2)</sup></b>	<b>Total Debt 6/30/2025</b>	<b>District's Share of Debt 6/30/2025</b>
Overlapping Debt Repaid with Property Taxes and Assessments:			
Los Rios Community College District	10.42%	\$ 356,335,000	\$ 37,130,107
San Joaquin Delta Community College District	3.119	148,565,000	4,633,742
Elk Grove Unified School District	55	419,300,000	230,615,000
River Delta Joint Unified School District			
School Facilities Improvement District No. 2	0.253	17,934,996	45,376
Sacramento Unified School District	0.178	864,020,440	1,537,956
Galt Joint Union High School District	63.363	49,220,000	31,187,269
Galt Joint Union School District	88.868	31,738,684	28,205,534
City of Elk Grove Community Facilities Districts	100	223,905,000	223,905,000
Elk Grove Unified School District Community Facilities District No. 1	55	181,266,133	99,696,373
City of Galt Community Facilities District No. 2020-2, I.A. No. 1	100	11,005,000	11,005,000
Sacramento County Community Facilities Districts	100	841,392	841,392
California Municipal Finance Authority Community Facilities Districts	100	75,096,000	75,096,000
California Statewide Community Development Authority Community Facilities Districts	100	38,500,000	38,500,000
California Statewide Community Development Authority 1915 Act Bonds	100	44,018,212	<u>44,018,212</u>
Total Overlapping Tax and Assessment Debt		2,461,745,857	\$ 826,416,961
Overlapping Other Debt:			
Sacramento County General Fund Obligations	14.171%	91,907,145	13,024,161
Sacramento County Pension Obligation Bonds	14.171	308,630,000	43,735,957
Sacramento County Board of Education General Fund Obligations	14.171	1,120,000	158,715
Elk Grove Unified School District General Fund Obligations	55	9,912,000	5,451,600
Sacramento Unified School District General Fund Obligations	0.178	45,680,000	81,310
Galt Joint Union High School District General Fund Obligations	63.363	1,690,000	1,070,835
City of Elk Grove General Fund Obligations	100	33,852,023	33,852,023
<b>Cosumnes Community Services District General Fund Obligations</b>	<b>100</b>	<b>58,134,000</b>	<b><u>58,134,000</u></b>
Total Gross Direct and Overlapping General Fund Debt		550,925,168	\$ 155,508,601
Less: Sacramento County supported obligations			<u>1,354,343</u>
Total Net Direct and Overlapping General Fund Debt			\$ 154,154,258
 <u>Overlapping Tax Increment Debt (Successor Agency):</u>			
	100.00%	\$2,859,000	\$ 2,859,000
<b>Total Direct Debt</b>			<b>\$ 58,134,000</b>
Total Gross Overlapping Debt			\$ 926,650,562
Total Net Overlapping Debt			\$ 925,296,219
Gross Combined Total Debt			\$ 984,784,562 (3)
Total Net Overlapping Debt			\$ 983,430,219

Notes:

- (1) Includes Galt area.
- (2) The percentage of overlapping debt applicable to the district is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the district divided by the overlapping district's total taxable assessed value.
- (3) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue bonds and non-bonded capital lease obligations

Ratios to 2024-25 Assessed Valuation:

Total Overlapping Tax and Assessment Debt .....	2.50%
<b>Total Direct Debt (\$58,134,000) .....</b>	<b>0.18%</b>
Gross Combined Total Debt .....	2.98%
Net Combined Total Debt .....	2.98%

Ratios to Redevelopment Successor Agency Incremental Valuation (\$753,644,625):

Total Overlapping Tax Increment Debt .....	0.38%
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Source: California Municipal Statistics, Inc.

**Cosumnes Community Services District**  
**Legal Debt Margin Information**  
**Last Ten Fiscal Years**  
**(in thousands of dollars)**

	<b>Fiscal Year</b>									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Assessed valuation	\$ 19,198,367	20,443,907	21,654,184	22,948,879	24,200,987	25,683,480	27,005,567	29,175,260	31,073,179	32,834,300
Conversion percentage	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>
Adjusted assessed valuation	\$ 4,799,592	5,110,977	5,413,546	5,737,220	6,050,247	6,420,870	6,751,392	7,293,815	7,768,295	8,208,575
Debt limit percentage	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>	<u>5%</u>
Debt limit	239,980	255,549	270,677	286,861	302,512	321,044	337,570	364,691	388,415	410,429
Total net debt applicable to limit:										
General obligation bonds	-	-	-	-	-	-	-	-	-	-
Legal debt margin	<u>\$ 239,980</u>	<u>255,549</u>	<u>270,677</u>	<u>286,861</u>	<u>302,512</u>	<u>321,044</u>	<u>337,570</u>	<u>364,691</u>	<u>388,415</u>	<u>410,429</u>
Total debt applicable to the limit as a percentage of debt limit	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%

Note: The Government Code of the State of California provides for a legal debt limit of 5% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time that the legal debt margin was enacted by the State of California for local governments located within the state.

Source: Cosumnes CSD Administrative Services Department and Sacramento County Assessor's Office

**Cosumnes Community Services District  
Pledged-Revenue Coverage  
Last Ten Fiscal Years**

Fiscal Year	Special Assessment Debt					
	Special Assessment Collections	Less Operating Expenses	Net Available Revenue	Debt Service		Coverage
				Principal	Interest	
2016	14,942,112	10,644,956	4,297,156	21,304	1,401	189.26
2017	15,362,009	11,823,913	3,538,096	22,747	2,813	138.42
2018	15,752,692	13,168,453	2,584,239	15,064	2,077	150.76
2019	16,567,632	14,923,362	1,644,270	15,029	1,518	99.37
2020	17,567,409	14,356,818	3,210,591	16,292	1,430	181.16
2021	17,873,421	14,219,771	3,653,650	14,272	463	247.96
2022	18,817,959	16,180,272	2,637,687	15,230	586	166.77
2023	(1)	-	-	-	-	-
2024	(2)	-	-	-	-	-
2025	(2)	-	-	-	-	-

Notes: Details regarding the District's outstanding debt can be found in the notes to the financial statements. Special assessments pledged for the loan payable are reported in the Landscape and Lighting Special Revenue Fund and related debt service expenditures are reported in the Debt Service Fund. Operating expenses do not include debt service or capital outlay expenditures.

The special assessment debt consists of a lease that was moved to the Debt Service Fund during the year ended June 30, 2021.

(1) - Revenues were pledged for the Underwood Park Well loan that was paid-off in fiscal year 2022.

(2) - no pledged revenue in fiscal year 2024, 2025

Source: Cosumnes CSD Administrative Services Department and Sacramento County Assessor's Office

**Cosumnes Community Services District  
Demographic and Economic Statistics  
Last Ten Calendar Years**

<b>Calendar Year</b>	<b>District Population (1)</b>	<b>Per Capita Personal Income (2)</b>	<b>Sacramento County Unemployment Rate (3)</b>
2016	190,680	N/A	5.8%
2017	192,216	N/A	5.0%
2018	195,376	N/A	4.2%
2019	197,042	N/A	3.9%
2020	199,326	N/A	12.8%
2021	204,240	N/A	6.4%
2022	202,211	N/A	3.7%
2023	204,492	N/A	4.50%
2024	204,874	N/A	4.70%
2025	211,172	N/A	5.30%

N/A      Information is not available.

Sources: 1 Cosumnes Community Services District  
2 US Department of Commerce, Bureau of Economic Analysis (data shown is for Sacramento County)  
3 State of California Employment Development Department (data shown is for Sacramento County)

**Cosumnes Community Services District  
Principal Employers  
Last Ten Calendar Years**

<b>Employer</b>	<b>2025</b>		<b>2016</b>	
	<b>Employees</b>	<b>Percentage of Total Employment</b>	<b>Employees</b>	<b>Percentage of Total Employment</b>
Elk Grove Unified School District	6,653	7.50%	5,942	7.58%
Apple	5,000	5.64%	2,500	3.19%
CA Correctional Health Care Services	3,400	3.83%	-	-
Skyriver Casino	1,600	1.80%	-	-
Cosumnes Community Services District	990	1.12%	580	0.74%
Kaiser Permanente - Elk Grove Medical Offices	584	0.66%	438	0.56%
City of Elk Grove	486	0.55%	301	0.38%
Costco Warehouse	402	0.45%		-
Bel Air/Raleys Supermarkets	333	0.38%	400	0.51%
Alldata	289	0.33%	320	0.41%
Walmart (3 Locations)	-	-	606	0.77%
Sutter Health Medical Foundation	-	-	275	0.35%
Nissan of Elk Grove	-	-	265	0.34%

Source: Cosumnes Community Services District and City of Elk Grove  
CCSD ACFR FY2015/16

**Cosumnes Community Services District  
Full-time District Employees by Function  
Last Ten Fiscal Years**

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b><u>Function</u></b>										
General government	21	24	24	27	49	40	36	71	64	76
Public safety	165	184	189	189	204	203	192	180	196	185
Recreation and culture	69	74	79	89	80	78	93	93	96	97
Total	255	282	292	305	333	321	321	344	356	358

Source: Cosumnes CSD Administrative Services Department

**Cosumnes Community Services District  
Operating Indicators by Function/Program  
Last Ten Fiscal Years**

<b>Function/Program</b>	<b>2016</b>	<b>2017</b>	<b>2018 (1)</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
Fire										
Emergency responses	17,189	18,592	19,775	19,790	20,492	21,311	24,309	24,309	24,129	24,774
Field Inspections	2,852	2,187	2,300	2,299	2,725	2,745	2,712	2,909	5,154	6,670
Plan checks	1,106	973	1,100	446	574	664	1,776	2,215	1,741	2,581
Resubmitted Plan Checks	190	241	200	219	296	317	609	839	544	308
Weed Abatement	114	145	194	188	156	127	432	575	463	458
Fire Investigations	21	17	40	41	43	52	29	36	26	12
Code Enforcement	29	79	90	107	57	99	92	168	114	58
Parks and recreation										
Number of recreation programs	524	629	3,311	4,560	3,570	3,777	3,911	4,124	4,638	4,864

Source: Various District departments

(1) New registration software (Active Net) calculates recreation programs differently.

**Cosumnes Community Services District**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Fiscal Years**

<b>Function/Program</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
<b>Fire</b>										
Fire stations	8	8	8	8	8	8	8	8	9	9
Headquarters & Training Center	1	1	1	1	1	1	1	1	1	1
EMS & Logistics Facility	-	-	-	-	1	1	1	1	1	1
Structure Engines (Type I)	8	8	8	8	8	9	9	9	9	9
Wildland Engines (Type III & V)	8	8	8	8	8	8	8	8	8	8
Ladder Truck	1	1	1	1	1	1	1	1	1	1
Heavy Rescue	1	1	1	1	1	1	1	1	1	1
Ambulance	7	7	7	7	7	8	8	8	8	8
Squads	-	-	-	-	-	-	-	-	2	2
Command Unit	1	1	1	1	1	1	1	1	2	2
Water tenders	2	2	2	2	2	2	2	2	2	2
Air unit	1	1	1	1	1	1	1	1	1	1
Foam unit	1	1	1	1	1	1	1	1	1	1
Rescue boats	2	2	2	2	2	2	2	2	2	2
Rescue tender	1	1	1	1	1	1	1	1	1	1
Rescue trailer	1	1	1	1	1	1	1	1	1	1
Boat tender	1	1	1	1	1	1	1	1	1	1
<b>Parks and recreation</b>										
Parks	95	96	97	98	98	100	102	102	103	106
Acreage	994	996	1,007	1,001	1,001	1,040	* 1090	* 1090	1,090	1,093
Playgrounds	127	128	130	132	134	139	143	143	147	148
Baseball/softball diamonds	50	51	49	49	49	49	50	50	50	50
Soccer/football fields	42	43	42	42	43	47	47	47	47	47
Community centers	2	2	7	7	7	8	8	8	9	10
Swimming pools	4	4	4	4	4	4	4	4	4	4
Tennis courts	35	35	33	33	35	37	37	37	37	37
Skate board park	1	2	2	2	2	2	2	2	2	2
Bike Park	1	1	1	1	1	1	1	1	1	1

Sources: Various District departments

\* revised acreage of built and unbuilt parks, one unbuilt park acreage was overstated



**INDEPENDENT AUDITOR'S REPORT ON  
INTERNAL CONTROL OVER FINANCIAL REPROTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors  
Cosumnes Community Services District  
Elk Grove, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Cosumnes Community Services District (the District), California, as of and for fiscal year ended June 30, 2025 and have issued our report thereon dated December 22, 2025.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weakness. However, material weaknesses or significant deficiencies may exist that have not been identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We have also issued a separate Memorandum on Internal Control dated December 22, 2025, which is an integral part of our audit and should be read in conjunction with this report.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Maze + Associates*

Pleasant Hill, CA  
December 22, 2025